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# DOCUMENTATION IN PUBLIC ADMINISTRATION

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## ABSENTISM

- 1 SOCRATES, GEORGE. Frequent absences from Work. Management Services, 32(12) Dec 88, p. 24-5.  
Absentism. Work.

## ADJUDICATION, ADMINISTRATIVE

- 2 VIBHUTE, K.L. Administrative tribunals and the high courts: a plea for judicial review. Journal of the Indian Law Institute, 29(4) Oct-Dec 87, p. 524-46.  
Administrative Adjudication. Administrative Law. Court. High Court. Judicial Review. Law.

## ADMINISTRATIVE REORGANISATION

- 3 CAIDEN, GERALD E. The vitality of administrative reform. International Review of Administrative Sciences, 54(3) Sep 88, p. 331-58.  
Administrative Reform. Administrative Reorganisation. Reform.

## AGRICULTURAL CREDIT

- 4 BAJAJ, S.S. Credit needs of tribal farmers. Tribal Research Bulletin, 10(2) Mar 88, p. 28-31.  
Agricultural Credit. Farmer. Tribal System. Tribe.
- 5 FAMORIYO, O.A. and P.B. IMOUDU. A critical evaluation of agricultural credit financing in Nigeria. African Review of Money Finance and Banking, (1) 88, p. 37-52.  
Agricultural Credit. Agriculture. Credit. Evaluation. Farm Finance. Nigeria.

## AGRICULTURAL DEVELOPMENT

- 6 BHALLA, G.S. The nature of agricultural development in India. Monthly Commentary on Indian Economic Conditions, 30(5) Dec 88, p. 41-4.  
Agricultural Development. Agriculture. Income Distribution. India. Technology.
- 7 BHOGAL, T.S. Economic upliftment of landless agricultural labourers through dairying. Manpower Journal, 22(3) Oct-Dec 86, p. 69-79.  
Agricultural development. Agriculture. Dairy. Farm Labour. Labour. Land Tenure. Rural Development.
- HANUMANTHA RAO, C.H. Agricultural development and ecological degradation: an analytical framework. Economic and Political Weekly, 23(52 & 53), 24-31 Dec 88, p. A 142-6.  
Agricultural Development. Agriculture Ecology.

- 9 MISRA, GIRISH K. (I.I.P.A., New Delhi). Administration of agricultural development in block level planning. *Indian Journal of Public Administration*, 34(4) Oct-Dec88, p. 1005-19.

Girish K. Misra, with the help of findings of a micro study conducted by him in Ranaghat II block in Nadia district of West Bengal, discusses, through applying cost-benefit analysis, agriculture-related problems and bottlenecks faced by farmers which hamper the raising of income of these farmers. Within the framework of administration of plan for agriculture development in the block, he examines utilisation of agricultural inputs; crop rotation; irrigation facilities, including phasing of agricultural development under (proposed) tubewell irrigation; application of seed, fertilizer and insecticides; cashflow; etc.

Misra suggests a comprehensive package of various remedial measures, like assured irrigation and assured supply of other agriculture related inputs, including power, equipment and machinery; imparting training to farmers in utilisation of equipment and water management; help in marketing and storage; etc. — *Reproduced from the editorial.*

**Administration. Agricultural Development. Block Level Planning. IRD. Rural Development. West Bengal.**

- 10 PRAKASH, B.A. Agricultural backwardness of Malabar during the colonial period: an analysis of economic causes. *Social Scientist*, 16(6-7) Jun-Jul 88, p. 51-76.

**Agricultural Development. Agriculture. Kerala. Malabar. Tamil Nadu.**

- 11 SUOPING, LI. The relationship between township enterprises and the development of agriculture in China. *Economic Bulletin*, 38(1 & 2) Jun and Dec 87, p. 51-4.

**Agricultural Development. Agriculture. China. Township Enterprise.**

#### AGRICULTURAL EDUCATION

- 12 MANDERSHEID, LESTER V. Undergraduate educational opportunities in the face of declining enrollments. *American Journal of Agricultural Economics*, 70(5) Dec 88, p. 985-93.

**Agricultural Education. Education. Enrollment.**

#### AGRICULTURAL MARKETING

- 13 BEJEKAL, MADHAVI. The state and the rural grain market in eighteenth century eastern Rajasthan. *Indian Economic and Social History Review*, 25(4) Oct-Dec 88, p. 443-73.

**Agricultural Marketing. Agriculture. Food Supply. Rajasthan.**

- 14 CHATTOPADHYAY, MANABENDU and IPSITA SEN. Marketable surplus and size—classes of holdings. *Economic and Political Weekly*, 23(52 & 53) 24-31 Dec 88, p. A-151-6.

**Agricultural Marketing. Farm Size.**

#### AGRICULTURAL POLICY

- 15 AGRICULTURAL policies for the 1990s under a new administration. *American Journal of Agricultural Economics*, 70(5) Dec 88, p. 1027-35.

*Contents: Agricultural policy under a democratic administration, by J.B. Penn, p.*

1027-30; Agricultural policy under a republican administration, by Robert L. Thompson, p. 1031-5.

Agricultural Policy. Agriculture. Policy.

#### AGRICULTURE

- 16 AGRICULTURE in the macroeconomy. American Journal of Agricultural Economics, 70(5) Dec 88, p. 1006-26.

*Contents:* Managing macroeconomic imbalances, by Barry P. Bosworth and Robert Z. Lawrence, p. 1006-12; Implications of the macroeconomy: outlook for agriculture, by John B. Person, Jr. and Bruce L. Gardner, p. 1013-22; Agriculture in the macroeconomy: discussion, by Stanley R. Johnson, p. 1023-4; Agriculture in the macroeconomy: discussion, by Daniel A. Summer, p. 1025-6.

Agriculture. Macroeconomic. U.S.A.

- 17 CHATTOPADHYAY, BOUDHAYAN. Agriculture and danger signals from tribal heartland. Mainstream, 27(21) 18 Feb 89, p. 4-5.

Agriculture. Green Revolution. Haryana. NODP. NPDP. NWDP. Punjab. SRPP. Tribal.

- 18 ECONOMIC adjustment to sustainable agriculture. American Journal of Agricultural Economics, 70(5) Dec 88, p. 1159-76.

*Contents:* Low input agriculture: trends, goals and prospects for input use, by Stan G. Daberkow and Katherine H. Reichelderfer, p. 1159-66; Low-input/sustainable agricultural research and education—challenges to the agricultural economics profession, by Patrick Madden, p. 1167-72; Economic adjustment to sustainable agriculture: discussion, by Douglas L. Young, p. 1173-4; Economic adjustment to sustainable agriculture: discussion, by Gerald A. Carlson, p. 1175-6.

Agricultural Production. Agriculture.

- 19 ISLAMUDDIN, MOHD. Production and productivity trends in Indian agriculture during the plan period—a note. Anvesak, 17(2) Dec 87, p. 127-35.

Agriculture. Farm Produce.

#### AGRICULTURE AND TECHNOLOGY

- 20 ANTLE, JOHN M. and CHARLES C. CRISSMAN. The market for innovations and short run technological change: evidence from Egypt. Economic Development and Cultural Change, 36(4) Jul 88, p. 669-90.

Agricultural Development. Agricultural Innovation. Agriculture. Egypt. Technology.

- 21 DUTT, SOM. Carrying new farm technology to fields. Yojana, 32(24) 1-15 Jan 89, p. 11-13.

Agriculture. Farm. Technology.

- 22 GOODMAN, DAVID E. and MICHAEL R. REDCLIFT. Problems in analysing the agrarian transition in Europe. Comparative Studies in Society and History, 30(4) Oct 88, p. 784-91.

Agricultural Policy. Agriculture. Europe. Farmer. Policy. Technology.

- 23 REED, FRED W. Technology and Social change: a social exchange perspective. *Journal of National Development*, 1(1) Summer 88, p. 85-99.  
Agriculture. Social Change. Technology. U.P.

#### ATOMIC POWER

- 24 ADISESHIAH, MALCOLM S. The nuclear option: summing up a debate. *IASSI Quarterly Bulletin*, 7(2 & 3) Jul-Oct 88, p. 114-19.  
Atomic Power.
- 25 KAPUR, P.C. Should India opt for nuclear energy? *Democratic World*, 18(10) 5 Mar 89, p. 7-8.  
Atomic Energy. Nuclear Energy.
- 26 TIVEY, LEONARD. The character of nuclear power politics. *Political Quarterly*, 59(4) Oct-Dec 88, p. 451-61.  
Atomic Power. Politics.

#### AUDITING

- 27 FOCUS: Audit. *Indian Management*, 28(3) Mar 89, p. 4-22.  
*Contents:* Uniform accounting year: the aftermath, by K.V. Subrahmanyam, p. 4-5; Internal audit vs management audit: a conceptual analysis, by P.C. Jain, p. 6-8; Internal auditing: challenges, by C. Madhusudhana Reddy, p. 9-12; Break-even techniques for profitability, by Navin Chandra Joshi, p. 13, 34; Job obsolescence: contributing factors among production managers, by J.C. Nwachukwu, p. 18-22.  
Accounting. Auditing. Cost Benefit Analysis. Executive. Managerial Accounting.
- 28 GARG, AKSHAY. Audit Committee—the concept and attitudes. *Chartered Accountant*, 38(8) Feb 88, p. 732-4.  
Auditing.

#### AUTHORITARIANISM

- 29 SETHI, J.D. Character of the Indian state. *Monthly Commentary on Indian Economic Conditions*, 30(5) Dec 88, p. 15-19.  
Authoritarianism. State.

#### BACKWARD REGIONS

- 30 SHAFI, SAYED S. Development strategies for hill areas. *Mainstream*, 27(17) 21 Jan 89, p. 11-13, 20.  
Backward Region. Development. Strategy.

#### BALANCE OF PAYMENTS

- 31 BANERJI, ARUN. Balance of payments: evading the real issues. *Economic and Political Weekly*, 24(10) 11 Mar 89, p. 495-7.  
Balance of Payment.

## BANKS

- 32 BHATTACHARYAY, BISWAN. and B.K. GHOSE. Marketing of banking services in the 90s: problems and perspectives. *Economic and Political Weekly*, 24(8) 25 Feb 89, p. M-27-32.  
Bank. Marketing.
- 33 BOUMAN, F.J.A. and R. HOUTMAN. Pawnbroking as an instrument of rural banking in the Third World. *Economic Development and Cultural Change*, 37(1) Oct 88, p. 69-89.  
Bank. Credit. Finance. Money. Rural Development.
- 34 ENGLUND, PETER and LARSE.O.SVENSSON. Money and banking in a cash-in-advance economy. *International Economic Review*, 29(4) Nov 88, p. 681-705.  
Bank. Innovation. Money.
- 35 FALUSI, CALEB DJO. Commercial banks, and thrift and credit co-operative societies: a survey of Lagos State. *Savings and Development*, 12(4) 88, p. 375-87.  
Bank. Cooperative Society. Credit. Lagos State.
- 36 FISCHER, BERNHARD. Domestic capital formation, financial intermediation and economic development in Peru. *Savings and Development*, 12(4) 88, p. 321-41.  
Bank. Economic Development. Industrial Efficiency. Peru. Poor. Public Sector. Saving.
- 37 GORTON, GARY. Banking panics and business cycles. *Oxford Economic Papers*, 40(4) Dec 88, p. 751-81.  
Bank. Business Cycle. Money.
- 38 JOSHI, G.P. and N.P. GUPTA. Bank frauds in India—a study. *Police Research and Development*, Quarter 1, 88, p. 1-20.  
Bank. Fraud.
- 39 OJHA, P.D. Some aspects of banking and economic growth. *Reserve Bank of India Bulletin*, 42(8) Aug 88, p. 638-44.  
Bank. Economic Growth. Financial Institution.
- 40 SHAKOOR, S.A. The role of private commercial banks for financing working capital to the business and industrial establishment of Bangladesh. *Management Development*, 16(4) Oct-Dec 87, p. 35-57.  
Bangladesh. Bank. Business. Capital. Finance. Industry.
- 41 SUDHAKAR, Y.P. Human resources development in banks. *Monthly Review*, 10(12) Dec 88, p. 3-6.  
Appraisal. Banks. HRD. Job Satisfaction. Leadership. Morale. Training.

## BANKS, CENTRAL

- 42 RANGARAJAN, C. Central banking and economic development: Indian experience. Reserve Bank of India Bulletin, 42(8) Aug 88, p. 645-8.  
Bank. Banking. Central Bank. Economic Development.

## BIO-GAS

- 43 AHMED, IFTIKHAR. The bio-revolution in agriculture: key to poverty alleviation in the Third World? International Labour Review, 127(1) 88, p. 53-72.  
Agricultural Development. Agriculture. Alleviation. Bio-Gas. Employment. Green Revolution. Poor. Poverty. Technology. Third World.

## BIRTH CONTROL

- 44 DONALDSON, PETER J. American Catholicism and the international family planning movement. Population Studies, 42(3) Nov 88, p. 367-73.  
America. Birth Control. Catholicism. Family Planning.
- 45 WINEBERG, HOWARD. Fertility of women married once or more than once. Sociology and Social Research, 72(4) Jul 88, p. 260-6.  
Birth Control. Divorce. Family Planning. Marriage. Woman.

## BONDED LABOUR

- 46 DWIVEDI, B.P. Bonded labour and judicial process. Cochin University Law Review, 12(4) Dec 88, p. 391-406.  
Bonded Labour.
- 47 MISRA, SRIKANTA. Bonded labour in India. Cochin University Law Review, 12(4) Dec 88, p. 447-52.  
Bonded Labour.

## BUDGET

- 48 BHATTACHARYYA, N. A lost opportunity. Mainstream, 27(24) 11 Mar 89, p. 12-13, 32.  
Budget. IRDP. NREP. RLEGP.
- 49 BRETSCHNEIDER, STUART., JEFFREY J. STRAUSSMAN and DANIEL MULLINS. Do revenue forecasts influence budget setting? A small group experiment. Policy Sciences, 21(4) 88, p. 281-303.  
Budget. Forecasting.
- 50 CHATTOPADHYAY, RAGHABENDRA. Liaquat Ali Khan's budget of 1947-48: the tryst with destiny. Social Scientist, 16(6-7) Jun-Jul 88, p. 77-89.  
Budget. Economic Development. Economic Planning.
- 51 DATTA, BHABATOSH. Large deficit despite stiff taxes. Mainstream, 27(24) 11 Mar 89, p. 7-8.  
Budget. Budget Deficiency. Taxation.

- 52 Haidar, Ali (Univ. of Dhaka, Dhaka). Budget formulation and Weber's three types of dominations. *Indian Journal of Public Administration*, 34(4) Oct-Dec 88, p. 1045-59.

Ali Haidar, in this article, applies three types of ideal dominations—legal, charismatic and traditional—identified by Max Weber, in the budget formulation process in an organisation to understand the validity of this formulation in the field of resource allocation in a Westminster model of cabinet government, that is the Government of New Zealand.

In this empirical study of modes of functioning within an organisation, Haidar discovered that despite contrary claims, "there did exist a set of rules and an authoritative hierarchy in the resource allocation. . . . It was also found that for major part of budgeting, actual process conformed to the formally established mode". Based on his findings, Haidar concludes, "the actual process of New Zealand budgeting was a mixture of bureaucratic and charismatic elements" which do not in any way "invalidate Weberian formulation of modes of functioning in organisation in terms of ideal types".—*Reproduced from the editorial*:

Budget. Civil Service. Government Expenditure. Organisation. Society. Sociology. Weber, Max.

- 53 Kamlet, Marks, David C. Mowery and Tsai-Tsusu. Upsetting national priorities? The Reagan administration's budgetary strategy. *American Political Science Review*, 82(4) Dec 88, p. 1293-1307.

Budget. Policy. Reagan, Ronald.

- 54 Mehta, Balraj. A pause at the brink. *Mainstream*, 27(24) 11 Mar 89, p. 9-10.

Budget.

- 55 Pandey, I.M. Capital budgeting practices of Indian companies. *MDI Management Journal*, 2(1) Jan 89, p. 1-15.

Budget. Capital. Evaluation. Industry.

- 56 Sethuraman, S. Chavan's balancing exercise in poll year. *Mainstream*, 27(24) 11 Mar 89, p. 11, 33.

Budget. Chavan, S.B. Seventh Plan.

#### BUDGET, DEFICIENCY

- 57 Krishna Iyer, S.R. Deficit financing is not a resource. *Commerce*, 158(4048) 1 Feb 89, p. 31.

Budget. Deficiency Budget. Public Finance.

#### BUDGETARY CONTROL

- 58 Dabana, S. The human element in budgetary control system Management Accountant, 24(2) Feb 89, p. 86-9.

Accounting. Budget. Budgetary Control. Management.

#### BUREAUCRACY

- 59 Boisot, Max and John Child. The iron law of fields: bureaucratic failure and



the problem of governance in the Chinese economic reforms. *Administrative Science Quarterly*, 33(4) Dec 88, p. 507-27.

**Bureaucracy. China. Economic Reform. Organisation.**

- 60 CONSIDINE, MARK. Bureaucracy and the structure of collaboration: research note. *Australian Journal of Public Administration*, 47(3) Sep 88, p. 277-80.

**Bureaucracy.**

- 61 GOODSSELL, CHARLES T. Bureaucrats are human beings. *Bureaucrat*, 17(3) Fall 88, p. 27-9.

**Bureaucracy.**

- 62 GOODSSELL, CHARLES T. Myths of bureaucratic bigness. *Bureaucrat*, 17(4) Winter 88-89, p. 38-40.

**Bureaucracy. Government. Public Administration. U.S.A.**

- 63 HOOD, CHRISTOPHER and ANDREW DUNSIRE MEG HUBY. Bureaucracies in retrenchment: vulnerability theory and the case of U.K. Central Government Departments 1975-85. *Administration and Society*, 20(3) Nov 88, p. 275-312.

**Bureaucracy. Civil Service. Government Expenditure. Public Finance. U.K.**

- 64 HULT, KAREN M. Governing in bureaucracies: the case of parental notification. *Administration and Society*, 20(3) Nov 88, p. 313-34.

**Bureaucracy. U.S.A.**

- 65 NIXON, P.G. Bureaucracy and innovation. *Canadian Public Administration*, 30(2) Summer 87, p. 280-98.

**Bureaucracy. Innovation.**

- 66 PERUMAL, C.A. Indian bureaucratic system and responsive administration. *Indian Journal of Political Science*, 49(4) Oct-Dec 88, p. 580-90.

**Administration. Administrative Responsibility. Bureaucracy. Development Administration. Indian Administrative Service.**

#### CANADA—GOVERNMENT

- 67 TAYLOR, D. WAYNE and VICTOR V. MURRAY. An interpretive understanding of the non-fulfilment of business-government relations. *Canadian Public Administration*, 30(3) Fall/Autumn 87, p. 421-31.

**Business. Canada. Government.**

#### CAPITALISM

- 68 INGHAM, GEOFFREY. Commercial capital and British development: a reply to Michael Barratt Brown. *New Left Review*, (172) Nov-Dec 88, p. 45-65.

**Development. Capital. Capitalism. U.K.**

- 69 MIKHALEV, V.V. The development of capitalism in the Third World and the evolution of the state's economic functions. *Economic Quarterly*, 23(1) 88, p. 33-6.

**Capitalism. Economic Development. Evolution. Third World.**

- 70 MUELLER-BILLOW, KLAUS. Developing countries and the Marxist formation theory—some requirements in the political economy of capitalism. *Economic Quarterly*, 23(1) 88, p. 46-50.

Capitalism. Developing Country. Marx, Karl. Political Economy.

#### CAREER SERVICE

- 71 KUCHTA, WILLIAM J. Options in career paths. *Personnel Journal*, 67(12) Dec 88, p. 28-32.

Career Service. Profession.

#### CHILD LABOUR

- 72 BEQUELE, ASSEFA and JO BOYDEN. Working children: current trends and policy responses. *International Labour Review*, 127(2) 88, p. 153-72.

Child Labour. Employment. Income. Labour. Legislation. Policy. School. Training. Work.

- 73 KALSI, C.L. Tackling the problem of child labour. *Yojana*, 32(24) 1 Jan 89, p. 32, 34.

Child Labour. Labour.

- 74 KANBARGI, RAMESH. Child labour in India: extent and associated factors. *Indian Journal of Social Work*, 49(3) Jul 88, p. 239-43.

Child Labour. Labour.

#### CHILD WELFARE

- 75 EDWARDS, RICHARD L. and WILLIAM J. REID. Structured case recording in child welfare: an assessment of social worker's reactions. *Social Work*, 34(1) Jan 89, p. 49-52.

Child Welfare.

- 76 LIEBERMAN, ALICE A., HELAINE HORNBY and MARILYN RUSSELL. Analyzing the educational backgrounds and work experiences of child welfare personnel: a national study. *Social Work*, 33(6) Nov-Dec 88, p. 485-9.

Child Welfare.

- 77 PRIYA, RITU. India: the medico-friend circle on child health. *IFDA DOSSIER* (69) Jan-Feb 89, p. 15-23.

Child Health. Child Welfare. Jaipur. Rajasthan.

- 78 SCHRAM, SANFORD F., J. PATRICK TURBETT and PAUL H. WILKER. Child poverty and welfare benefits: a reassessment with state data of the claim that American Welfare breeds dependence. *American Journal of Economics and Sociology*, 47(4) Oct 88, p. 409-22.

Child. Child Welfare. Poverty. U.S.A.

## CITIES AND TOWNS

- 79 DARSHAN SINGH. Urban development in Kanpur. *Civic Affairs*, 36(7) Feb 89, p. 49.

City and Town. Urban Development.

- 80 MUTTAGI, P.K. Rehabilitation in Bombay. *Habitat International*, 12(4) 88, p. 71-87.

Bombay. City. Rehabilitation. Town.

## CITIES AND TOWNS - GROWTH

- 81 BASKAR RAO, N. Growth of towns in Karnataka, 1961-81. *Nagarloek*, 20(3) Jul-Sep 88, p. 22-34.

City. Growth. Karnataka. Town.

- 82 MOLOTCH, HARVEY and SERENA VICARI. Three ways to build: the development process in the United States, Japan, and Italy. *Urban Affairs Quarterly*, 24(2) Dec 88, p. 188-214.

City. Growth. Italy. Japan. U.S.A. Town.

## CITY PLANNING

- 83 ESFAHANI, SIROUS SALJOUGHIAN. The application of threshold analysis in the evaluation of urban expansion areas: San Pablo city as a case example. *Philippine Planning Journal*, 17(2) Apr 86, p. 1-21.

City Planning. Evaluation. Philippine. San Pablo. Urbanisation.

- 84 HUSSAIN, M.A. Urban development and the urban authorities: the case study of Meerut city. *Civic Affairs*, 36(5) Dec 88, p. 9-15.

City Planning. Meerut. Meerut Development Authority. Municipal Finance. Municipal Government. Planning. Regional Planning. Uttar Pradesh.

- 85 JAIN, A.K. Site planning and urban land policy for Delhi. *Journal of Himachal Pradesh Institute of Public Administration*, 11(2) Aug-Dec 87, p. 53-63.

City Planning. Delhi. Delhi Master Plan. Urban Land Use.

- 86 KAPUR, P.C. Why our towns are badly planned? *Democratic World*, 18(11) 12 Mar 89, p. 14-15.

City Planning. Town. Urban Land Ceiling Act.

- 87 LEE, GOH BAN. The future of urban planning in Malaysia. *Habitat International* 12(4) 88, p. 5-12.

City Planning. Malaysia. Urban Planning.

- 88 ZARIS, ROSLAN, TOM CARTER and IAN GREEN. An action plan approach to strategic urban development planning: a case study from Indonesia. *Habitat International*, 12(4) 88, p. 13-19.

Case Study. City Planning. Indonesia. Urban Development. Urban Planning.

## CIVIL LIBERTIES

- 89 GHOSH, ANJAN Civil liberties, uncivil state. Seminar, 355, Mar 89, p. 34-7.  
Civil Liberty.
- 90 KOHEN, MARCELO G. The Universal declaration of human rights and Latin America. Review: International Commission of Jurists, (41) Dec 88, p. 44-7.  
Civil Liberty. Human Right. Latin America.
- 91 PAUL, JAMES C.N. International development agencies, human rights and human development projects. Alternatives, 14(1) Jan 89, p. 77- 106.  
Civil Liberty.
- 92 SUTCLIFFE, BOB. AIDS and civil liberties: a comment. Monthly Review, 40(6) Nov 88, p. 40-2.  
AIDS. Civil Liberty.
- 93 TARKUNDE, V.M. Philosophical background of human rights. Radical Humanist, 52(10) Jan 89, p-17-20.  
Africa. Civil Liberty. Democracy. Human Rights. Social Rights.

## CIVIL SERVICE

- 94 BREMER, KAMALA (Health and Welfare Planning Council, Vancouver) and DEBORAH A. HOWE (Portland University). Strategies used to advance women's careers in the public service: examples from Oregon. Public Administration Review, 48(6) Nov-Dec 88, p. 957-61.

This case study examines seven/local, state, and federal agencies in Oregon that have track records of success in moving women into management positions. Top managers, personnel officers, and promoted women managers were interviewed to identify the strategies which were instrumental in the advancement of women. This information is used to define specific action for agencies concerned about affirmative action.—*Reproduced.*

Case Study. Civil Service. USA. Women.

- 95 BRUNHES, BERNARD. Towards a better use of civil service regulations in the modern management of public services. Revue francaise d'. Administration Publique, (49) Jan-Mar 89, p. 9-15 (In French).

Faced with administrative structures, and with new information and communication networks that are transforming the role of government officials the different brands of conservatism are bent on making the civil service regulations into a convenient scapegoat for blocking much-needed change. Bureaucratic practices are in reality stronger than the civil service regulations. It is perfectly possible to define objectives, to risk the allocation of greater responsibility and autonomy to civil servants, and to rally around the aims of public service within the framework of the existing civil service regulations. All that is needed is imagination together with a strong attachment to the specific values of public service.

Civil Service Regulation. Public Service.

- 96 CHOW, KING W. The management of Chinese cadre resources: the politics of

performance appraisal (1949-84). *International Review of Administrative Sciences*, 54(3) Sep 88, p. 359-77.

**Bureaucracy. China. Civil Service.**

- 97 COURONNE, PIERRE. The logic of civil service regulations and working procedures and forward planning of human resources in the civil service. *Revue française d'Administration Publique*, (49) Jan-Mar 89, p. 43-56 (In French).

If the civil service regulations have an in-built logic designed to strike a balance between human resources and needs the logic of the public sector's working procedures introduces an element of rigidity in the way the balance is achieved, both in the short and the long terms. Strong swings in recruitment have a baleful effect on recruitment levels and careers. A full-fledged forward management policy is thus called for.

**Civil Service Regulation. Human Resources. Management**

- 98 GILBERT, G. RONALD (Florida International Univ.) and ALBERT C. HYDE (Univ. of Pittsburgh). Followership and the Federal worker. *Public Administration Review*, 48(6) Nov-Dec 88, p. 962-8.

This article attempts to define followership in the workplace. Of particular focus is the federal worker and how he or she compares to workers in other governmental and private sector settings. Eight empirically derived dimensions of followership are identified: (1) partnership; (2) motivation; (3) competence; (4) sense of humour; (5) dependability; (6) positive working relations; (7) speaking up; and (8) proper comportment. These dimensions are associated with workers who are most productive and are viewed to be the best performers on supervisors' teams.

When federal workers were compared to nonfederal workers, the federal workers were found to score lower in four followership dimensions: partnership; motivation; competence; and proper comportment. The lag of federal subordinates in these identified dimensions of followership, which are tied to productivity and performance, are explored in terms of possible causes and implications for federal work settings. It is suggested that the differences are attributable to organizational size and the less personal more formal characteristics that are inherent in large organisations—*Reproduced*.

**Civil Service. U.S.A.**

- 99 HENNESSY, PETER. Mrs. Thatcher's Poodle? The civil service since 1979. *Bulletin of the Council of Civil Service Unions*, 8(9) Sep-Oct 88, p. 133-5.

**Civil Service. U.K.**

- 100 INTERVIEW: Civil service in France. *Indian Journal of Public Administration*, 34(4) Oct-Dec 88, p. 1095-9.

**France. Civil Service.**

- 101 JACKSON, M.W. The public interest, public service and democracy: address. *Australian Journal of Public Administration* 47(3) Sep 88, p. 241-51.

**Civil Service. Democracy. Public Interest. Public Service.**

- 102 LEWIS, GREGORY B. (American University) and MEESUNG HA (Univ. of Geor-

gia). Impact of the baby boom on career success in Federal Civil Service. *Public Administrative Review*, 48(6) Nov-Dec 88, p. 951-6.

A large increase in the number of federal employees aged 35 to 44 raises questions about what effect this employment bulge is having on the career prospects of federal employees. Comparison of personnel records for 1976 and 1986 indicates that most employees in 1986 were doing as well as or better than employees of the same age in 1976. Men aged 25 to 39, however, held lower grades than men of the same age a decade before. Women showed progress at all age levels, but still lagged behind men. The baby boom may also have affected turnover rates and the likelihood of holding supervisory authority.—*Reproduced*.

Civil Service. U.S.A.

- 103 LIANCHANG, CHENG. Towards a civil service in China. *Revue française d'Administration Publique*, (49) Jan-Mar 89, p. 113-19 (In French).

The 13th conference of the Chinese Communist Party in 1987 decided to set up a professional civil service as a part of the State apparatus. This system consists of two categories of officials: political cadres and career civil servants. With regard to the latter, the government has planned to introduce recruitment by competition, a system of assessment, promotion through merit and in-service training. But the setting up of the system, which is to be phased in over the next ten years, is running into problems because of obstacles relating to the incorporation into the new civil service of existing staff, and the difficulty of drawing up job categories and an adequate system of remuneration (In French).

China. Civil Service.

- 104 MOHAN, JITENDRA and NEELAM RATTAN. A study of personality and values of I.A.S., I.P.S., and I.R.S. executives. *Journal of Himachal Pradesh Institute of Public Administration*, 11(2) Aug-Dec 87, p. 79-83.

Civil Service. I.A.S. I.P.S. I.R.S. Senior Executive Service.

- 105 PISIER, EVALYNE. Civil Servants: depersonalized personnel. *Revue française d'Administration Publique*, (49) Jan-Mar 89, p. 35-41 (In French).

The malaise in the public sector reflects a real identity crisis among civil servants. Until recently, the civil service regulations established identity. They were seen as inseparable from the public service, and as guaranteeing at one and the same time the protection of public servants and the effectiveness of the civil service. The current debates on the State's effectiveness seriously criticize the "general and impersonal" status of civil servants which is prescribed by the civil service regulations and the concept of 'depersonalization'. The civil servant finds his identity being called into question, especially in three highly sensitive areas: access to the civil service, procedures for exercising the right to strike, and wages policy. In the last analysis, it appears that only an "overhaul of the public service" will allow civil servants to recover their identity and give the aims of 'personalization' and differentiation any real chance of success.

Civil Service. Depersonalization.

- 106 PORS, ANICET LE. The civil service and social efficacy. *Revue française d'Administration Publique*, (49) Jan-Mar 89, p. 25-34. (In French).

Between the lack of realism of the liberal position and an apology of the State, there is room for clear analysis and proper control of the modern functions of the State as for as the search for social efficacy is concerned—a complex objective which goes

beyond the highly limited one of cost effectiveness. Neither economic assumptions nor multiple-criteria assessment are good enough for deciding or evaluating socially effective action. The public sector should set an example and provide the lead in the search for efficacy. For the public sector is and ought to remain the seat of scientific and technological progress; a laboratory for the exercise of greater rationality in the choice, management, and evaluation of public policy, and a place where a high degree of even-handedness prevails in the States relations with the governed. It is important to reaffirm and defend the French approach to the civil service, which is today confronted from the inside by social challenges and political criticism and threatened from the outside by the European dimension.

Civil Service. France. Social Efficacy.

- 107 SIEDENTOPF, HEINRICH and CHRISTOPH HAUSCHILD. Personnel policies in the Federal Republic of Germany: scarce resources and modernization programmes. *International Review of Administrative Sciences*, 54(3) Sep 88, p. 453-66.

Civil service. Germany. Public Administration.

- 108 VERT, DOMINIQUE LE. Civil service regulations and modernization of the civil service: real issues and false debates. *Revue française d'Administration Publique*, (49) Jan-Mar 89, p. 17-23. (In French)

The current debate on "civil service regulations" is not free from ambiguities and conceals some of the real issues involved in the modernization of the civil service. The civil service regulations are wrongly blamed for most of the rigidities and constraints dogging staff management: excessive reliance on seniority, insufficiently individualized pay scales, absurdity of the staff report system, impossibility of penalizing poor performance, the postings and transfers system. The causes should be sought in the way the large organizations are run and in the heavy burden imposed by budget constraints. The civil service regulations offer in themselves an extremely wide, and unused, margin for manoeuvre. Their abolishment or amendment should, therefore, not be made into a precondition for much-needed modernization of the civil service.

Civil Service. France. Modernization.

#### CIVIL SERVICE AND LEGISLATORS

- 109 KESSLER, ROLAND R., GRAIG B. PELTIBONE and HEINZ E. WILMS. Fostering career political relationship. *Bureaucrat*, 17(3) Fall 88, p. 45-9.

Civil Service. Legislator.

#### COLLEGES AND UNIVERSITIES

- 110 AMRIK SINGH. The governance of universities. *University News*, 27(4) 28 Jan 89, p. 1-2.

College. Ordinance. University.

- 111 BHATNAGAR, K.N. The University of Allahabad: a perspective. *University News*, 27(9) 27 Feb 89, p. 4-8.

Allahabad. College. Diamond Jubilee. Golden Jubilee. Reorganisation. University.

- 112 KAPTAN, SANJAY. Modernizing university administration. *University News*, 27(13) Mar 27, 89, p. 4-5, 10.  
Administration. College. Education. University. University Administration.
- 113 KAPUR, J.N. Autonomous colleges: role of teachers and principals. *University News*, 27(8) 20 Feb 89, p. 6-7.  
Autonomy. College. Education. Principal. Teacher.
- 114 MITRA, C.R. Indian university system: a call to action. *University News*, 27(6) Mar 89, p. 3-8.  
College. Education. University.

#### COLLEGE AND UNIVERSITIES—BUDGET

- 115 COVALESKI, MARK A. and MARK W. DIRSMITH. An institutional perspective on the rise, social transformation and fall of a university budget category. *Administrative Science Quarterly*, 33(4) Dec 88, p. 562-87.  
Budget. College. University.

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- 116 ANSARI, M.M. Financial health of universities—a diagnostic study. *University News*, 27(11) 13 Mar 89, p. 1-14.  
College. Education. Finance. University.

#### COMMUNALISM

- 117 KOTHARI, RAJNI. Cultural Context of Communalism in India. *Economic and Political weekly*, 24(2) 14 Jan 89, p. 81-5.  
Communalism. Culture.

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- 118 BASHAR, A.M.M. KHAIRUL. Artificial intelligence and future executives. *Management Development*, 16(2) Apr-Jun 87, p. 53-61.  
Bangladesh. Computer. Executive.
- 119 FEINBERG, WILLIAM E. and NORRIS R. JOHNSON. "Outside agitators" and crowds: results from a computer simulation model. *Social Forces*, 67(2) Dec 88, p. 398-423.  
Computer. Simulation. Method.
- 120 JAIN, VISHAL. Business related application software. *Chartered Accountant*, 37(6) Dec 88, p. 533-6.  
Business. Computer. Software.
- 121 SILVER, MARK S. Descriptive analysis for computer-based decision support. *Operations Research*, 36(6) Nov-Dec 88, p. 904-16.  
Computer. Decision Making. Organisation.



## COMPUTERS — AGRICULTURE

- 122 PUTLER, DANIEL S. and DAVID ZILBERMAN. Computer use in agriculture: evidence from tulare country, California. *American Journal of Agricultural Economics*, 70(4) Nov 88, p. 790-802.

Agriculture. California. Computer. Human Capital. Technology.

## COMPUTERS—BANKS

- 123 BAJWA, K.S. Issues before Indian banks in computerisation. *PNB Monthly Review*, 10(11) Nov 88, p. 26-34.

Bank. Computer.

## COMPUTERS — CITY PLANNING

- 124 CART-WRIGHT, T.J., M.R. BROWN and H.V. SEAFORTH. Urban data management software: the growth and development of microcomputer software for planning. *Habitat International*, 12(4) 88, p. 171-93.

City Planning. Computer. Urban Data Management Software.

- 125 MOHANARAO, V.R. Integrated computerised information system for urban development. *Nagarlok*, 20(3) Jul-Sep 88, p. 115-30.

City Planning. Computers. Urbanisation.

## COMPUTERS—COLLEGES AND UNIVERSITIES

- 126 SINGH, ABHIMANYU. Computerizing large systems: lessons from an application. *University News*, 27(7) 13 Feb 89, p. 5-13.

College. Computer. Education. Rajasthan. University.

## COMPUTERS — LIBRARIES

- 127 NARAYANAN, V., B. LAKSHMI and R. JAYASHREE. Library on-line organization programmes. *CSI Communications*, 126, Feb 89, p. 9-12.

Computer. Computer Programming. Library On-Line Information

## COMPUTERS—MANAGEMENT

- 128 JAIN, M.P. and T.R. SESHADRI. Computers in management. *Management Review*, 15(2) 88, p. 27-9.

Computers. Management.

## COMPUTERS — TRANSPORTATION

- 129 KMAT, V.R. and S.P. ORPE. Computerisation of ticket and cash accounting in B.E.S.T. *Journal of Transport Management*, 12(11) Nov 88, p. 10-14.

BEST. Bombay. Cash. Computer. Ticket.

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- 130 NARZARY, HEMANTA. Four decades of Indian Constitution. *Democratic World*, 18(6) 5 Feb 89, p. 7-8.

Constitution.

## CONSTITUTIONS—AMENDMENTS

- 131 NARIMAN, F.S. Illegality of the constitution 59th amendment. Popular Jurist, 5(4) Jul-Aug 88, p. 17-19, 22-4.  
Amendment. Constitution.
- 132 RADHAKRISHNAN, VARKALA. Constitutional amendment needed. Popular Jurist, 5(4) Jul-Aug 88, p. 9-11.  
Amendment. Centre State Relation. Constitution. Governor. President.

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- 133 SPECIAL issue on 'consultancy management'. Indian Management, 28(1) Jan 89, p. 6-57.  
*Contents:* Management consultancy and MIS squaring the triangle?, by V.M. Sundaram, p. 6-10; Service exports from India: trends abroad and the Indian effort, by R.W. Khanna, p. 11-15; Management consultancy, need for regulation, by Anand Bansal and R.C. Gupta, p. 16-18; Technical consultancy for a process plant: perspectives of a consultant, by J. Rangachari, p. 19-22; Consultancy in the model of complementary technological development in the world by Zvonimir Radio, p. 23-33; Information technology for management consulting, by Vijay Aggarwal, p. 34-41; Strategic planning—how consultancy helps, by Bharat Krishnan, p. 42-7; Consultancy in India—an overview, by Nirmal Singh, p. 48-57.  
Consultant. Management.

## CONSUMER PROTECTION

- 134 GARG, R.B.L. Consumer protection in India—new dimensions. Management Accountant, 23(12) Dec 88, p. 832-3.  
Consumer Protection.
- 135 NEELAKANTA, BETTADALLI C. Consumer exploitation: how and why? Social Welfare, 35(12) Mar 89, p. 20-21, 26.  
Consumer Protection.
- 136 PRASAD, A. RAJENDRA. The Consumer Protection Act, 1986—a critical appraisal. All India Reporter, 76(Part 901) Jan 89, p. 12-13.  
Act. Appraisal. Consumer Protection. Consumer Protection Act.
- 137 SPECIAL issue on consumer action and community development. Community Development Journal, 23 (4) Oct 88, p. 222-79.  
*Contents:* Editorial Introduction, by Charlie McConnell and Marilyn Taylor, p. 2-8; The Bhopal tragedy—a community action perspective, by Martin Abraham, p. 229-34; Woman consumers as activists, by Josie Zaini, p. 235-42; Tenant participation in Scotland—experience and prospects, by Robina Goodlad, p. 243-8; Coin street—there is another way, by Iain Tuckett, p. 249-57; Grassroots consumer protests and toxic waste—developing a critical political view, by Celeno Krauss, p. 258-65; The rhetoric of consumerism and the exclusion of community, by Lynne Berry, p. 266-72; Being on the receiving end—lessons for community development and user involvement, by Suzy Croftad Peter Beresford, p. 273-9.  
Community Development. Consumer. Consumer Protection

## CONSUMER PROTECTION—CASE STUDY

- 138 KORBA, ARVIND I. Consumer protection denied: a case study. *Monthly Commentary on Indian Economic Conditions*, 30(4) Nov 88, p. 9-11.  
Case Study. Consumer Protection.

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- 139 HARLAND, D.J. Some international dimensions of consumer law and policy. *Journal of the Indian Law Institute*, 29(4) Oct-Dec 87, p. 451-67.  
Consumer. Consumer Protection. Law. Legislation. Policy.
- 140 NARAYANASWAMI, SRINIVASA. The consumer protection act. *Social Welfare*, 35(12) Mar 89, p. 22-3, 26.  
Act. Consumer Protection.

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- 141 JONES, WALTER J. The impact of equal opportunity compliance laws in government contracting: the Shelby County, Tennessee experience. *International Journal of Public Administration*, 11(2) 88, p. 173-90.  
Business. Government. Government Contract. Law. Tennessee.

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- 142 KATAR SINGH. The cooperative as an organisation structure for development in developing countries: lessons of India's experience. *IASSI Quarterly Bulletin*, 7(2 & 3) Jul-Oct 88, p. 58-71.  
Cooperation. Developing Country.
- 143 REGENS, JAMES L. Institutional coordination of program action: a conceptual analysis. *International Journal of Public Administration*, 11(2) 88, p. 135-54.  
Cooperation. Problem Solving. Public Sector.

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- 144 GUJRAL, G.S. Value of dissent in growth of corporations. *Management Review*, 15(2) 88, p. 21-2.  
Corporation. Value.
- 145 HILL, CHARLES W.L. Corporate control type, strategy, size and financial performance. *Journal of Management Studies*, 25(5) Sep 88, p. 403-17.  
Business. Corporation. Industrial Trust. U.K.
- 146 MATHIAS, T.A. Socio-political and legal aspects of board membership in India. *Management and Labour Studies*, 14(1) Jan 89, p. 33-41.  
Corporation.

## CORPORATIONS—FINANCE

- 147 BHATTACHARYA, SUDIPTO. Corporate finance and the legacy of Miller and Modigliani. *Journal of Economic Perspectives*, 2(4) Fall 88, p. 135-47.  
Corporation. Finance.
- 148 EKPENYONG, DAVID B. Strategies financial planning for emergencies. *Chartered Accountant*, 37(9) Mar 89, p. 798-803, 810.  
Corporation. Finance. Planning.

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- 149 PANDEY, SAROJ. The changing scenario of education: distance education. *University News*, 27(8) 20 Feb 89, p. 4-5, 7.  
Correspondence School. Distance Education. Education. Extension Education.

## CORRUPTION

- 150 ARUL, F.V. Corruption in the railways. *CBI Bulletin* 22(11) Nov 88, p. 10-11.  
Corruption. Railways

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- 151 BAS, DANIEL. Cost-effectiveness of training in developing countries. *International Labour Review*, 127(3) 88, p. 355-69.  
Cost Benefit Analysis. Developing Country. Training.

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- 152 BOCK, DOUGLASS B. and LAURIE E. NELSON. Solving crime with data base technology. *Journal of Systems Management*, 39(10) Oct 88, p. 16-22.  
Crime. Criminal. Criminal Investigation. Data Base System. Technology.
- 153 LASLEY, JAMES R. and JILL LESLIE ROSENBAUM. Routine activities and multiple personal victimization. *Sociology and Social Research*, 73(1) Oct 88, p. 47-8.  
Crime. Criminal. Social Change. Social Problem.
- 154 SAMPSON, ROBERT J. and W. BYRON GROVES. Community structure and crime: testing social-disorganization theory. *American Journal of Sociology*, 94(4) Jan 89, p. 774-802.  
Crime. Delinquency.
- 155 SIVAMURTHY, A. Mean centre of pocket-picking in Madras city. *Police Research and Development*, Quarter (2) Apr-Jun 88, p. 8-11.  
Crime. Madras. Pocket-Picking.
- 156 STEFFENSMEIER, DARRELL J. and Others. Age and the distribution of crime. *American Journal of Sociology*, 94(4) Jan 89, p. 809-31.  
Crime.

## CRIME—CAUSES

- 157 KOHFELD, CAROL W. and JOHN SPRAGUE. Urban unemployment drives urban crime. *Urban Affairs Quarterly*, 24 (2) Dec 88, p. 215-41.  
Burglary. Cause. Crime. Robbery. Seasonal Unemployment.

## CRIME—LEGISLATION

- 158 BEAVEN, GREGORY and KENNETH V. RUSSELL. The legislation of morality. *Police Journal*, 61(4) Oct Dec 88, p. 362-75.  
Crime. Legislation. Morality. U.K.

## CRIME—PREVENTION

- 159 RAY, R.K. Prevention of crime through environmental design—need for analysis of ecological and environmental factors. *Police Research and Development*, Oct-Dec 87, p. 7-9.  
Crime. Crime Control. Law. Enforcement. Prevention.

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- 160 TRIVEDI, B.V. Statistics of crime and justice in India: a need for fresh look. *CBI Bulletin*, 23(1) Jan 88, p. 9-12.  
Crime. Justice. Statistics.

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- 161 POODHUN, E.E. The Contribution of William J. Clarke to criminal investigation in South Africa. *Police Journal*, 61(4) Oct-Dec 88, p. 359-61.  
Clarke, William J. Crime. Criminal Investigation. Police. South Africa.
- 162 RAO, K.V.S. and V.N. SEHGAL. Use of DNA (Deoxyribonucleic Acid) fingerprinting in forensic science. *CBI Bulletin* 23(3) Mar 89, p. 5-8.  
Criminal Identification. Criminal Investigation. Crime. Fingerprint. Forensic Science.

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- 163 SEHGAL, V.N. Evidence of tool marks in criminal cases. *CBI Bulletin*, 22(11) Nov 88, p. 12-16.  
Criminal. Crime

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- 164 MAKAR, S.L. Dairy cooperatives in India—a strategy for RD. *Kurukshetra*, 37(4) Jan 89, p. 17-18.  
Cooperation. Dairy. Rural Development.

## DAIRY FARMS

- 165 HOWARD, WAYNE H. and C. RICHARD SHUMWAY. Dynamic adjustments in

the U.S. dairy industry. *American Journal of Agricultural Economics*, 70(4) Nov 88, p. 837-47.

Dairy. Farm. Production. U.S.A.

- 166 KAISER, HARRY M., DEBORAH H. STREETER and DONALD J. LIU. Welfare comparison of U.S. dairy policies with and without mandatory supply control. *American Journal of Agricultural Economics*, 70(4) Nov 88, p. 848-58.

Dairy. Dairy Product. Farm. Food Security Act. Harkin-Gephardt Family Farm Bill. Milk. Simulation Method. U.S.A

- 167 MARSH, JOHN M. The effects of the dairy termination program on live cattle and wholesale beef industry. *American Journal of Agricultural Economics*, 70(4) Nov 88, p. 919-28.

Beef Industry. Cattle Industry. Dairy Farm. Farm. Livestock. U.S.A.

#### DAIRY PRODUCTS

- 168 THAPAR, ASHOK. Dairy development. Seminar, (354) Feb 89, p. 36-8.

Agriculture. Dairy Product. Milk. White Revolution.

#### DEBT

- 169 DLAQWA, HARUNA D. and LADI HAMALAI. Quicksands of Su-Saharan debt. *India International Centre Quarterly*, 15(3) Monsoon 88, p. 31-44.

Africa. Credit. Debt.

- 170 ROY, DURGADAS. The debt crisis with special reference to some low-income developing countries. *Economic Bulletin*, 38(1&2) Jun & Dec 87, p. 30-7.

Debt. Developing Country. External Debt.

#### DEBTS, PUBLIC

- 171 CHAUDHARY, C.M. Changing dimensions of public debt in India. *Yojana*, 33(4) 15 Mar 89, p. 28-30.

Debt. Public Debt. Public Finance.

- 172 IZE, ALAIN and GUILLERMO ORTIZ. Fiscal rigidities, public debt, and capital flight. *International Monetary Fund Staff Papers*, 34(2) Jun 87, p. 311-32.

Balance of Payment. Capital. Fiscal Policy. Foreign Exchange. Investment. Mexico. Public Debt. Public Finance.

- 173 SPAVENTA, LUIGI. The growth of public debt: sustainability, fiscal rules, and monetary rules. *International Monetary Fund Staff Papers*, 34(2) Jun 87, p. 374-99.

Budget. Budget Deficiency. Interest Rate. Public Debt. Taxation

#### DECENTRALISATION

- 174 GHOSH, ARUN. Decentralisation and district government. *Economic and Political weekly*, 24(4) 28 Jan 89, p. 175-6.

Amendment. Constitution. Decentralisation. District Administration. Government.

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- 175 KHAN, ARSHAD M. Behavioural decision making: a calculus for uncertainty. *Opsearch*, 25(4) Dec 88, p. 207-19.

Decision Making.

- 176 SAXENA, R.P. Decision making in academic institutions. *Indian Management*, 28(2) Feb 89, p. 22-32.

College and University. Decision Making.

## DEFENSE, NATIONAL

- 177 BARRELT, ARCHIE D., DAVID O. COOKE and PHILIP KRONENBERG. Pentagon reform: an exchange of views. *Bureaucrat*, 17(3) Fall 88, p. 13-18.

National Defence. U.S.A.

- 178 WARNER, EDWARD L., Illrd. New thinking and old realities in Soviet defence policy. *Survival*, 31(1) Jan-Feb 89, p. 13-33.

Defence. Gorbachev, Mikhail. National Defence. Policy. U.S.S.R.

## DEFENSE, NATIONAL — BUDGET

- 179 KORB, LAWRENCE J. Ordeal of PPBS (Planning Programming Budgeting System) in the Pentagon. *Bureaucrat*, 17(3) Fall 88, p. 19-21.

Budget. Government Expenditure. National Defense. Public Finance. U.S.A.

## DEMOCRACY

- 180 DEVA, NARENDRA. Democracy and freedom. *Janata*, 44(1-4) Ann. No. 89, p. 1-3.

British Imperialism. Democracy. Liberty.

- 181 KOTHARI, RAJNI. Indian democracy in turmoil. *Monthly Commentary on Indian Economic Conditions*, 30(5) Dec 88, p. 21-8.

Democracy.

- 182 MASTERS, MARICK F. and JOHN D. ROBERTSON. Class compromises in industrial democracies. *American Political Science Review*, 82(4) Dec 88, p. 1183-1201.

Industrial Democracy.

- 183 MCCLINTOCK, CYNTHIA. The prospects for democratic consolidation in a "least likely" case: Peru. *Comparative Politics*, 21(2) Jan 89, p. 127-48.

Democracy. Latin America. Peru.

## DEVELOPMENT ADMINISTRATION

- 184 POTTER, DAVID C. (Open Univ., Milton Keynes, U.K.). Mobility patterns in state government departments in India. *Indian Journal of Public Administration*, 34(4) Oct-Dec 88, p. 907-32.

Potter has examined stay of IAS and State Civil Services Officers in certain departments in Karnataka, Kerala, Orissa and West Bengal to present a comparative picture. Potter has found that, out of 37 departments of the four state governments, in only four did civil servants stay in a post for two years. This certainly is not a happy position. Among these officers also, Potter found that high level officers were transferred more quickly than officers of other levels. He, however, found no disparity between 'generalist' administrators and 'technocrats' in this regard. Potter concludes, "It seems likely, on the face of it, that such circumstances made it difficult for state governments as a whole to achieve orchestrated effort and continuity of departmental expertise. At least it seems plausible that administrative performance in state governments might be better if movement of departmental personnel was not so rapid.—*Reproduced from the editorial.*

Administration. Bureaucracy. Civil Service. Collector. Development Administration. District Administration. State Government. Transfer.

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- 185 REMMER, KAREN L. Neopatrimonialism: a politics of military rule in Chile, 1973-87. *Comparative Politics*, 21(2) Jan 89, p. 149-70.

Argentina. Brazil. Chile. Dictator. Politics. Totalitarian State. Uruguay.

#### DISASTERS

- 186 DHATWALIA, B.R. Natural calamities and preventive measures. *Journal of Himachal Pradesh Institute of Public Administration*, 11(2) Aug-Dec 87, p. 29-33.

Disasters.

- 187 SAHAY, S. Bhopal: the shocking verdict. *Mainstream*, 27(12) 25 Feb 89, p. 3,34.

Bhopal Gas Tragedy. Supreme Court. Union Carbide. Corporation.

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- 188 MUKARJI, NIRMAL. Decentralisation below the state level: need for a new system of governance. *Economic and Political Weekly*, 28(19) 4 Mar 89, p. 467-72.

Decentralisation below the state level involves making a choice between bureaucracy and democracy, in the sense that it can mean either the delegation of administrative powers to district officers or the devolution of political authority to district governments. Further, decentralisation below the state level cannot be viewed in isolation from the larger issue of recording relations between the centre and the states. Democratic decentralisation as an idea has gained wide acceptance. What has not been adequately recognised, however, is that the effective implementation of the idea requires major changes in the system of governance. This paper attempts to focus attention on some of the changes needed.

Administrative Decentralisation. District Administration.

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- 189 AUDINARAYANA, N. Rural unmarried boys on dowry system. *Social Welfare*, 35(9) Dec 88, p. 23, 29.

Dowry. Rural.



- 190 DEVI PRASAD, B. and B. VIJAYALAKSHMI. Dowry—related violence towards women—some issues. *Indian Journal of Social Work*, 49(3) Jul 88, p. 271-80.  
Dowry. Dowry Prohibition Act. Woman.
- 191 KISHWAR, MADHU. Dowry and inheritance rights. *Economic and Political Weekly*, 24(11) 18 Mar 89, p. 587-8.  
Dowry. Woman.
- 192 LAKSHMI, C.S. On kidneys and dowry. *Economic and Political Weekly*, 24(4) 28 Jan 89, p. 189-90.  
Dowry. Marriage. Property. Social Status. Woman.
- 193 STEIN, DOROTHY. Burning widows, burning brides: the perils of daughterhood in India. *Pacific Affairs*, 61(3) Fall 88, p. 465-85.  
Dowry. Sati. Social Problem.
- 194 TANEJA, NALINI. Sati. *Popular Jurist*, 5(5) Sep-Oct 88, p. 5-10  
Dowry. Sati. Woman.

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- 195 CHANDRA BABU, B.S. A study of the factors that led to the outbreak of famines in Chingleput district of Tamil Nadu during the nineteenth century. *Social Scientist*, 16(6-7) Jun-Jul 88, p. 3-25.  
Agriculture. Caste. Chingleput. Drought. Famine. Tamil Nadu.
- 196 MITRA, ASOK. Famine of 1943 in Vikrampur Dacca. *Economic and Political Weekly*, 24(5) 4 Feb 89, p. 253-64.  
Bangladesh. Dacca. Drought. Famine. Vikrampur. West Bengal.

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- 197 KAPUR, P.C. Measures against drug traffickers. *Democratic World*, 18(3) 15 Jan 89, p. 9-10.  
Drug. Narcotics. Smuggling.
- 198 STOCKLEY, DAVID. National Drugs Intelligence Unit. *Police Journal*, 61(4) Oct-Dec 88, p. 295-303.  
Drug. NDIU. U.K.
- 199 VERMA, N.C. The drug scene in India. *CBI Bulletin*, 23(3) Mar 89, p. 9-12.  
Drug. Narcotic.

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- 200 KHANNA, S.S. and M.P. GUPTA. Using improved technology for dryland farming. *yojana*, 32(24) 1 Jan 89, p. 4-8.  
Dry Farming. Technology.

- 201 SUD, SURINDER. Focusing on rainfed farming. *Yojana*, 32(24) 1 Jan 89, p. 9-10.  
Dry Farming.

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- 202 SIMONIS, UDO E. Ecology and economic policy. IFDA Dossier, (70) Mar-Apr 89, p. 60-4.  
Ecology. Economic Policy. Policy.

#### ECONOMIC ASSISTANCE

- 203 PATTERN, CHRISTOPHER. The global shift in overseas development aid. *World Today*, 44(12) Dec 88, p. 215-17.  
Economic Assistance.

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- 204 AMOS, FRANCIS J.C. Pitfalls of practice in economic development. *Habitat International*, 12(3) 88, p. 187-88.  
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- 205 BHATTACHARYAY, BISWA N. Development of financial infrastructure: an international comparison. *Savings and Development*, 12(4) 88, p. 307-19.  
Economic Development. Finance.
- 206 CHAKRAVARTY, SUKHMAY. Development and development thinking. *IASSI Quarterly Bulletin*, 7(2 & 3) Jul-Oct 88, p. 18-39.  
Economic Development.
- 207 GOPALAKRISHNAN, CHENNAT. Culture, economic development and quality of life: a speculative comment on the case of Kerala, India. *American Journal of Economics and Sociology*, 47(4) Oct 88, p. 455-8.  
Case Study. Culture. Economic Development. Kerala.
- 208 GORZELAK, GRZEGORZ. The Polish economy and Polish space: problems and actions of the 1980s. *Planning and Administration*, 15(2) Autumn 88, p. 52-9.  
Economic Development. Economic Planning. Poland.
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#### EMPLOYEE MORALE

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In the 1970s, both Australia and the United States instituted legal reforms aimed at promoting greater accountability among public servants. Prompted by growing awareness of the need to encourage and protect federal government whistleblowers, Congress enacted whistleblower protection measures in the Civil Service Reform Act of 1978. Although the notion of open government in Australia has never been extended to include whistleblowing by public servants, probing the issue of whether or not United States whistleblower protection can serve as a reform model in the search for more effective legal mechanisms for ensuring government accountability can provide lessons and insights of value to Australian public administrators. Analysis of the role and impact of the Office of the Special Council and the Merit Systems Protection Board as established under the Civil Service Reform Act reveals many difficulties associated with whistleblower protection. Research has substantiated the jurisdictional ambiguities, administrative and procedural deficiencies and lack of sanctioning power which plague this reform effort. Similar deficiencies also impede the protection of parliamentary witnesses in Australia. Evaluation of whistleblower protection leads to the conclusion that reform models in either country for ensuring government accountability must not be judged solely through examination of statutory provisions. There must also be in place strong stabilising factors such as political unity, economic comfort, social discipline, civic virtue and public service ideology in order to achieve the common public service goal of rendering governmental decision-making more accountable to persons affected by it and open to review by independent decision-makers.—*Reproduced.*

Employee Morale. U.S.A. Whistle Blowing.

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The aim of this paper is to try to frame a discussion of ethics and public service. The author aim is to provide a better definition of the problem, rather than a package of solutions.

This is a discussion paper prepared for a special seminar of the Royal Australian Institute of Public Administration, New South Wales Division, Sydney, 6 April 1988.

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Kabra concludes that the economic impact of the take-over "was likely to be limited, and not too injurious to private enterprise, while its political dividends in terms of meeting electoral pledges of a 'radical' variety were fairly clear. This nationalisation was a kind of last flicker of the apparently radical trail blazed during the first half of 1970s."—*Reproduced from the editorial.*

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Gujarat. Municipal Government. Municipal Personnel. Personnel.

- 658 LORRAIN, DOMINIQUE. The modest elite (urban municipal officials on the right course). *Revue Française d' Administration Publique*, (49) Jan-Mar 89, p. 81-91. (In French).

The development of the municipal service has been marked for some 15 years by a considerable increase in the number of staff, a substantial intake of young blood, an improvement in the level of qualifications, and a diversification of career opportunities. Over the next decade, however, this modernisation will have to be carried out in distinctly less favourable circumstances, marked by a block on promotions. Much will have to be done then to make careers attractive, with in-service training and the reduction of cleavages between the different branches of the municipal civil service claiming priority (In French).

French. Local Civil Service. Municipal Civil Service. Training.

- 659 MUKHOPADHYAY, ASHOK. Performing municipal bureaucracy: search for a personnel system. *Urban Management*, (4) Dec 88, p. 1-10.

Bureaucracy. Municipal Government. Municipal Personnel. Personnel.

#### PERSONNEL, PUBLIC

- 660 SAINSAULIEU, RENAUD. Human resources management in the public and private sectors. *Revue française d'Administration Publique*, (49) Jan-Mar 89, p. 73-80. (In French).

Today, human resources management (HRM) is structured around the development of a collective capability, the search for individual commitment, and the management of the problems associated with employment. HRM is an organizational response to an environment in crisis. The changes taking place in the administrative sector's environment can only provide a spur to reform of human resources management if the administrative authorities adopt an open attitude to this environment, which drawing on their human potential and "company culture" to hammer out a project and mobilize staff. The civil service has advantages: security of tenure, cultural homogeneity (the culture of public service), and experience in collective policy-making. To handle this opening properly, personnel management could be developed along three lines increasing inflows of staff from other sectors, encouraging mobility between regions, professional specializations and countries, and using existing collective capabilities to promote a more decentralized administration.

Civic Service. Human Resources Management. Personnel, Public.

#### PERSONNEL, PUBLIC—PROMOTION

- 661 REYNOLDS, DAVID F. Seniority: a recipe for mediocrity? *Bureaucrat*, 17(3) Fall 88, p. 23-6.

Employee Seniority. Merit System. Person Promotion. Public Personnel.

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Planning.

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Police. Union. U.S.A.

## POLICE—RECRUITMENT

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Police. Recruitment.

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Police. Policewoman. U.K. Woman.

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- 666 LINDER, STEPHEN H. and B. GUY PETERS. The analysis of design or the design of analysis? Policy Studies Review, 7(4) Summer 88, p. 738-50.  
Policy. Policy Science. Public Policy.

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- 667 DANG, SATYAPAL. Need for improving CPI-CPM relations. Mainstream, 27(15) 7 Jan 89, p. 31-2.  
CPI. CPM. Political Party. Trivandrum.
- 668 DASGUPTA, BARUN. Anatomy of Jharkhand movement. Mainstream, 27(21) 18 Feb 89, p. 7-8, 34.  
Anatomy. Bihar. Jharkhand Coordination Committee. Political Party.
- 669 DASGUPTA, BIPLAB. For a principled opposition against Congress (I) raj. Janata, 44(1-4) Ann. No. 89, p. 61-3.  
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- 670 GREENWOOD, JOHN. Promoting working-class candidature in the conservative party: the limits of Central office power. Parliamentary Affairs, 41(4) Oct 88, p. 456-68.  
Conservative Party. Election. Political Party. U.K.
- 671 JAGANNATHAN, N.S. Tamil Nadu poll: lessons for the Congress. Monthly Public Opinion Survey, 34(5 and 6) Feb-Mar 89, p. 5-6.  
Election. Indian National Congress. Political Party. Tamil Nadu.
- 672 KNUTSEN, ODDBJORN. Cleavage dimensions in ten West European countries: a comparative empirical analysis. Comparative Political Studies, 21(4) Jan 89, p. 495-534  
Political Party. West Europe.
- 673 KUNKEL, JOSEPH A. Party endorsement and incumbency in Minnesota legislative nominations. Legislative Studies Quarterly, 13(2) May 88, p. 211-23.  
Election. Nomination. Political Party. U.S.A.

- 674 RAJ P.S. VIJAYA NATH. Grassroot elite and political parties of Tamil Nadu. Janata, 43(34) 1 Jan 89, p. 9-11.

Elite. Political Party. Root. Tamil Nadu.

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- 676 DRYZEK, JOHNS. and STEPHENT T. LEONARD. History and discipline in political science. American Political Science Review 82(4) Dec 88, p. 1245-60.

History. Political Science.

- 677 FARR, JAMES. The history of political science. American Journal of Political Science, 32(4) Nov 88, p. 1175-95.

History. Political Science.

- 678 MCKAY, DAVID. Why is there a European political Science? PS: Political Science and Politics, 21(4) Fall 88, p. 1051-5.

Political Science.

- 679 NEWTON, K. Politics and the media. Political Studies, 36(4) Dec 88, p. 696-703.

Media. Political Science. Politics.

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- 680 MCNIEL, DOUGLAS W. and ANDREW W. FOSHEE. Superfund financing alternatives. Policy Studies Review, 7(4) Summer 88, p. 751-60.

Hazardous Waste. Pollution. U.S.A.

- 681 RAJU, S. SIVA. Noise pollution in urban India: the neglected dimensions. Nagarlok, 20(3) Jul-Sep 88, p. 1-9.

Environment. Noise Pollution. Pollution. Urbanisation.

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Fiscal Policy. I.M.F. Japan. Pension. Population. Aging.

- 683 KELLEY, ALLEN C. Economic consequences of population in the Third World. Journal of Economic Literature, 26(4) Dec 88, p. 1685-1728.

Developing Country. Population. Third World.

- 684 OSUIDE, SIMEON O. The 1988 Nigerian Population policy. Habitat International, 12(4) 88, p. 119-23.

Nigeria. Population. Policy.

- 685 WAHREN, CARL. Population and development: the burgeoning billions. OECD Observer, (155) Dec 88- Jan 89, p. 5-7.

Development. Population.

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- 686 ARUN, T.K. Poverty ratio as a devolution criterion: a note. Economic and Political Weekly, 24(6) 11 Feb 89, p. 319-21.

Centre State Relation. Devolution. Income Tax. Ninth Finance Commission. Poverty.

- 687 ASHOK KUMAR, N. and V. GNANESHWAR. Urban basic service schemes: a strategy for improving the living conditions of the urban poor—an evaluation. Indian Journal of Social Work, 49(3) Jul 88, p. 216-25.

Poor. Poverty. Urban Condition.

- 688 BALDEV SINGH. Science, technology and eradication of rural poverty. IASSI Quarterly Bulletin, 7(2 & 3) Jul-Oct 88, p. 83-91.

Poverty. Rural. Science. Technology.

- 689 CHOWDHRY, KAMLA. Poverty, environment, development. Daedalus, 118(1) Winter 89, p. 141-58.

Development. Environment. Land Tenure. Poverty. Urbanisation.

- 690 DESAI, MEGHNAD and ANUP SHAH. An economic approach to the measurement of poverty. Oxford Economic Papers, 40(3) Sep 88, p. 505-22.

Inequality. Poor. Poverty.

- 691 DUTT, RUDDAR. Planning for weaker sections. Janata, 44(1-4) Ann. No. 89, p. 39-40, 42.

Agriculture. Employment. Planning. Poor. Poverty.

- 692 FRIEDMANN, JOHN. Collective self-employment and social change. IFDA DOSSIER (69) Jan-Feb 89, p. 3-14.

Latin America. Poor. Poverty. Social Change.

- 693 KRISHNASWAMY, N. Organization of the rural poor. Indian Worker, 37(25) 20 Mar 89, p. 4-5.

Organisation, Poor. Poverty. Rural Poor.

- 694 PAUL, SAMUEL. Poverty alleviation and participation: the case for government—grassroots agency collaboration. Economic and Political Weekly, 24(2) 14 Jan 89, p. 100-6.

Citizen Participation. Poverty.

- 695 RAVALLION, MARTIN. Expected poverty under risk—induced welfare variability. Economic Journal, 98(393) Dec 88, p. 1171-82.

Poverty. Risk.



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Developing Country. Development. Discrimination. Income Distribution. Macroeconomics. Poor. Poverty.

- 697 SINGH, V.S. Poverty: concept, measurement and reoriented strategy for its alleviation. Anvesak, 17(2) Dec 87, p. 1-27.

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*Contents:* Structural change: an approach to poverty in Asian rural development, by Ralph H. Retzlaff, p. 7-22; Forty years of rural development, p. 23-69; A survey of literature on rural poverty in India, by D.S. Thakur p. 70-89; Some conceptual aspects of monitoring with reference to rural development programmes, by R.K. Parashar, p. 90-102; Poverty alleviation programmes: suggestions and recommendations, p. 103-10.

Asia. Poverty. Poverty Alleviation. Rural Development. Rural Poor.

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*Contents:* Rural versus urban poverty: an introduction, by Harrell R. Rodgers, Jr. and Gregory Weiher, p. 761-4; Rural and urban poverty: an income/net worth approach, by Donald L. Lerman and James J. Mikesell, p. 765-81; Rural urban differences in the utilization and ameliorative effects of welfare programs, by Lief Jensen, p. 782-94; Labor force participation and poverty status among rural and urban women who head families, by Eleanor Cautley and Doris P. Slesinger, p. 795-809; Impacts of the farm financial crisis of the 1980s on resources and poverty in agriculturally dependent countries in the United States, by Steve H. Murdock, F. Larry Leistritz and Rita R. Hamm, p. 810-27; Rural poverty, welfare eligibility, far programs and the negative income tax, by David L. Debertin and Craig L. Infanger, p. 828-49.

Labour Force. Poverty. Rural Poor. Rural-Urban Difference. Urban Poor.

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- 700 BUSH, GEORGE H.W. On the federal service. Bureaucrat, 17(4) Winter 88-89, p. 7.

Bureaucracy. Election. Federalism. President. Public Service, U.S.A.

- 701 CHANAKYA. The Rashtrapati. Indian Worker, 37(18 & 19) 30 Jan & 6 Feb 89, p. 27-9.

President.

- 702 GAZELL, JAMES A. and DARRELL L. PUGH. Expansion of centralized Presidential control. Bureaucrat, 17(3) Fall 88, p. 30-6.

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- 703 MATHIOPOULOS, MARGARITA. The US Presidency and the German question during the Adenauer to Kohl chancellorships. *Aussen Politik*, 39(4) 88, p. 348-64.  
Adenauer. Germany. Kohl. NATO. President. Reagan. Truman. U.S.A.

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- 704 BELLAMY, CALVIN. Item veto: dangerous constitutional tinkering. *Public Administration Review*, 49(1) Jan-Feb 89, p. 46-51.  
Function. Power. President. U.S.A. Veto.

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- 705 FRANKLIN, BOB. Civic free newspapers—propaganda on the rates? *Local Government Studies*, 14(3) May-Jun 88, p. 35-56.  
Local Government Act. Newspaper. Press.
- 706 HARDEV SINGH. Defamation bill. *Popular Jurist*, 5(5) Sep-Oct 88, p. 11-13.  
Bill. Defamation Bill. Press.
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Journalism. Media. People. Press. Public Opinion.
- 708 VITTACHI, VARINDRA TARZIE. Freedom of information: key to development. *Mainstream*, 27(26) 25 Mar 89, p. 5-6, 35.  
Freedom. Information. Press.

#### PRESSURE GROUPS

- 709 MARSH, IAN. Interest groups and policy making: a new role for select committees? *Parliamentary Affairs*, 41(4) Oct 88, p. 469-89.  
Interest Group. Pressure Group. Select Committee. U.K.
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Decision-Making. Pressure Group.

#### PRICE FIXING

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Price. Price Fixing. Restraint of Trade.

#### PRICE INDEXES

- 712 ATTERI, B.R., M. KRISHNAN and GOVERDHAN SINGH. Interstate variation in consumer's price index and the wages of skilled and unskilled workers. *Manpower Journal*, 22(3) Oct-Dec 86, p. 53-68.  
Consumers. Inflation. Price Index. Wage.

## PRICE POLICY

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- Developing Country. Income Distribution. Policy. Price Policy.

## PRICES

- 714 GOPALAKRISHNA KUMAR On prices and economic power: explaining recent changes in inter sectoral relations in the Indian economy. *Journal of Development Studies*, 25(1) Oct 88, p. 25-42.
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- China. Price.

## PRICES—REGULATION

- 716 HELPMAN, ELHANAN. Macroeconomic effects of price controls: the role of market structure. *Economic Journal*, 98(391) Jun 88, p. 340-54.
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- 717 RAJAGOPALAN, R. and R.C. SEKHAR. Distribution and price controls on molasses and industrial alcohol in Gujarat: a review. *Economic and Political Weekly*, 24(7) 18 Feb 89, p. 373-6.
- Alcohol. Gujarat. Liquor Industry. Molasses Industry. Price. Regulation.

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- 718 AFRAZ, SULTANA. The Junagadh affair and the Hyderabad case: the role of power. *Round Table*, 309, Jan 89, p. 101-6.
- Junagarh. Princely State.

## PRISONS

- 719 KHAN, A.N. Judicial review of prison governor's disciplinary powers. *Police Journal*, 61(4) Oct-Dec 88, p. 351-8.
- Judicial Review. Prison. Prisoner. U.K.

## PROJECT MANAGEMENT

- 720 WEATHERALL, DAVID. Project management. *Management Services*, 32(12) Dec 88, p. 26-8.
- Project Management.

## PROPERTY TAXES

- 721 MAIR, DOUGLAS and RICHARD DAMANIA. The Ricardian tradition and local property taxation. *Cambridge Journal of Economics*, 12(4) Dec 88, p. 435-49.
- Property Tax. Ricardo, D. Taxation.

- 722 ALLEN, JODIE T. The first 100 days. *Bureaucrat*, 17(4) Winter 88-89, p. 44-6.

Administration. Bush, George. Policy. Public Administration. U.S.A.

- 723 ANKOMAH, KOFI. (Sri Lanka Institute of Development Admn. Colombo). Professionalising public administration and management in Africa. *Indian Journal of Public Administration*, 34(4) Oct-Dec 88, p. 1020-44.

Kofi Ankamah, in his article, discusses professionalisation of public administration and management in Africa highlighting the benefits thus achieved as also what possibly can be done further in days ahead. In the process besides common problems and some pitfalls, he also discusses various methods that are available in Africa to attain professionalisation. Before concluding, he also identifies some desirable directions for future in this regard, including organising of joint programmes for teaching of public administration with the help of regional institutions, particularly for specialists, who remained deprived of such training during their professional training.

Kofi Ankamah suggests forming of an association of schools and institutes of public administration and management to harmonise and standardise curricula in public administration and management in African continent in order to make optimum use of scarce training resources. He also suggests that African Regional Organisations should facilitate establishment of centres for policy studies/strategic studies for the benefit of policy makers.—*Reproduced from the editorial.*

Africa Management. Organisation. Political Science. Profession. Public Administration.

- 724 BHARDWAJ, SHYAMA. Administration of Chamba state during nineteenth century. *Journal of Himachal Pradesh Institute of Public Administration*, 11(2) Aug-Dec 87, p. 35-45.

Administration. Chamba. Public Administration.

- 725 BUTLER, ROBIN. "Government and good management: are they compatible?". *Bulletin of the Council of Civil Service*, 8(10) Nov 88, p. 152-6.

Civil Service. Government. Management. Personnel. Public Administration. U.K.

- 726 DHIRENDRA KRISHNA (irrigation Deptt. U.P.). Role of press in improving public administration. *Indian Journal of Public Administration*, 34(4) Oct-Dec 88, p. 988-1004.

Dhirendra Krishna, in his article, analyses the role of press in improving public administration. He shows how it helps in bringing about openness, educating masses to assume righteous postures in events of failure, analysing and appreciating all aspects of related problems, exposing scandalous behaviour of political executives and bureaucracy alike, promoting accountability, imparting legitimacy to governmental actions, etc.

Dhirendra Krishna concludes, despite its inherent limitations and constraints, press should be nurtured to fulfil its social purpose to enable it to act as a catalytic agent for administrative reforms and also as a watchdog on behalf of the people.—*Reproduced from the editorial.*

Code of Conduct. Mass Media. Press. Public Administration.

- 727 DIXON JOHN. The changing nature of public administration in Australia. *Public Personnel Management*, 17(2) Summer 88, p. 231-6.

This article overviews the changing nature of public administration in Australia in the 1980s. The main object is to make public agencies more accountable for their activities; more efficient and effective in their use of resources; less discriminatory in their personnel management decisions; more participative in their decision-making styles; and more customer oriented in their service delivery.

Australia. Public Administration.

- 728 DUNLOP, BECKY NORTON. White House and departmental issues. *Bureaucrat*, 17(4) Winter 88-89, p. 16-17.

Administration. Executive. Management. Personnel. Policy. Public Administration. U.S.A.

- 729 DWIVEDI, O.P. Moral dimensions of statecraft: a plea for an administrative theology-document. *Indian Journal of Public Administration*, 34(4) Oct-Dec 88, p. 1120-8.—Reproduced from *Canadian Journal of Political Science* 20(4) Dec 87. Presidential address delivered in June 1987 to the Canadian Political Science Association, Hamilton,

Administration. Canada. Public Administration.

- 730 ENCEL, S. Public administration: then, now and in the year 2000. *Australian Journal of Public Administration*, 47(3) Sep 88, p. 233-40.

This is C.G. Lewis Memorial Lecture, delivered to the South Australian Division of the Royal Australian Institute of Public Administration, 10 March 1988.

Public Administration.

- 731 GAZELL, JAMES A. and DARRELL L. PUGH. Reflections on public administration's critical stage, 1937-1940: a structural synthesis. *International Journal of Public Administration* 11(2) 88, p. 191-226.

Innovation. Justice Administration. Public Administration.

- 732 JACQUES, JOCELYN. Best practices in the management of complex operational departments: a summary of discussions. *Canadian Public Administration*, 30(2) Summer 87, p. 180-90.

Civil Service. Public Administration.

- 733 LA PORTE, TODD R. Reflections on the "new public administration". *Public Affairs Report*, 30(1) Jan 89, p. 8-9.

Administration. Political Science. Public Administration.

- 734 LONG, NORTON S. Public administration, cognitive competence and the public interest. *Administration and society*, 20(3) Nov 88, p. 334-43.

Public Administration. Public Interest. Tower Commission.

- 735 MCGREGOR, EUGENE B., JR. The public sector human resource puzzle: Strategic management of a strategic resource. *Public Administration Review*, 48(6) Nov-Dec 88, p. 941-50.

HRD. Personnel, Public. Public Administration.

- 736 MINNERY, JOHN R. Modelling coordination. *Australian Journal of Public Administration*, 47(3) Sep 88, p. 253-62.

This article explores the practice of coordination in public administration. It develops the four models of hierarchical control, use-of-power, adjustment, and common purpose as forms of coordination then illustrates each from the work of the Queensland Coordinator-General. Each model is described in terms of structure, processes, outcome and values. The Models help to draw out important but less visible features of central coordination.—*Reproduced*

Coordination. Public Administration.

- 737 MORGAN, DAVID R. and ROBERT E. ENGLAND. The two faces of privatisation. *Public Administration Review*, 48(6) Nov-Dec 88, p. 979-87.

Accountability. Privatisation. Public Administration. U.S.A.

- 738 PUGH, DARREL L. (San Diego State Univ.). Professionalism in public administration: problems, perspective and the role of ASPA (American Society for Public Administration). *Public Administration Review*, 49(1) Jan-Feb 89, p. 1-8.

This article briefly examines the issue of professionalism in public administration, both the case for and against, and the role played by American Society for Public Administration. It explores ramification of the apparent paradox. It seeks to focus attention of a series of questions regarding professionalism that is relevant to both practitioners and academicians. Finally, it concludes with a comment regarding the problems and prospects for professionalism within this field.—*Reproduced..*

American Society for Public Administration. Professionalism. Public Administration.

- 739 VERNARDAKIS, GEORGE. The National School of Administration and public policy-making in France. *International Review of Administrative Sciences*, 54(3) Sep 88, p. 427-51.

Civil Service. France. National School of Administration. Public Administration. Public Policy.

- 740 WILENSKI, PETER (U.N.). Social change as a source of competing values in public administration. *Australian Journal of Public Administration*, 47(3) Sep 88, p. 213-22.

The author's aims are first to look briefly at how social change has affected values in the public service and then to make some observations on how the shift from the social mood of permissiveness and rebellion against authority of the late 1960s to the more conservative and market sector oriented mood of the mid 1980s has directly affected public administration values and the implications for the future. He suggests that we are in danger of making some very serious errors not so much in the view that certain business ideas can be translated into public sector administration as in the highly selective way in which that idea is being implemented.

This is the edited text of the Keynote address to the 1988 Annual Conference of the International Association of Schools and Institute of Administration.—*Reproduced.*

Public Administration. Public Service. Social Change. Social Value.

## PUBLIC ADMINISTRATION—RESEARCH

- 741 KRAEMER, KENNETH L. (Univ. of California, Irvine) and James L. Perry (Indiana University, Bloomington). Institutional requirements for academic research in public administration. *Public Administration Review*, 49(1) Jan -Feb 89, p. 9-16.

The quality of public administration research has been widely criticized in recent years, but there has been much less discussion about how to change the situation. This article offers suggestions for increasing the quality of research in public administration. The suggestions are based up on the observation that universities that are successful in stimulating research provide four types of institutional supports: (1) institutional values supportive of research, (2) faculty capable of doing research, (3) research resources, and (4) institutionalized effort.—*Reproduced*.

Public Administration. Research.

## PUBLIC DISTRIBUTION SYSTEM

- 742 JAIN, L.C. Drought, PDS and co-operatives. *Economic and Political Weekly*, 24(10) 11 Mar 89, p. 502-3.

Cooperative Society. Drought. Public Distribution System.

## PUBLIC HEALTH

- 743 QUAH, STELLA R. Private choices and public health: a case of policy intervention in Singapore. *Asian Journal of Public Administration*, 10(2) Dec 88, p. 207-24.

Policy. Public Administration. Public Health. Public Welfare. Singapore. Social Problem.

## PUBLIC INTEREST

- 744 GEORGE, RANI. Public interest litigation and changing concept of locus standi. *Cochin University Law Review*, 12(4) Dec 88, p. 425-46.

Locus Standi. Public Interest.

## PUBLIC OPINION

- 745 BACK KURT W. Metaphors for public opinion in literature. *Public Opinion Quarterly*, 52(3) Fall 88, p. 278-88.

Public Opinion.

- 746 MCCARTHY, THOMAS G. Changing the public's perception. *Bureaucrat*, 17(4) Winter 88-89, p. 3-4.

Civil Service. Management. Personnel. Public Opinion. Public Relation.

## PUBLIC POLICY

- 747 BASU, ASHOK RANJAN. Public policy formulation in India. *Journal of Himachal Pradesh Institute of Public Administration*, 11(2) Aug-Dec 87, p. 23-8.

Policy. Public Policy.

- 748 BRYSON, JOHN M. and WILLIAM D. ROERING. Initiation of strategic planning by governments. *Public Administration Review*, 48(6) Nov-Dec 88, p. 995-1004.

Public Policy. Strategic Planning.

- 749 CHAMPNEY, LEONARD. Public goods and policy types. *Public Administration Review*, 48(6) Nov-Dec 88, p. 988-94.  
Public Good. Public Policy.
- 750 DRYZEK, JOHN S. and BRIAN RIPLEY. The ambitions of policy design. *Policy Studies Review*, 7(4) Summer 88, p. 705-19.  
Policy. Public Policy.
- 751 DUNN, WILLIAM N. Methods of the second type: coping with the wilderness of conventional policy analysis. *Policy Studies Review*, 7(4) Summer 88, p. 720-37.  
Policy. Policy Science. Public Policy.
- 752 INGRAM, HELEN M. and SUZANNE L. FIEDERLEIN. Traversing boundaries: a public policy approach to the analysis of foreign policy. *Western Political Quarterly*, 41(4) Sep 88, p. 725-45.  
Foreign Policy. Policy. Public Policy.
- 753 MINTZBERG, HENRY and JON JORGENSEN. Emergent strategy for public policy. *Canadian Public Administration*, 30(2) Summer 87, p. 214-29.  
Policy. Public Policy.
- 754 WILSON, H.T. Ordeals of implementation. *Asian Journal of Public Administration*, 10(2) Dec 88, p. 225-37.  
Implementation. Policy. Public Policy.
- 755 ZHAO, JOHN QUANSHENG. The making of public policy in Japan: protectionism in raw silk importation. *Asian Survey*, 28(9) Sep 88, p. 926-44.  
Bureaucracy. China. Japan. Public Policy. Raw Silk. Trade.
- 756 ZIRING, LAWRENCE. Public policy dilemmas and Pakistan's nationality problem: the legacy of Zia-ul-Haq. *Asian Survey*, 28(8) Aug 88, p. 795-812.  
Pakistan. Public Policy. Zia-ul-Haq.

#### PUBLIC UTILITIES—CONTROL

- 757 MIAH, M.N. The financial accountability and control structure of public sector utilities. *Australian Journal of Public Administration*, 47(3) Sep 88, p. 263-74.  
Accountability. Accounting. Control. Financial Statement. Public Sector. Public Utility.

#### QUALITY CONTROL

- 758 AHMED, NAZIMUDDIN. Quality control circle: TELCO, Jamshedpur, experience. *Chartered Accountant*, 39(9) Mar 89, p. 804-10.  
Quality Control. TELCO.



### QUEUEING THEORY

- 759 SZPANKOWSKI, WOJCIECH. Stability conditions for multidimensional queueing systems with computer applications. *Operation Research*, 36(6) Nov-Dec 88, p. 944-57.

Computer. Queueing Theory.

### RADHAKRISHNAN, S.—CRITICISM AND INTERPRETATION

- 760 NARAYANA PILLAI, A.S. Dr. S. Radhakrishnan: a towering personality. *Yojana*, 33(4) 15 Mar 88, p. 22-4.

Criticism. Interpretation. Philosopher. Radhakrishnan, S.

### RAILWAYS

- 761 CLANCY, PETER. Working on the railway: a case study in capital-state relations. *Canadian Public Administration*, 30(3) Fall/Autumn 87, p. 450-71.

Canada. Case Study. Decision Making. Organisation. Policy. Railway.

- 762 JAIN, RAJ KUMAR. Indian railways: war-scars to world leadership. *Democratic World*, 18(5) 29 Jan 89, p. 12-13.

Railway.

- 763 PONNUSWAMY, S. Financing rail-based mass transit. *Urban India*, 8(2) Jul-Dec 88, p. 92-9.

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Centralisation. Decentralisation. Organisation. Training.

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*Contents:* Civil service training: a socio-historical perspective, by V. Subramaniam, p. 441-53; Training for public services in India: challenges of development by R.B. Jain, p. 454-65; The third wave and training in development management, by R.P. Slater and J.R. Watson, p. 466-75; Mismatch between theory and practice in training in public administration, by C.P. Bhambhri, p. 476-81; Methodology of civil service training in India, by Ishwar Dayal, p. 482-7; Administration—for what?, by M.S. Gurupadaswamy, p. 488-91; Training needs of the All India Services, by M.N. Buch, p. 492-6; Training strategies for responsive administration: service as the new form of accountability, by Mukul Sanwal, p. 497-517; Role of focused training in public administration, by Amaresh Bagchi, p. 518-28; Relevance of behavioral inputs in civil service training in India, by Pradip Bhattacharya, p. 529-42; Training for performance and behavioural change, by B.C. Muthayya, p. 543-50; Civil service training and career management in India, by Bata K. Dey, p. 551-78; Civil service training in computer technology, by Utpal K. Banerjee, p. 579-601; Training of civil servants in India for financial administration, by K.L. Handa, p. 602-15; Training of senior police officers: some basic issues, by P. D. Malaviya, p. 616-21; Training for judicial officers: emerging perspectives, by K.S. Shukla, p. 622-33; Training for urban management, by Mohit Bhattacharya, p. 634-57; Training in public sector undertakings: a systematic approach, by O.P. Minocha, p. 658-70; Training of Indian Administrative Service personnel—an institutional experience, by K. Trivikram, p. 671-89; Training of agricultural administrators: second generation challenges, by V.R. Gaikwad, p. 690-702; Refocusing training in rural development: Institute of Rural Management, Anand, by Tushaar Shah, p. 703-13; Training of rural development personnel, by Kukkavilli Seetharam, p. 714-23; Training customs and central excise personnel for 2000 A.D. and beyond, by M.V.N. Rao, p. 724-33; National integration input in civil service training programmes, by S.K. Pachauri, p. 734-8; Training policy for future: a study of Himachal Pradesh, by Ashok Ranjan Basu, p. 738-54; Civil service training in Africa: the case of Nigeria, by I.B. Bello Imam, p. 755-74; Training for administrators in France, by Shriram Maheshwari, p. 775-89; Management development in public administration: the experience of Sri Lanka, by H.S. Wanasinghe, p. 790-7; Foundational course in the National Academy of Administration by S.N. Sadasivan, p. 798-805; ILO on training, p. 806-18; Administrative Reform Commission on training, p. 819-49; State Administrative Reforms Committees on training, p. 850-68; Recruitment, training and career management in U.K., p. 869-87; A select bibliography, by Sunita Gulati, p. 888-906.

In the first article, V. Subramaniam provides a socio-political perspective on the theme of this number in its wide context analysing in the process: (a) causes of recent spurt of interest in this field, (b) evolution of traditional and modern techniques of training, and (c) current tendencies and problems. Before concluding his contribution, he also briefly discusses issues relating to: general disillusionment with the results flowing from training, especially with reference to socio-cultural context; relevance of university teaching of Public Administration; evaluating effectiveness of training; and problems of organising and controlling training by state for all skills and professions.

In the context of developmental challenges, R.B. Jain discusses fundamental questions on civil service training in India relating to its basic objectives characteristic needs of administrators, form and content of training, etc. Besides identifying problem areas of training, he also suggests certain measures to enhance effectiveness

of training, such as defining training objectives, outlining a training policy, strengthening programme of R&D for training, etc.

The next article by R.P. Slater and J.R. Watson gives a theoretical and scholarly interpretation of the changes that have come about at global level in the field of development management training. According to them, the first wave comprised teaching of management techniques and procedures, the second imparting knowledge through 'development studies' and the third 'capacity building' instead of mere transfer of knowledge under the preceding two waves. After discussing the profiles of the three waves, the authors give an account of the attempts made by the Development Administration Group (of the University of Birmingham and India's NIRD) to take micro-learning through field work in the area of training in rural development.

C.P. Bhambhri observes in his article that mismatch between theory and practice in training emerges because the premises of training are not in conformity with the expected practice of public administrators. To him, linkage between goals of society, role of administration and the capabilities of administration to achieve social goals is a critical issue in the operationalisation of a training programme of public administrators. After relating India's experience in training during the past four decades, he blames that our expectations from training programmes were based on wrong premises.

Ishwar Dayal deliberates on the methodologies being followed in civil service training in India at the entry-point, and the mid-career short-term of four-week and one-week duration) programmes and the insights accruing therefrom for the benefit of the teacher.

M.S. Gurupadaswamy, while raising wider issues relating to efficacy of public administration in India in order to inspire trust and confidence of common man, demands that the training policy needs to be changed suitably to ensure that a civil servant could be accepted by general public "as a friend and guide and not as its adversary".

M.N. Buch feels that training function is presently being discharged with a mechanical approach which has caused suspicion about the relevance of training itself. He, therefore, suggests having a close look at the system of training in army and to draw lessons to make training more meaningful. Buch disfavours the system of sandwich course at the National Academy and wants it to be replaced by an intensive professional course. He, in fact, raises demand for having more specialised training institutions to meet the specific needs of different services. For incumbents of All India Services, he identifies stages of training at 5, 10, 15 years of service and also suggests a scheme of compulsory attachment to academic institutions and 'forced' sabbatical leave for two years with provisions of bypassing promotion and even compulsory retirement in case of those whose performance is not found up to the mark.

Mukul Sanwal, in the light of our experience, feels that an effective training design is to be based on requirements of the development paradigm to facilitate more meaningful interaction between governmental agencies as well as agencies and the public. He stresses the need for caution in transposing prescriptions from the field of private management, since the two differ both in process as well as the content. He also puts forward a set of propositions to argue that the training content for all levels of administrators should focus on organisational rather than functional needs in order to promote service as the new form of accountability. Sanwal also gives in his article an outline of a training design for Development Administration.

In view of the scepticism expressed against focused training courses even on subjects like public economics, Amaresh Bagchi raises and answers fundamental questions like "should training be focused?" and "what should it focus at?" confining his observation to in-service training alone. Bagchi's conclusion is that in-service training ought to be focused but there can be no real focus in trainings of a week or month's duration. He suggests that civil servants should be allowed and encouraged to take sabbatical for one or two years to pursue subjects of their interest in a specialised way in properly equipped institutions. For putting to practice their specialised knowledge acquired during training, he endorses the need to establish strong linkages between career development plans and training.

Pradip Bhattacharya writes on relevance of behavioural science inputs in training. He discusses psychological aspects involved in the learning process during training of civil servants—such as personal constructs, inner conflicts of trainees, their beliefs and behaviour systems, etc.—which get further complicated, according to him, due to lack of clarity in training goals.

B.C. Muthayya focuses on the problem of energising motivation of trainees during training as he feels that the aim of training should be to improve the competence of the people in organisations in order to manage the changing job demands. He also discusses the concept of 'trainability' which is conceived as the degree to which officer participants are able to learn and apply the material emphasised in the training programme and is a function of trainees' ability and motivation. He follows up his discussion on conceptual issues with the insights gained in this regard during NIRD's training programmes, particularly on policy analysis for agricultural management and rural development.

Bata K. Dey, besides presenting a framework of developmental challenges and role and nature of training, discusses issues relating to career management in India. In addition to a discussion on the concepts, Dey deals with career stages, need for training at different levels, uniform promotion opportunities, career progress, etc. He favours a highly ambitious package of training programme for all levels of civil servants in the Central Government—from Cabinet Secretary to LDC (occasionally even peons). Dey wants such a learning system to be devised which analysis the work elements, the new job environment, the relationship patterns, the social network, behavioural dynamics and the total cultural perspective by realigning the attitudes, widening the horizon of outlook, and the opposite value-reinforcements.

Utpal K. Banerjee presents a comprehensive picture of training needs in the fast expanding area of computer applications in government, giving details about requirements in the field of natural resource management and application of computer technology for micro planning purposes in districts. Banerjee then takes up for discussion what is being done and what needs to be done to meet training needs emerging from these developments at the state and the district levels. Since training at these two levels pose formidable problems pertaining to access, he has suggested supplementing institutional training effort with training through distance learning—possibly through AIMA and NIC—and training through self-learning. Among other useful ideas, Banerjee also gives a usable blueprint of such programme.

The next article is about training in the area of financial administration. In view of the fact that the traditional finance function in government is getting transformed into management finance function, K.L. Handa discusses training needs of government executives. He also presents the design and contents of such a course. Besides discussing relevant concepts and techniques of modern financial management, he also discusses the methodology of training most suited for the purpose. Handa argues that finance functions of management and plays an integrating role among



them, improvement in its performance by the civil servants would have multiplier effect resulting in achievement of efficiency, economy, and productivity of operations.

P.D. Malaviya focuses on training of senior police officers. He considers the existing effort in the field as not relevant as it perpetuates dependence on physical force in carrying out police functions, particularly resorting to third-degree methods in interrogation. Though he admits that training institutions cannot do much except creating awareness and stimulating thinking, yet to facilitate success of reform efforts, training needs to be integrated with the entire systemic effort, according to him. He cautions trainers to keep in constant touch with reality. He also suggests a larger role to some training institutions through offering consultancy services to the police forces, in collaboration with established management consultants.

K.S. Shukla takes up the case of training for judicial officers, which, though recommended in one of Law Commission reports yet, is an area comparatively new and somewhat sensitive too. Among justifications of his argument, he mentions a judge's multiple tasks and his major roles, need to maintain his image in the minds of people, and variations that have come about in judicial methods. Shukla follows up the discussion by highlighting recommendations made in this regard in seminars, conferences, etc., to meet the training needs of judicial officers. Besides pre-entry training, these include in-service training through short-term courses, workshops, and conferences.

Mohit Bhattacharya writes on another new but complex area—urban management in India—where training needs were first considered seriously only in 1963. He discusses in detail the efforts that have been made to institutionalise training in Calcutta's CMDA, ILGUS (which covers municipal bodies and various other authorities in West Bengal), and Calcutta Municipal Corporation's Training Centre. Bhattacharya also discusses the training needs in this area as identified by IIM, Calcutta. Among issues involved in training for urban management, he discusses conditions of training, course development (including one for civic leaders), support system, locating and grooming of training faculty and course evaluation. In view of the nature of training in the area, Bhattacharya recommends that training should ideally be the integral part of career management plan in an organisation.

Due to their nature and sheer size (in terms of investment, employment, etc.) and compulsion of buoying up productivity, training assumes deep significance in public undertakings. O.P. Minocha, therefore, argues for adoption of a systematic approach in these bodies in: identification of training needs, selection of proper methods of training, relating training to jobs and promotions, establishing collaboration with educational institutes for training, provision of educational facilities to employees, etc. Minocha lays particular stress on paying special attention to programmes of executive development and management development in these organisations.

K. Trivikram's focus is on the new training plan of the Prime Minister and the experience of Institute of Public Enterprise at Hyderabad in carrying out training of one-week and four-week durations for IAS officers under the new plan. He gives details regarding programme design, course content and materials, methodology, arrangements made, and evaluation of these programmes in his discussion.

V.R. Gaikwad discusses the present and the future needs of training in agricultural administration in view of the importance of agriculture in development, more particularly its linkage with industry. He surveys the efforts made in the past in the area before identifying present and future training needs in this crucial sector. Gaikwad emphasises the need for training programmes for higher and middle level



administrators in this sector on topics like market analysis, organisational analysis, impact analysis, and constraint analysis.

Tushaar Shah presents the experience of Institute of Rural Management at Anand in providing relevant management training in the field of rural development. The IRMA, set up primarily for this purpose, has been conducting a two year residential post graduate programme in rural management, short-term in service training programmes for managers of rural producers' organisations, besides consultancy and conceptual and field based empirical research on processes of rural management. Shah gives the necessary details to depict the nature and character of these activities, more particularly its unique two year programme.

Mukkavilli Seetharam, in the next article, also writes about training of rural development personnel. Giving an account of evolution of training in this area since the days of community development movement, he informs us about the enormity of clientele (levels of BDOs, Extension Officers, VLWs, concerned bank personnel, etc.), number of centres of training available, etc. He then treats separately the effort that is being made to meet the training needs of personnel in these categories. Seetharam also discusses the measures taken to improve training faculty, training content and follow up. According to him, value orientation and attitudinal change are two crucial facets which have not found a proper place in rural development training. He favours vertical mix of trainees in training programmes and pleads for its integration with other processes of personnel administration.

M.V.N. Rao informs us about what is being done to meet the specific training needs of personnel engaged in enforcement of law of the land on customs and central excise with a futuristic perspective. Training in this area of government activity has gained importance from the angle of mobilisation of resources for developmental needs, checking highly sophisticated activity of smuggling in of dangerous drugs, etc., besides reasons of having an efficient system of tax administration. Among the challenging areas in the field of training, Rao mentions about urgency of adoption of latest computer-based technology, and linkage of growth of the department with that of industry and trade. Rao also discusses briefly the measures that have been undertaken to restructured the department, especially in respect of strengthening of its unit for training keeping in view the needs even of 21st century.

S.K. Pachauri, in his piece, stresses the need to develop secular attitude among the civil servants of the country during their training to promote national integration.

Ashok Ranjan Basu discusses the experience of a State training institute in civil service training. Writing about Himachal's STI, he describes its structure, faculty, contents of training, methodology, its linkages with other training institutions, research programmes, evaluation, facilities, etc. Basu also discusses details of a suggested training policy for the state before concluding his article.

I.B. Bello-Imam, after a brief survey covering training in Africa as a whole, writes on training effort in Nigeria bracketed in different periods. He discusses the role of different training institutions, in promoting efficiency in government, assess the effectiveness of present training effort and analyses prospects in future.

France is a country with rich traditions in training and its reverence for training is almost reverential. France has drawn a very comprehensive plan of training for the newly recruited candidates to its various corps. The seriousness with which it is undertaken is of an unusual order. Shriram Maheshwari, with a penetrating exploratory thrust, examines and evaluates the training philosophy and arrangements in France.

H.S. Wanasinghe gives the background, present context and future prospects of civil service training in Sri Lanka. According to him, two basic problems affecting

training of development managers in that country area: (1) non-recognition of public administration as a distinct profession with its special demands of knowledge, expertise and attitudes; and (2) inadequate appreciation of the increasing level of sophistication and complexity of the development process and its tasks which the administrative system is required to manage. But he concludes on an optimistic note admitting a growing realisation to institutionalise changes as is evidenced by setting up of an Administrative Reforms Committee in that country now.

S.N. Sadasivan, in this issue's last article on NAA's foundational course, gives the background of setting up of NAA, and the dynamics of conduct of foundational course there. The prime objective of the course was to promote discipline—based on democratic values—among probationers which could not be adequately fulfilled. He discusses, in this contexts, the factors leading to indiscipline among the probationers, denial of due status to teaching faculty, etc.

Accountability. Administration. Agricultural Development. All-India Services. ARC. Behavioural Change. Bibliography. Career Management. Civil Service. Computer. Development. Financial Administration. France. Himachal Pradesh. ILO. Indian Administrative Service. Institute of Rural Management. Judiciary. Management. Management Development. National Academy of Administration. National Integration. Nigeria. Personnel. Police. Policy. Public Administration. Public Sector. Public Development. Sri Lanka. State Administrative Reforms Committee. Technology. Training. U.K. Urban Management.

- 869 TURNER, MARK M. (Australian National University) 'Trainingism' revisited in Papua New Guinea. *Public Administration and Development*, 9(1) Jan-Mar 89, p. 17-28.

Despite much training in public administration over the past 20 years there has been little improvement in public service management in the Third World. This was anticipated in Schaffer's critical notion of 'trainingism'. This concept, when applied to Papua New Guinea, helps us to understand why training has been unable to produce dramatic changes in public service performance. Training has been used to perform latest functions and has not been evaluated. The situation is currently under review as new initiatives are taking place to improve training's contribution to public service efficiency and effectiveness. —*Reproduced*.

Management. Papua New Guinea. Public Administration. Public Service. Third World. Training.

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- 870 SANWAL, MUKUL. Designing training for responsive administration. *Indian Journal of Training and Development*, 18(6) Nov-Dec 88, p. 1-2.

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#### TRAINING—GOVERNMENT ENTERPRISE

- 871 CHHIKARA, M.S. Training needs of operating entrepreneurs: a case study of Gurgaon district. *MDI Management Journal*, 2(1) Jan 89, p. 71-6.

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## TRAINING—HEALTH SERVICES

- 872 ROY, SOMNATH. Strengthening management training for primary health care in India. *Health and Population Perspectives and Issues*, 10(3) Jul-Sep 87, p. 142-53.  
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## TRAINING—MUNICIPAL OFFICIALS

- 873 GUNESKERA, ROMESH. Training urban development managers: an example from the technical cooperation training programme for India. *Habitat International*, 12 (3) 88, p. 149-61.  
Municipal Official Training.
- 874 EINSIEDEL, NATHANIEL VON and HECTOR S. BALTAZAR. Urban transportation in metro Manila, Philippines. *Urban India*, 8(2) Jul-Dec 88, p. 100-15.  
Philippines. Railway. Urban Service. Transportation
- 875 HALDAR, DILIP and GURUDAS GUPTA. The Calcutta State Transport Corporation (CSTC): an evaluation of its performance. *Nagarlok*, 20(3) Jul-Sept. 88, p. 72-114.  
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- 876 NAIR, D.P. Operational efficiency of public utilities—need for professionalism and accountability: a case study of public sector road transport in Kerala. *Indian Economic Journal*, 35(3) Jan-Mar 88, p. 86-94.  
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- 877 SARMA, A.C. and P.V. KULKARNI, L. Application of density models to urban areas. *Urban India*, 8(2) Jul-Dec 88, p. 46-71.  
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- 878 WITHERS, RAMSEY M. Turning the organization around. *Canadian Public Administration*, 30(2) Summer 87, p. 208-13.  
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## TRIBES AND TRIBAL SYSTEM

- 879 METHA, P. L. A Case for scheduled tribes: *Journal of Himachal Pradesh Institute of Public Administration*, 11(2) Aug-Dec 87, p. 73-8.  
Scheduled Tribe. Tribal System. Tribe.
- 880 PANDE, VIJAYA and ROHINI DEVI. A cross sectional study on certain socio-economic aspects of tribals in Kinwat. *Tribals Research Bulletin*, 10(2) Mar 88, p. 11-14.  
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- 881 RAO, APARNA. Levels and boundaries in native models: social groupings among the Bakkarwal of the western Himalayas. *Contributions to Indian Sociology*, 22(2) Jul-Dec 88, p. 195-227.

**Bakkarwal. Caste. Migration. Social Change. Tribe. Western Himalaya.**

- 882 SPECIAL issue on tribes of India. *Man in India*, 68(4) Dec 88, p. 313-476

*Contents:* Tribes in India, by Ajit K. Danda, p. 313-34; Approaches to tribal development and experience, by C.B. Tripathi, p. 335-55; Primitive tribes of Bihar: Strategy for development, by Shubhendu Sanyal, p. 356-68; The Kishan children at work: data from a West Orrisa village, by S.N. Ratha and N.K. Mahakud, p. 369-79; A study of educational facilities for tribal students—problems and impact in Paderu Samithi in Andhra Pradesh, by T. Lakshmaiah and Arvind Yadappanavar, p. 380-400; Marriage systems among tribals of North-East India: an over view, by R.K. Samanta and M.M. Adhikary, p. 401-12; Innovations and their impact on the Onge of little Andaman, by D. Venkatesan, p. 413-23; The status and role of women in a tribal community, by M.P. Jahagirdar, p. 424-30; Tribal handicrafts of Sikkim: a profile, by Tanka B. Subba, p. 431-41; Demographic profile of Miji (Sajolang) of Arunachal Pradesh, by S.S. Datta Chaudhuri, p. 442-7; PTC taste sensitivity and colour blindness among the Bodh and Swangla of Lahaul, by A.K. Chowdhury, p. 448-53; The role of decent groups among the Mannedoras, by A.V. Suguna, A Kiran and K.E. Rajparmukh, p. 454-8; Education of tribals—the role of tribal political organisation, by G. Rajani Kanth and K. Suman Chandra, p. 459-64; Shompen: a primitive tribe in transition, by P.K. Guha, p. 465-9; A study on sexual maturation in the tribal (Kole) Girls of Koteswar Marwa region of M.P., by Sabuj Sengupta and S. Pathak, p. 470-2; A note on the survey and investigation on some physical conditions and nutritional patterns in relation to the tribal people in Singhthum, by N.K. Sengupta, p. 473-6.

**Tribal System. Tribe.**

## UNEMPLOYMENT

- 883 SIMON, CURTIS J. Frictional unemployment and the role of industrial diversity. *Quarterly Journal of Economics*, 103(4) Nov 88, p. 715-28.

**Employment. Industrial diversification. Labour. Labour Mobility. Unemployment.**

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- 884 HENDRIKS, A.J. and I. WITMAAR. Experience with local unemployment policy in the province of North Brabant. *Planning and Administration*, 15(2) Autumn 88, p. 15-19.

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## U.S.A.—CONSTITUTION

- 886 HENKIN, LOUIS. Foreign affairs and the constitution. *American Review*, 33(1) 89, p. 23-30

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- 887 COTTON, A.P. and R.W.A. FRANCEYS. Urban infrastructure: trends, needs and the role of aid. *Habitat International*, 12(3) 88, p. 139-47.

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- 888 NWAKA, G.I. Doubts and directions in Nigerian urban policy. *Public Administration and Development*, 9(1) Jan-Mar 89, p. 49-63.

City. Housing. Municipal Government. Nigeria. Planning. Policy. Town. Urban Condition. Urban Landuse.

## URBAN ECONOMICS

- 889 KLENIEWSKI, NANCY. Urban economic development. *Dissent*, Winter 89, p. 15-17.

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- 890 MONTGOMERY, MARK R. How large is too large?: implications of the city size literature for population policy and research. *Economic Development and Cultural Change*, 36(4) Jul 88, p. 691-720.

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- 891 BATLEY, RICHARD and NICK DEVAS. The management of urban development: current issues for aid donors. *Habitat International* 12(3) 88, p. 173-86.

Technical Assistance. Urban Development. Urbanisation.

- 892 CAINES, JOHN. Urbanisation and urban policy in the Third World. *Habitat International*, 12(3) 88, p. 93-8.

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- 893 DHERI, S.K. Need for legislative backing for fire safe urbanization. *Civic Affairs*, 36(6) Jan 89, p. 55-60.

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- 894 HARRIS, NIGEL. Urbanisation: an economic overview of some of the issues. *Habitat International*, 12(3) 88, p. 103-20.

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- 895 KWOK, R. YIN, WANG. Metropolitan development in China: a struggle between contradictions. *Habitat International*, 12(4) 88, p. 195-207.

China. Development. Metropolitan. Urbanisation.

- 896 NACIRI MOHAMED. Urban Systems and development strategies. *Daedalus*, 118(1) Winter 89, p. 159-78.

Development. Rural Poor. Urban Poor. Urbanisation.

- 897 ROY, KALYAN. Limits of urban development in developing economies. *Urban India*, 8(2) Jul-Dec 88, p. 1-7.

Calcutta. Urban Development. Urbanisation.

- 898 SARKAR, DILIP KUMAR "Small and medium towns in Indian urban scene; West Bengal experience". *Quarterly Journal of the All India Institute of Local-Self Government*, 59(4) Oct-Dec 88, p. 171-6.

City Planning. Policy. Town. Urbanisation. West Bengal.

- 899 SPECIAL issue on employment livelihoods for the urban poor: issues and strategies in metropolitan planning. *Regional Development Dialogue*, 9(4) Winter 88, p. 1-184.

*Contents:* Metropolitan governments, urban planning and the urban poor in Asia: lessons from the past and present, by T.G. McGee, p. 1-16; Comment, by Richard L. Ludwig, p. 17-20; Home enterprises in poor urban settlements: constraints, potentials, and policy options, by Alan Gilbert, p. 21-37; Comment, by Hiran D. Dias, p. 38-9; Livelihoods for the urban poor: case for a greater role by metropolitan governments by Yue-man Yeung, p. 40-54; Comment, by Rusen Keles, p. 55-7; Comment, by Nazrul Islam, p. 58-60; Dilemma of absorbing the poor in the urban economy: looking beyond the cities in India, by Sudhir Wanmali, p. 61-74; Comment, by M.M. Karunanayake, p. 75-7; Comment, by Ernesto M. Pernia, p. 78-9; Generating urban livelihoods: a study of the poor in Colombo, by M.M. Karunanayake and Y.A.D.S. Wanasinghe, p. 80-104; Comment, by Piyasiri Wickramasekera, p. 105-6; Increasing the absorptive capacity of metropolitan economies of Asia: a study of Dhaka, by Nazrul Islam and Amanat Ullah Khan, p. 107-31; Comment, by A.T.M. Nurul Amin, p. 132-3; Increasing the absorptive capacity of the urban economy: the case of Bangkok, by Chira Hongladaom and Watana Isarankura, p. 134-59; Comment, by Victor F.S. Sit, p. 160-1; Increasing the absorptive capacity of urban economies: the case of metropolitan Manila, by Ma. Christina M. Ginson-Bautista and Anna Marie A. Karaos, p. 162-81; Comment, by Gonzalo M. Jurado, p. 182-4.

Asia. City Planning. Municipal Government. Urban Poor.

- 900 XIA, MA. Industrial population, gross national product and growth of cities and towns. *Social Sciences in China*, 9(4) Dec 88, p. 78.

China. City. Industry. Population. Town. Urbanization.

#### URBANISATION—POLICY

- 901 BIJLANI, H.U. National urbanisation policy: a critical analysis. *Mainstream*, 27(20) 11 Feb, 89, p. 27-30.

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## VILLAGE PANCHAYATS

- 902 NANAVATTY, MEHER C. Panchayati raj: a far cry. *Mainstream* 27(20) 11 Feb 89, 9-10, 35.

Panchayati Raj. Village Panchayat.

- 903 RAINA, B.K. (Faculty of Law, J & K University). Working of Panchayati Adalats in Jammu and Kashmir with special reference to criminal jurisdiction—an empirical study. *Indian Journal of Public Administration*, 34(4) Oct-Dec 88, p. 1073-94.

B.K. Raina discusses the working of Panchayati Adalats in Jammu and Kashmir with special reference to criminal jurisdiction over minor offences.

Raina shows with certain amount of empirical evidence that these Adalats, set up with formal statutory authority, function on the broad principles of natural justice. They "hold proceedings at the very place, as far as possible, where disputes arise, enabling a sense of efficacy among the villagers and speed and economy in their adjudication work" which contribute significantly to their popular acceptance. He further adds, on the basis of the findings of this study, that wherever in existence, "they are serving a real felt need of villagers by disposing of the cases more expeditiously and with minimum inconvenience and expenses to the parties". His study also reveals that over 75 per cent of the cases were filed in writing and over 98 per cent of respondents endorsed that the cases were instituted by the victims themselves.—*Reproduced from the editorial.*

Criminal Procedure. Jammu. Kashmir. Panchayati Adalat. Panchayati Raj. Village Panchayat. Rural Local Government.

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## BOOK NOTES

AGGARWAL, S.K. Press at the crossroads in India. Delhi, UDH Publishing House, 1988. 291 p. Rs. 200.00.

Press is called the fourth estate—the three other being the legislature, judiciary and executive. It owes the emergence following long struggle between the despots and the people for the establishment of democracy and representative institutions. The press is supposed to play the crucial role of a watch-dog to see that aforesaid institutions functions fairly within the constitutional framework and serve the people for whose welfare they were created. The moment press ceases to perform this function, it loses its credibility. The press in India is under pressure and has failed to perform its duty. The book analyses why this is happening. It focuses attention on the need to do more investigating reporting which is the demand of the hour.

The problem of deteriorating standards in the editorial department and the total apathy of the editors towards the staff has also been highlighted. Today, the attraction for reporting is so great that nobody wants to take to subbing. The whole issue needs to be examined.

The journalists often bemoan about legal constraints on the press, it is understandable that the curbs such as Official Secrets Acts must go to provide freer atmosphere for the press to collect and disseminate information. But despite these constraints journalists can be assured in the light of recent experiences that there is enough freedom to expose the misdoings of the authorities. With the help of court cases and judgements in regard to press freedom it has been shown that courts are inclined to increasingly support the journalists vis-a-vis the executive in matter of public interest. There are forty-two references.

ATTARCHAND. Poverty and underdevelopment. Delhi, Gian Publishing House, 1987. 512p. Rs.550.00.

Poverty is an inter-related condition of deprivation. Eradication of poverty can ultimately be achieved by economic development and more equal distribution of income. The author opines there is no other method of relieving poverty immediately except by a net transfer of income from the rich classes to the poorer people. It is believed that our most precious resources are our human resources. The author has proposed a new 'GNP'. Instead of Gross National Product with its imperialistic implications, author suggests that we all establish as our goal the development of new 'GNP' that is each government should try to make its country a "Genuine Meeting—Place of Prosperity".

AZAD, J.L. Higher education in India: the deepening financial crisis. New Delhi, Radiant Publishers, 1988. 257p. Rs.75.00.

This study makes a micro-analysis of the various aspects of financing of institutions of higher education at the federal, state and institutional levels. It examines the intricacies of the financial mechanisms, its incongruities, inconsistencies and in-built inadequacies. It investigates the financial position of universities and colleges in Andhra Pradesh, Gujarat, Haryana and Orissa states.

The study critically evaluates the broad policy framework under which financial assistance is made available to university institutions. It examines the dimensions of federal and state assistance and highlights their adequacy or otherwise to meet the expanding needs of university institutions. It discusses the inter- and intra-state diversities in assistance from the state governments, linkages of state assistance with contribution from central bodies like the UGC and ICSSR and so on. It also analyses the mechanism of



financial and academic management of higher education in the four states. In conclusion, the author makes suggestions for streamlining the system of higher education finance in India and the federal and state levels. The author also discusses significant policy issues concerning the development of higher education in India. This publication was financially supported by the Indian Council for Social Science Research, New Delhi. There are thirty-four references.

**AZFAR, KAMAL.** Pakistan: political and constitutional dilemmas. Karachi, Pakistan Law House, 1987. 164p. Rs.125.00.

In this book the author deals with Pakistan's dilemmas during its evolution as a nation. The most important of these are the role of the army in the state; the relationship of religion to politics and the centrifugal and centripetal forces impeding the solution of the problem of provincial autonomy. These dilemmas are in turn inter-related with the combination of the Mulla and the man on horseback at one end of the spectrum and separatism bordering upon secession at the other end of the pole. Such a polarisation spells dangers but the problem itself is not insoluble. The author opines Pakistan can survive and prosper in the form of a new Indus Valley Civilization as a true federal democracy reflecting the plural, mystical and secular dimensions of its many and varied regional cultures while recognizing the underlying unity of its geography, economy, faith and the people.

**BANDYOPADHYAYA, JAYANTANUJA.** The poverty of nations: a global perspective of mass poverty in the Third World. Ahmedabad, Allied, 1988. 320 p. Rs. 150.00.

The book is a modest attempt to offer a global perspective of the problems of mass poverty in the South and its solution. Like the Neo-Marxist Dependency Theory and unlike the Stages of Growth Theory or the Institutional Theory, it attaches great importance to the international economic structure of dominance and dependency between the capitalist DCs and the precapitals LDCs. But unlike the Dependency Theory, it gives considerable weightage to the political, social and cultural structures of North-South relations, in addition to the economic structure. Secondly unlike the Stages of Growth Theory or the Institutional Theory, it attaches much greater importance to the class structure and traditional social formations in the LDCs than to the 'Institutional' factors which are considered of only secondary significance. At the same time, the present work gives greater weightage to the social and cultural structures of the LDCs than other structuralist theories. It also makes a special contribution by highlighting the tropical climate as a long-term natural cause of poverty in the South.

The author has endeavoured to offer an independent empirical analysis of the structural and other causes and dimensions of mass poverty in the first six chapters, leaving a critique of the existing theories as well as summing up of his own theoretical position for the seventh and concluding chapter. There is a fifteen-page bibliography.

**BHOWMIK, K.L. ed.** Current anthropological and archaeological perspectives, Volume 7—rural development. New Delhi, Inter-India Publications, 1988. 294 p. Rs. 300.00.

The present volume is an outcome of papers which were presented to the Indian Science Congress held at Lucknow in early January 1985. Emphasizing the need for organized behaviour, greater participation of women folk, and a more meaningful role of both administration and universities in rural development in contributors in 16 papers—investigate the patterns of rural mobility, efficacy of extension methods, and the varying roles of agriculture. The volume also studies, among other things, behaviour of cattle owners, socio-psychological profile of fish farmers, and the importance of health care in rural development.

BORNSTEIN, MORRIS, ed. *Comparative economic systems: models and cases*. Delhi, Surjeet Publications, 1987. 386p. Rs. 175.00.

The present publication is about the organization, operations and performance of economic systems, both in theory and practice. It deals with alternative methods of determining the bill of goods to be produced, the allocation of resources to produce it, and the distribution of the resulting income. The work contains five parts. Part one provides a conceptual framework by explaining the scope and method of comparative economic system. Part two presents theoretical analysis of the market economy and of regulated capitalism, followed by case studies of Sweden, Great Britain, France, and Japan. Part three includes articles on different theoretical models of a socialist market economy as well as a case study of Yugoslavia. Three selections discuss workers' self-management enterprises. Part four, on the centrally planned economy, contains basic theoretical articles and case studies of the U.S.S.R., China and Hungary which explain both the prototypical "Soviet Model" and its modifications in other countries. Part five compares economic systems from various stand points of view, including enterprise management, unemployment, inflation, and foreign trade.

BOSE, A.B. and K.D. GANGRADE, eds. *The aging in India: problems and potentialities*. New Delhi, Abinav Publication, 1988. 132 p. Rs. 70.00.

This work is an outcome of the Seminar on "Senior Citizens and Society" organised at Bombay on May 27, 1987. It was jointly organised by the Association for Senior Citizens, Bombay and the Citizenship Development Society, New Delhi.

The aging of population is taking place in developed and developing countries due to the lowering of birth rates and increased life expectancy. In India, too, the numbers as well as the proportion of population 60+ are showing rising trend. The present publication contains eleven articles. There are three parts. Part one deals with problems and needs and contains five articles. Part two deals with the potentialities and contains six articles. Part three gives an action programme and it indicates how the potentialities of the aging can be harnessed for their own good as well as for the good of the society.

GUPTA, SHYAM RATNA and URS W. SCHOTTLI, eds. *Good citizenship: rights, duties, responsibilities*. New Delhi, Roli Books International, 1987. 136p. Rs. 75.00.

The present volume contains a collection of twenty essays on good citizenship, is traced to a Seminar jointly organized by the Frederick Naumann Stiftung, Bonn, and the Citizenship Development Society, New Delhi, which was held on 5-6 April 1986 in New Delhi.

The articles in this volume are grouped into four parts. In the first part, an attempt is made to analyse the components of good citizenship and define its parameters. In the second part, the rights, duties and responsibilities of citizens are outlined from several angles. The thesis that good citizenship is imperative for socio-economic transformation through peaceful methods is stressed in the third part. In the fourth part, the need for training and education as a continuous process are advocated, along with practical suggestions to arouse the consciousness of civic responsibilities of the people by formulating courses of study for schools, colleges and adult education centres. The Epilogue presents an overview of the significant points made in the discussions at the seminar. In the appendices, details regarding the seminar, including those who participated in it, and other relevant informations are included.

HASAN, AMIR. *Tribal administration in India*. Delhi, B.R. Publishing Corporation, 1988. 242p. Rs. 160.00.

One of the main problems of tribal administration in India is that the State Governments which have been made largely responsible for administering the tribal areas within their

jurisdiction under the constitution, are either blissfully ignorant of the goals of tribal administration take little interest in achieving them. It is the misfortune of the tribal people that these vested interests weigh heavily with the state governments, information of their tribal policy and shaping of their attitude towards tribal people and development, which for obvious reasons, are not always in the best interest of the tribal people. After independence the Uttar Pradesh Government embarked upon a policy of normalising tribal areas and diluting the special status of the tribal people. As a matter of fact, the U.P. Government not only showed little interest in tribal development but played havoc with them. The author has examined the various aspects of administration in tribal areas of U.P. and other states and traced the development of tribal people, both scheduled and non-scheduled tribes, since independence after reviewing the situation during the British period and offers practical solutions of the tribal problems. Each chapter concludes with bibliographical references.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION. Frustration: reactions of government executives. New Delhi, IIPA, 1988. 89 p. Rs. 100.00.

The objectives of this study are: 1. to identify the reactions of government executives to frustration and see what shape or form frustration takes in them; 2. to assess the impact of age, sex, length of service, salary and number of dependents on the crucially important psychodynamic modes of frustration in them; and 3. to open up new vistas for further research aiming at identification and elimination of the uncalled for forms of frustration. There are thirty-nine references.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION. Managing poverty alleviation: insights from the field, ed. by Jaideep Singh and R.K. Tiwari. New Delhi, IIPA, 1988. 249 p. Rs. 125.00.

The present publication seeks to contribute to a better understanding of the implementation processes in the management of poverty alleviation programmes. The case studies broadly examine social, cultural, planning, organisational and behavioural problems affecting the achievement of results. There are two parts. Part one provides an introduction to the origin and purpose of the case method, the arts of case writing and using case studies for training administrators, an overview of the seven case studies and offers suggestions for more effective management of the process of poverty alleviation. Part two consists of seven case studies which deal respectively with Block plan preparation; Brick kiln; Implementation of IRDP; Poultry complex; District level computerisation; Implementation of land reforms and consolidation of Holdings Operations.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. Bus services: reducing costs, raising standards, by Alan Armstong-Wright and Sebastien Thiriez. Washington, D.C. World Bank, 1987. 97p.

Certain conditions are generally present when bus services are financially viable and of a reasonable standard. This conclusion is based on the examination of a large number and a wide variety of bus services throughout the developing world.

Important aspects to consider include ownership of bus services and the variety of vehicles and services, as well as cooperation and competition and their impact on viability and standards. Governments can play a role in improving bus services, and various degrees of regulation and freedom are needed to enhance the opportunities for viable bus services.

A set of basic indicators can be used to measure and monitor the performance and quality of bus services so that deficiencies and opportunities for improvements can be readily identified.

Draft terms of reference for bus service studies, a summary of data on bus services, and brief case studies on the urban transport situation in several developing countries add to the understanding of the issues. There are ten references.

**INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT.** Divesture in developing countries, by Elliot Berg and Mary M. Shirley. Washington, D.C. World Bank, 1987. 30p.

This review is concerned with divesture of State Owned Enterprises as a way to improve economic efficiency and to examine the implication of this experience for governments and development agencies. This report presents the findings of an extensive desk study that relied principally on materials available in Washington, D.C., and limited case materials.

The authors first examine the reasons why government divest in developing and developed countries, then analyse the record of divesture in developing countries, review some of the obstacles and pitfalls and examine some ways to overcome these problems. Some policy implications of the experience are then considered.

**INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT.** External debt: definition, statistical coverage and methodology—a report by an International Working Group on External Debt Statistics of the World Bank, International Monetary Fund, Bank for International Settlements and Organisation for Economic Cooperation and Development, Paris, OECD, 1988. 178p.

The present volume is partly a "progress report" on the External Debt Statistics and its aim was to promote convergence of debt recording practices, building on the existing bilateral cooperation between the Bank for International Settlements; the International Monetary Fund; the Organisation for Economic Cooperation and Development, and the World Bank. There are two parts. Part one deals with the formulation of the "core definition" and reviews outstanding issues. Part two describes the BIS, IMF, OECD and World Bank statistical activities, reproducing specimen table from their main publications. The synoptic table is presented at the end of part two. The volume also contains: technical appendices, glossary of the terms used, indicating difference in usage by individual organisations; and an annotated bibliography.

**INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT.** Rural water supply and sanitation: time for a change, by Anthony A. Churchill and others. Washington, D.C., World Bank, 1987. 111p.

Rural populations throughout the developing world continue to be without access to safe, convenient water and appropriate sanitation facilities. To overcome the problems of past efforts and to lay the foundation for accelerated progress in the future, countries and donors need to thoroughly reassess their policies and investment strategies. In doing this they must take into account many factors, including: what consumers want and what they are prepared to pay for; what the costs are for providing water and sanitation services, given the technology alternatives and site-specific conditions; what the benefits are that accrue to either individuals or society from consumption of these services and how the options available to decision-makers compare with one another in terms of their net benefits. There is a five-page bibliography.

**KHAN, M. BASHEER AHMED, ed.** Regional planning and economic development. Jaipur, Printer Publishers, 1988. 198p. Rs. 195.00.

This book is an outcome of one day seminar on "Regional Planning and Economic Development". The seminar was held on March 20, 1983 at Poona and the articles in this book are the papers contributed to the seminar, as also the speeches of the guest speakers

and the reports of the academic sessions. Twentyone papers had been presented in the seminar. There are one hundred and thirtyfive references.

**KRISHNA IYER, V.R.** *The Indian Presidency: recent challenges and novel responses.* New Delhi, Deep and Deep, 1988. 123p. Rs. 75.00.

The Parliament, the Cabinet, the President and the Judiciary appropriately figure in any comprehensive critique and audit of the Indian Constitutional System, however, what has shaken up contemporary political polemics resolves round the President. Is he a comedy or tragedy, as some seek to depict him, or is he a complex constitutional personality with ceremonial roles in routine situations but exercising rare or reserve powers in critical times? The author opines the jurisprudence of Indian President's power is no more of only textbook interest but has the potential for stormy political repercussions. The author critically studies the Indian President and freedom of information, the Governor and his powers—President's rules in States, etc.

**KRISHNA KUMARI, D.B.** *Cooperative banking for agricultural development.* New Delhi, Deep and Deep, 1988. 251p. Rs. 175.00

The present study is an institutional case study of land development banking in Andhra Pradesh. Its main concern is the study of the working of the Andhra Pradesh Central Cooperative Agricultural Development whose headquarters is located at Hyderabad. There are ten chapters. The first chapter deals with the economics of agricultural credit. The second chapter is devoted to the analysis of agricultural economy of Andhra Pradesh, including the low levels of farm productivity and the potential for agricultural growth by way of intensive farming and extensive cultivation. The third chapter analysed the trends in the evolution of rural banking. The fourth chapter elucidates the evolution of agricultural development banking in Andhra Pradesh and analyses regional growth and finds that the regional imbalances in the state have shown a marked tendency towards uniformity. The fifth chapter reviews the working of the Andhra Pradesh Central Cooperative Agricultural Development and evaluates the place of Andhra Pradesh in the land development banking of India. The sixth chapter analyses the different sources of raising finances for the LDBs with a special emphasis on debenture finance. The seventh chapter is concerned with the loan operations and loan policies of the ADBs. The eighth chapter examines the problem of overdues in its various aspects as it throws light on the working of agricultural development banking in Andhra Pradesh and in view of the trend of multi-agency approach in rural banking. The ninth chapter ventures to advance the case for rural development banking in Andhra Pradesh and India to meet the challenging needs of rural development. The concluding chapter summarises the main conclusions of the study and the suggestions for development banking. There is a twelve-page bibliography.

**LOWE, GRAHAM S.** *Women in the administrative revolution: the feminization of clerical work.* Cambridge, Polity Press, 1987. 234p.

The present volume provides an account of the feminization of clerical work. The author situates this process within the context of the growth of large scale organizations in industry and in the public sphere. The writer shows that the mechanization and rationalization offices went hand in hand with a shift from male to female clerical workers. But at the rate of which female employees entered the office, and the specific character of the work they performed, varied from one industry to another and were the outcome of particular strategies, practices and conditions. On the basis of this fine-grained historical account, Lowe addresses a ranges of more general problems concerning labour markets, the labour process and the complex relations between gender and class. There are about six hundred and sixty-five references.

**MAHARASHTRA. EQUIVALENCE COMMITTEE FOR REVISION OF PAY SCALES 1986.**

Report. Bombay, Directorate of Printing and Stationery, 1987. 305p. Rs. 32.00 (Chairman: Justice N.B. Naik).

The government of Maharashtra vide Government Resolution, Finance Department, No. RPS. 1286/600/SER-10 dated 20th November 1986 appointed a committee consisting Justice N.B. Naik as chairman and members Shri P.D. Kasbekar and Shri S. Ramakrishna. The Committee submitted the report in October 1987.

This report is in two parts. Part one deals with general principles and explains the approach to the various problems connected with: (a) the determination of the revised pay scales in the state based to the extent possible of the identification of comparable posts in the Centre, and (b) the continuance or otherwise of existing special pays and introduction of new ones where necessary. Part two contains department-wise schedules of posts giving detailed postwise recommendations as to their revised pay scales.

**MAJCHRZAK, ANN. Methods for policy research. New Delhi, Sage, 1984. 111p. \$ 17. 95.**

This text is a compendium of conceptualizations, suggestions, and examples stemming from years of experience in undertaking policy research efforts. The text consists of six chapters. In the first chapter, policy research is defined, the context of doing research for the policy arena is discussed, types of policy research are presented, the characteristics of policy research studies are described. In the second chapter, activities involved in the preparation of the study are discussed, including the types of preparatory information to be collected, a methodology for the collection, and issues involved in the decision to conduct policy research. In the third chapter, activities involved in the conceptualization of the study are discussed. Included in this discussion are the development of a preliminary model of the social problem, the formulation of specific research questions, and the selection of research investigators. In the fourth chapter, activities involved in the technical analysis of the study are discussed. Guidelines for operationalizing variables, designing study methodology, conducting the analysis, and developing conclusions and tentative recommendations are presented. The analysis of study recommendations is discussed in the fifth chapter. Included in this discussion are analysis of implementation parameters; assessment of the potential consequences of recommendations; estimation of the probability that the recommendations will be adequately implemented; and preparation of final recommendations. In the sixth chapter four guidelines for productive communicative relationships between policy researchers and policy-makers are presented. There is a five-page bibliography.

**MEHTA, S.M. Civil servants and administration. New Delhi, Deep and Deep, 1988. 608p. Rs. 425.00.**

The object of the study is to examine the implications of the doctrine of pleasure in all its ramifications as also the nature and extent of the safeguards made available to civil servants by our Constitution. There are seven chapters. The first chapter deals with the civil service and position of civil servants in England. In the second chapter an attempt has been made to trace out the history of the civil service from the Vedic period up to the commencement of the Indian Constitution. Third chapter is devoted to civil service and recruitment and conditions of service (Article 309 of the Constitution of India). In chapter fourth, Evolution and Development of Doctrine of Pleasure has been explained. Chapter fifth narrates the limitations on the Doctrine of Pleasure. Chapter six deals with the scope and ambit of the 'Doctrine of Pleasure'. The final chapter is devoted to Administrative Tribunals for service matters constituted under the Administrative Tribunal Act, 1985. In annexures added at the end are included the text of all the statutes beginning with the Administrative Tribunal Act, 1985. There is an eight-page bibliography.



MISRA, P.N. Optimal public expenditure on social services in India. Delhi, B.R. Publishing Corporation, 1988, 197p. Rs. 125.00.

The book deals with public expenditure policy. The approach illustrated in the work resolved several problems experienced in implementing zero-base budgeting. In addition to possessing all the salient features of ZBB, the present approach leads to gradual reduction of expenditure on inefficient activities and relative enhancement of expenditure on efficient activities. It uses past experience of public systems in regard to planning and expenditure efforts.

Optimal expenditure plans for three talukas, namely, Dhoraji in Rajkot district, Sanand in Ahmedabad district and Dharampur in Valsad district of Gujarat state have been obtained. It is also empirically demonstrated that if the Gujarat state have followed the suggested approach since its inception, the growth in State domestic product as well as revenue resources would have been for more than what could actually be achieved. This study was undertaken with financial support of UNICEF. There is a sixteen-page bibliography.

MOHANTY, JAGANNATH. Modern trends in Indian education. New Delhi, Deep and Deep, 1988. 367p. Rs. 200.00.

The present work deals with the current problems and the future strategies in the context of National Policy on Education, 1986. In this work new Education Policy has been discussed with retrospect and prospect, its implications as a national document and its directives and vision for an emerging national system of education. Discussion has also been made on education as an investment on developing human resources and the ways and means for achieving the objectives.

The educational issues like universalization of education, adult education, non-formal education, equalisation of educational opportunity have been presented. The modern concepts of education, e.g., value education, life long education curriculum reconstruction, vocationalisation of education, deschooling education, integral education, population education, peace education, democratisation of education, distance education have also been presented. The physical education, art education, teacher education have also been discussed.

Topics like democracy in education, educational technology, evaluation and research in educational media and materials, teachers' centres, education in transition, the socio-psychological and educational compulsions of population education have been presented in detail. There is a five-page bibliography.

PANDA, SNEHALATA. Indian politics: a study of people's involvement. New Delhi, Archives Publishers Distributors, 1988. 110p. Rs. 90. 00.

The present volume is an outcome of studies undertaken on various dimensions of political behaviour during the last three years. It contains seven papers and some of these papers were presented in seminars sponsored by the ICSSR and UGC. The focal theme of the papers are the socio-political changes and challenges to nation building and the role that the castes and classes are playing. Involvement in politics is conditioned by the society and the psyche of the individual. But independent variables are lacking. The responsibility of nation building also lies equally on the bureaucracy and political leaderships but there is in sight a cleavage between the two, adversely affecting the growth of democracy. The volume seeks to suggest ways and means for reformation. There is an eight-page bibliography.

SEN, RANGLAL. Political elites in Bangladesh. Dhaka, Dhaka University Press, 1986. 355p. Taka 157.50.

This volume is based on author's doctoral dissertation. The author examines the development, role, and nature of Bangladesh political elites from the Marxist point of view. There are fourteen chapters. The theoretical framework has been discussed in chapter first. The second chapter deals with the social structure of Bangladesh in historical perspective. The historical development of the Muslim political elites in pre-partition. Bengal has been discussed in chapter three. Chapter four begins with an analysis of the emergence of the Bengali Muslim opposition elites against the Muslim League in East Bengal, following the establishment of Pakistan in 1947. The Bengali Language Movement of the 1950s, and its implication and impact on the subsequent political development in East Pakistan are analysed in chapter five. Chapter six deals with the formation of the United Front against the Muslim League in 1954. Chapter seven deals with the origin of National Awami Party which came into being in 1957, and how the military became a political elite in Pakistan by staging a military coup in 1958. Chapter eight examines the role of East Pakistan opposition elites and their internal disunity in the early 1960s. Chapter nine deals with Awami League six point movement. Chapter ten is devoted to the 11-point movement by the students which was organised in 1968-69. Chapter eleven deals with the first Pakistan general elections of 1970. Chapter twelve deals with the liberation war of Bangladesh in 1971 and the role of the important political groups. Chapter thirteen examines the tenure of Awami League administration. The rule of President Ziaur Rehman including Justice Abdul Sattar has been analysed in chapter fourteen. Certain conclusions of this study are presented in a separated section. There is an eight-page bibliography.

SMITH, B.C. Bureaucracy and political power. Sussex, Wheatsheaf Books, 1988. 263 p. £30.00.

The book analyses the phenomenon of bureaucracy as an aspect of political power in contemporary society. It emphasises the political dimension of public administration by a comparative study of different theories of bureaucracy and political practice in different types of regimes. In particular it examines comparatively the role ascribed to bureaucracy in different theories of the state and contrasts theory and practice, examining in particular the ideological assumptions which underlie the theoretical position of bureaucracy. The present work divides into three parts. The first part is concerned with relationship between the bureaucracy and other political institutions. The second part considers bureaucratic organisation as a political system. The internal politics of formal organisations are explained and related to the context of social and economic power in which those organisations are located.

Models of bureaucracy drawing on assumptions about economic behaviour are critically examined, and the internal characteristics of bureaucracy are related to its dealings with different categories of clients who are dependent on bureaucratic allocations of goods and services. The final section considers the viability of alternatives to bureaucracy. There is a twenty-two-page bibliography.

SOMARAJAN, C.N. Pressure groups and democratic politics. New Delhi, Deep and Deep Publications, 1988. 232p. Rs. 175.00.

The present study is based on author's thesis. This work is an attempt to investigate the activities of important pressure groups in Kerala during the existence of the First Communist Ministry, between April 5, 1957 and July 31, 1959. There are nine chapters. The first three chapters give a general view of pressure groups in the West well as in India particularly Kerala. Some glimpses of the history of Kerala school education are given in the fourth chapter to evaluate pressure groups behaviour. The working of pressure groups in relation to the Kerala Education Bill 1957 is discussed in chapter fifth. A



historical view of the land system of Kerala is given in the sixth. The reactions of the landed interests to the Kerala Agrarian Relation Bill 1957 form the content of the chapter seven. In chapter eight "pressure groups and their direct action against the government" is examined. Chapter nine gives conclusions. There is a sixteen-page bibliography.

TIWARI, P. C. Regional development and planning in India. New Delhi, Criterion Publications, 1988. 238p. Rs. 190.00.

The work attempts to bring into focus the theoretical as well as applied aspect of regional development planning with perspective on spatial organisation. The study region is District Nainital in Uttar Pradesh. The present study divides itself into four parts: (1) Exposure to the intricate theories, technical systems and models of spatial organisation a planning; (2) Development of central place system implying considerable sophistication and application to the evolved techniques of regional planning; (3) Presentation of the detailed analysis of the physical and cultural personality of the study region to illustrate the propriety of the propositions; and (4) The development of the hypothesis, expansion and application of the drawn techniques. There is a ten-page bibliography.

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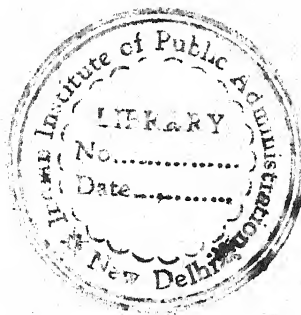
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## ACCOUNTING, COST

- 1008 BAJAJ, D.C. Cost management in government and service sector in India. *Management Accountant*, 24(4) Apr 89, p. 231-3.

Accounting. Cost. Cost Accounting. Government. India.

- 1009 DESHPANDE, S.P. Cost accounting for raw material wastages. *Management Accountant*, 24(5) May 89, p. 302-6.

Cost Accounting.

## ADMINISTRATIVE CENTRALISATION

- 1010 BAKVIS, HERMAN (Dalhousie Univ., Halifax). Regional ministers, national policies and the administrative state in Canada: the regional dimension in cabinet decision-making, 1980-1984. *Canadian Journal of Political Science*, 21(3) Sept 88, p. 539-67.

Regional ministers, it is said, have declined in importance over the past three decades. While granting the disappearance of figures whose influence spanned broad regions this article argues that in the last cabinet of Pierre Trudeau (1980-1984) the regional minister system was to a degree revived and formalized within the context of cabinet decision-making. The impact of this system is examined with respect to regional development and employment creation programmes. To account for the renewed influence of regional ministers, attention is focused on changes in the machinery of government and on the political and economic climate of the time. The case of one minister in particular, Lloyd Axworthy, suggests that a contemporary regional minister's success is dependent primarily on the ability to mobilize the resources of the administrative state.

Administrative Centralisation. Cabinet Systems. Canada. Decision Making. Decentralisation. Policy.

## ADMINISTRATIVE DECENTRALISATION

- 1011 DUTT, R.C. Decentralisation—a critical view. *Monthly Commentary on Indian Economic Conditions*, 30(9) Apr 89, p. 18-21.

Administrative Decentralisation. Decentralisation.

- 1012 LOVE, J.D. The continuing relevance of DREE (Department of Regional Economic Expansion) decentralization. *Canadian Public Administration*, 30(3) Fall/Autumn 87, p. 432-49.

Administrative Decentralisation. Decentralisation. DREE. Organisation. Policy.

- 1013 MUKARJI, NIRMAL. Decentralisation below the state level. *Monthly Commentary on Indian Economic conditions*, 30(9) Apr 89, p. 10-17.

Administrative Decentralisation. Decentralisation.

- 1014 MUKARJI, NIRMAL. Democratic decentralisation and system of governance. *Mainstream*, 27(33) 13 May 89, p. 5-8, 10.

Administrative Decentralisation.

- 1015 RONDINELLI, DENNIS A., JAMES S. MCCULLOUGH and RONALD W. JOHNSON. Analysing decentralization policies in developing countries: a political—economy framework. *Development and Change*, 20(1) Jan 89, p. 57-88.

Administrative Decentralisation. Developing Country. Policy.

#### ADMINISTRATIVE REORGANISATION

- 1016 DEY, BATA K. (Deptt. of Telecommunication, New Delhi). What ails administration: a minimum programme in reforms. *Management in Government*, 20(2) Jul-Sep 88, p. 143-51.

In his diagnostic exercise on the civil service functioning in India, the author identifies a number of deficiencies both structural and peripheral. He comes up with an agenda of action to rejuvenate the administrative system in terms of structure, procedure and personnel. He advocates reforms of foundational nature by eliminating ambivalent or hesitant approach to change.

Civil Service. Administrative Reorganisation. Reforms.

- 1017 ROY, AJIT. Perestroika—"From what to what?" *Society and Change*, 5 (4) Jul-Sep 88, p. 305-16

Administrative Reform. Administrative Reorganisation. Gorbachev, Mikhail. Perestroika. Social Change. U.S.S.R.

#### ADOPTION

- 1018 RAY, N.K. Child adoption in India. *Democratic World*, 18 (21) 21 May 89, p. 13-14.

Adoption. Child Welfare. India.

#### ADULT EDUCATION

- 1019 ADITHAN, M. Adult learning (Andragogy). *Education Quarterly*, 40(3) Autumn 88, p. 18-20.

Adult Education. Education.

#### AGRICULTURAL DEVELOPMENT

- 1020 JHA, PRAVEEN. Agricultural power and agricultural productivity in South Asia (review article). *Social Scientist*, 16(11) Nov 88, p. 51-72.

Agricultural Development. Agriculture. Farm Produce. South Asia. SAPE. SSR.

- 1021 KHANNA, S.S. and M.V. PAVATE. Agricultural development: challenges ahead. *Yojana*, 33(7) 16 Apr 89, p. 13-18.

Agricultural Development. Agriculture.

- 1022 OKORIE, AJA. Federal government's recent budgetary allocations: implications for agricultural development in Nigeria. *Savings and Development*, 13(1) 89, p. 87-98.

Agricultural Development. Agriculture. Budget. Government Expenditure. Nigeria.

- 1023 RAJU, V.T. and DARS V.S. RAO. Agricultural growth and instability in Andhra Pradesh. *Agricultural Situation in India*, 43(2) May 88, p. 121-6.

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- 1025 THAMARAJAKSHI, R. Agricultural growth, rural development and employment generation. *Economic and Political Weekly*, 24(12) 25 Mar 89, p. A-5-A-8.

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#### AGRICULTURE MARKETING

- 1029 HARRISS, BARBARA. Organised power of grain merchants in Dhaka region of Bangladesh: comparisons with Indian cases. *Economic and Political Weekly*, 24(12) 25 Mar 89, p. A-39-A-44.

Agricultural Marketing. Bangladesh. India.

- 1030 VENKATESH, V. and R. SRINIVASAN. Government Intervention in the paddy marketing system—an economic investigation. *Agricultural Situation in India*, 42(12) Mar 88, p. 1077-80.

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- 1031 LELE, UMA and ARTHURA. GOLDSMITH. The development of national agricultural research capacity: India's foundation and its significance for Africa. *Economic Development and Cultural Change*, 37(2) Jan 89, p. 305-43.
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- 1032 BASAVARAJA, H.S.M. MUNDINAMANI and S.B. HOSMANI. Commercialisation of agriculture and economic development. *Yojana*, 33(7) 16 Apr 89, p. 19-21.
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- 1033 CHAND, KANWAR PRAKASH and R. SWARUP. Development of agriculture in Himachal Pradesh: some issues. *Agricultural Situation in India*, 42(11) Feb 88, p. 951-8.
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- 1039 PANDEY, U.K. and Others. Participation of rural women in Haryana agriculture. *Agricultural Situation in India*, 42(11) Feb 88, p. 969-74.
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- 1042 SHARMA, G.P. Agriculture and fulfilment of basic needs by 2000 AD. Prashasan, 53(1) Nov 88, p. 15-26.

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- 1043 SHARMA, H.R. Structure and distribution of agricultural assets on irrigated farms of Himachal Pradesh. Agricultural Situation in India, 42(10) Jan 88, p. 899-902.

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- 1044 SINGH, A.K. and J.S. SHARMA. Income and employment possibilities under different farming systems on small farms in mid western region of Uttar Pradesh. Agricultural Situation in India, 43(1) Apr 88, p. 17-23.

**Agriculture. Crop. Dairy. Employment. Farm. Farming. Income. Poultry. Uttar Pradesh.**

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- 1045 DUBEY, PREM PRAKASH and CHANDRA SEN. Resource use planning in agriculture: a case study of Chiraigaon block in eastern Uttar Pradesh. Agricultural Situation in India, 43(1) Apr 88, p. 39-41.

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- 1047 DINAKAR, B.L. Biotechnology and productivity in agriculture. Productivity, 29(4) Jan-Mar 89, p. 429-35.

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- 1049 PRITAM SINGH. Consolidation of holdings in Punjab. Yojana, 33(11) 16 Jun 89, p. 18-21.

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#### ANTHROPOLOGY

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- 1051 SURYA PRAKASH, A. Performance of artisan complexes in Anantapur. Khadi Gramodyog, 35(4) Jan 89, p. 211-17.

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#### BALANCE OF PAYMENTS

- 1055 CHAKRABORTY, DEBASISH and KISHORE KULKARNI. Effects of output growth on balance of payments. Margin, 21(1) Oct-Dec 88, p. 41-53.

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- 1056 KANNAN, R. Monetary approach to balance of payments: a case study of India, 1968-85. Economic and Political Weekly, 24(12) 25 Mar 89, p. 627-30.

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- 1057 HEBBAR, A.R.K. Problems of RRBs. Yojana, 33(7) 16 Apr 89, p. 22-4.

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- 1058 MISHRA, ARVIND KUMAR. Cooperative banking: growth and development. *Yojana*, 33(5) 16 Mar 89, p. 29-30.  
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- 1059 NOOR, MUBEEN. Restructuring the capital market in India. *ASCI Journal of Management*, 18(2) Mar 89, p. 131-9.  
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- 1060 SUBHA RAO, K.G.K. Indicators of banking development: statewide analysis. *Reserve Bank of India Occasional Papers*, 9(1) Mar 88, p. 1-23.  
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- 1061 VARSHNEYA, J.S. Perspective of banking system by 2000 AD. *Punjab National Bank Monthly Review*, 11(3) Mar 89, p. 104-13.  
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## BANKS—ACCOUNTING

- 1062 CHAWLA, O.P. Accounting practices for investment management in banks. *Chartered Accountant*, 37(10) Apr 89, p. 910-21.  
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## BANKS, CENTRAL

- 1063 RANGARAJAN, C. Central banking and economic development: Indian Experience. *Journal of the Indian Institute of Bankers*, 59(4) Oct-Dec 88, p. 146-8.  
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## BANKS, RURAL

- 1064 NOORBASHA, ABDUL and M. JOYTHIL. Viability of regional rural banks: a case study. *Yojana*, 33(9) 26 May 89, p. 18-21.  
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## BIRTH CONTROL

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- 1066 MCFARLANE, BEBORAH R. Testing the statutory coherence hypothesis: the implementation of federal family planning policy in the states. *Administration and Society*, 20(4) Feb 89, p. 395-422.  
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- 1068 SINGH, P.N. Family welfare programme calls for an integrated approach. *Yojana*, 33(5) 16 Mar 89, p. 31-3.

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#### BLACK MONEY

- 1069 REZA, SADREL. The black economy in Bangladesh: some preliminary observations. *Savings and Development*, 13(1) 89, p. 23-42.

Bangladesh. Black Economy. Black Money.

#### BONDED LABOUR

- 1070 SALDANHA, INDRA MUNSHI. Attached labour in Thane: a historical overview. *Economic and Political Weekly*, 24(20) 20 May 89, p. 1121-7.

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#### BUDGET

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- 1073 DATTA, BHABATOSH. Budget, 1989-90: elusive issues. *Economic and Political Weekly*, 24(15) 15 Apr 89, p. 799-805.

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- 1075 RANDALL, RONALD and CARTER WILSON. The impact of federally imposed stress upon local government and non profit organizations. *Administration and Society*, 21(1) May 89, p. 3-19.

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- 1076 SARMA, ATUL. Union budget, 1989-90. *Economic and Political Weekly*, 24(18) 6 May 89, p. 1001-03.

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- 1077 SPECIAL issue on budget. *Monthly Commentary on Indian Economic Conditions*, 30(7&8) Feb-Mar 89, p. 5-42.

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p. 29-32; The exchange rate balance of trade export competitiveness linkage: an evaluation, p. 33-42.

**Budget.**

#### BUDGET, CAPITAL

- 1078 HANUMANTHAPPA, K. and V.S. SOMANATH. Capital budgeting under capital rationing. *Chartered Accountant*, 37(10) Apr 89, p. 903-5.

**Capital Budget. Capital Expenditure.**

#### BUREAUCRACY

- 1079 ADHYA, B.B How to reduce red-tapism. *Administration and Management*, 12, Aug 88, p. 25-6.

**Bureaucracy. Red Tape.**

- 1080 GOODSSELL, CHARLES T. (Virginia Polytechnique, Institute of State Univ., Blacksburg). Does bureaucracy hurt democracy? *Bureaucrat*, 18(1) Spring 89, p. 45-8.

One school of public administration thought takes the position that bureaucracy protects established interests and perpetuates existing social injustices. People who hold this view often favour a more activist role in pursuing social equity and responsiveness to citizens. Others argue that bureaucracy should be the stronghold for rationalism and are concerned about "runaway bureaucracy" A case is made for a system of multiple controls.

This article is an excerpted by the author from his book, *The case for Bureaucracy: a Public Administration Polemic*, Second Edition 1986. Chatham House Publishers.

**Bureaucracy. Democracy. Public Administration**

#### CAPITALISM

- 1081 KOTHARI, RAJNI. The new detente: triumph of technocapitalism. *Mainstream*, 27(37) 10 Jun 89, p. 5-8, 34-5.

**Capitalism.**

#### CAREER SERVICE

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- 1084 RAMA RAO, RAJALAKSHMI. Child Survival. *Social Welfare*, 36(1) Apr 89, p 27-8+.

**Child Health. Child Welfare. Population**

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- 1085 BAGCHI, AMARESH. A decade of economic reform in China: a retrospect. *Economic and Political Weekly*, 24(25) 24 Jun 89, p. 1407-15.  
China. Economic Policy. Reform.
- 1086 CHRISTOFFERSEN, GAYE. Economic reforms in North East China: domestic determinants. *Asian Survey*, 28(12) Dec 88, p. 1245-63.  
China. Economic Policy. Economic Reform. International Trade. Japan.
- 1087 YANG, MAYFAIR MEL-HUI. The gift economy and state power in China. *Comparative Studies in Society and History*. 31(1) Jan 89, p. 25-54.  
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- 1089 MOHAN, I. A new master plan is required for the Trans-yamuna-Area-Delhi. *Civic Affairs*, 36(10) May 89, p. 33-5.  
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Citizen Participation. City Planning. Planning. Rehabilitation.
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Civil Service. Efficiency, Administrative.

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Civil Service. U.S.A.

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Civil Service. Public Administration. U.S.A.

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Education. College Library. Library. Manipur. University Library.

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College. Commission. Education. University. Uttar Pradesh.

- 1101 MUTTALIB, M.A. (MAVI, Hyderabad). Campus disorder vis-a-vis law and order: theoretical perspectives. *Indian Journal of Public Administration*, 35(1) Jan-Mar 89, p. 92-7.

M.A. Muttalib attempts imparting a theoretical perspective to the growing problem of disorders vis-a-vis law and order on the campuses of Indian universities. He discusses the nexus between such disorders and democratic politics, their sources, forms, and targets, role of police in such disorders (he also pleads the case for

creating a new cadre of academic police), and patterns of management of these disorders.

Muttalib suggests a two-pronged strategy to control these disorders as follows: (a) "On improvement of managerial style to managerial style to defuse violent protests if any, from any of the three constituents: student community, secretarial and academic staff; and (b) a national consensus to be evolved by the political parties to keep themselves away from the university campus and to cultivate respect for self-governance by the university."—*Reproduced from the editorial.*

College. University. Violence.

- 1102 RAMESH, K. Interaction process among faculty members: a study of Andhra University. *Indian Journal of Industrial Relations*, 24(4) Apr 89, p. 426-34.

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- 1103 SHASTRI, DIWAKAR. Women's universities or universities for women? mission of women's institutions in higher education. *University News*, 27(23) 5 Jun 89, p. 3-5.

College. Education. Higher Education. University. Woman.

- 1104 TOPE, T.K. University and law courts. *University News*, 27(18) 1 May 89, p. 2-3, 5.

College. Court. Law. Supreme Court. University

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Communication. Education. Evaluation. T.W. Model. U.G.C.

- 1106 PARVATHAMMA, C. Nation building and development process: role of Communication—a sociological perspective. *Man and Development*, 10(4) Dec 88, p. 91-104.

Communication. Development. India. Nation-Building.

- 1107 RANA, RAJIB BIKRAM. Communication and rural development. *Prashasan*, 53(1) Nov 88, p. 37-50.

Communication. Rural Development.

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- 1108 SATYASUNDARAM, I. Students and community service. *Education Quarterly*, 40(3) Autumn 88, p. 8-10.

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Computer. Database Design. GESDD.

- 1112 GOLD BELA. Computerization in domestic and international manufacturing. *California Management Review*, 31(2) Winter 89, p. 129-43.

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- 1113 WU, MARGARET S. Choosing PC Software for decision-making. *Journal of Systems Management*, 39(12) Dec 88, p.19-26.

Computer. Decision-Making.

- 1114 YOUNKINS, EDWARD W. and ROBERT MROCZKOWSKI. Events approach in the computer age: a feasibility examined. *Management Accountant*, 24(5) May 89, p. 299-301.

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College. Computer. Delhi. Management. University.

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Computer. Management Information System. Mormugao Port Trust.

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Constitution. Patel, Sardar Vallabhnbhai.

- 1122 SMITH, JENNIFER. Canadian confederation and the influence of American federalism. *Canadian Journal of Political Science*, 21(3) Sep 88, p. 443-63.

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Cooperation. Development. South Asia.

- 1124 SUBRAHMANYAM, K. Prospects for peace, security and cooperation. *Mainstream*, 27(32) 6 May 89, p. 10-14, 35.

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- 1125 DAVIS, PETER. The problem of co-operative management. *Review of International Co-operation*, 81(4) 88, p. 59-65.

Co-operative Society. Management.

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- 1126 MCGEE, ROBERT W. The economics of acquisitions and mergers in the United States. *Asian Economic Review*, 30(3) Dec 88, p. 400-20.

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Correspondence School. Distance Education. Education. India.

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- 1129 CHATTOPADHYAY, MANABENDU, ROBIN MUKHERJEE and ASHOK RUDRA. Inter and Intra occupational differences in income and level of living. *Economic and Political Weekly*, 24(23) 10 Jun 89, p. 1297-1302.

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Constitution. Court. Justice, Administration of. Policy-Making.

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- 1131 VELAYUDHAM, T.K. Credit policy: shift away from regulation. *Economic and Political Weekly*, 24(20) 20 May 89, p. 1083-6.

Credit. Policy. Regulation.

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- 1132 FRIEDMAN, JOSEPH, SIMON HAKIM and URIEL SPIEGEL. The difference between short and long run effects of police outlays on crime: policing deters criminal initially, but later they may learn by doing. *American Journal of Economics and Sociology*, 48(2) Apr 89, p. 177-91.

Crime. Criminal. Law Enforcement. Police.

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Confession. Crime. Criminal. Offender. Prisoner. Rehabilitation.

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- 1134 BANT SINGH, H.S. BAL and NARINDER KUMAR. A feasibility study of commercial dairy farming alongwith crop cultivation in Ludhiana District of Punjab. *Agricultural Situation in India*, 43(3) Jun 88, p. 199-204.

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- 1135 DHAWAN, B.D. Mounting antagonism towards big dams. *Economic and Political Weekly*, 24(20) 20 May 89, p. 1096-9.  
Dam. India. Irrigation. Water Power.

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- 1136 GEMMELL, NORMAN. Debt servicing costs and the growth of public expenditure. *Public Finance*, 43(2) 88, p. 223-35.  
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- 1137 SENGUPTA, ARJUN. LDC debt problem—some reflections on proposed solutions. *Economic and Political Weekly*, 24(17) 29 Apr 89, p. 921-7.  
Debt. Developing Country. I.M.F.
- 1138 UPADHYAYA, P.C. Third World debt crisis and Brady plan, *Yojana*, 33(11) 16 Jun 89, p. 32-3.  
Brady Plan. Credit. Debt. Finance. Third World.

## DECENTRALISATION

- 1139 HAMBLETON, ROBIN, PAUL HOGGETT and FRANK TOLAM. The decentralisation of public services: a research agenda. *Local Government Studies*, 15(1) Jan-Feb 89, p. 39-56.  
Decentralisation. Public Administration. Public Service. U.K.
- 1140 SAVAGE, JAMES D. Populism, decentralization, and arts policy in California: the Jerry Brown years and afterward. *Administration and Society*, 20(4) Feb 89, p. 446-64.  
Brown, Jerry. California. Culture. Decentralization. Policy.

## DECISION MAKING

- 1141 WELBORN, DAVID M., WILLIAM LYONS (University of Tennessee, Knoxville) and LARRY W. THOMAS (Univ. of Baltimore). The federal government in the Sunshine Act and agency decision making. *Administration and Society*, 20(4) Feb 89, p. 465-85.

Congress passed the Government in the Sunshine Act 1966, regulating the meeting procedures, of more than 50 agencies headed by collegial bodies. Henceforth the major federal regulatory commissions and numerous other agencies were required to hold meetings in public unless exempt information was involved. This study examines the effects of the law on agency decision-making process. It finds that perhaps the most important effect of the sunshine law is to diminish the collegial character of those processes.

Adaptation. Assessment. Decision Making. Government. Sunshine Act. U.S.A.

## DESIGN, INDUSTRIAL

- 1142 TRIVEDI, KIRTI. Industrial design. Seminar (356) Apr 89, p. 26-30.

Industrial Design.

## DEVELOPMENT ADMINISTRATION

- 1143 BASU, RUMKI. The politico-administrative relationship in development administration in India. Indian Journal of Political Science, 50(2) Apr-Jun 89, p. 109-20.

Development Administration. India. Public Administration.

- 1144 PHILLIPS, CLAUDE S. (Western Michigan Univ.). Political versus administration development: what the Nigerian experience contributes. Administration and Society, 20(4) Feb 89, p. 423-45.

A conflict in political science of 25 years' duration revolves around the relationship of bureaucratic development to political development. One school argues that in the presence of weak political systems, it is necessary to strengthen the bureaucracy if economic development is to occur. Another school argues that while bureaucratic institutions must be strengthened to promote economic development, it is necessary also to strengthen political institutions to control the tendency of bureaucrats to promote their own interests in the absence of political control. Nigeria's period of military rule 1966-1979, provides a test for the two positions. Under military rule, the civil service became extremely powerful, controlled only slightly by the uncertain policies of military rulers. Untrammelled by political control, and favoured with a bonanza of oil money, the bureaucracy should have demonstrated considerable economic development, if one school is correct. The opposite school said an uncontrolled bureaucracy would promote its own rather than the national interests. This article marshals evidence that the bureaucracy of 1966-1979 did not promote economic development that could be attributed to the bureaucracy, and indeed pursued policies that enhanced the bureaucracy rather than Nigeria. Further evidence is presented that shows that the period of uncontrolled bureaucratic power actually weakened any measurable political development, as revealed in the events after 1979. The Nigerian experience supports the position that political institutions must be strengthened the same time bureaucratic institutions are being strengthened.

Bureaucracy. Civil Service. Development Administration. Government. Nigeria. Politics.

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Diplomatic and Consular. Service. France.

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- 1146 BENJAMIN, JOSEPH. Struggle for nuclear disarmament. *India Quarterly*, 43 (3&4) Jul-Dec 87, p. 213-34.

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- 1147 ENGINEER, RUSI. Punishing corporate negligence: industrial disasters and criminal law. *Economic and Political Weekly*, 24(14) 8 Apr 89, p. 711-13
- Criminal Law. Disaster. Industrial Disaster. Negligence.**

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- 1148 BHUYAN, B.C. District council and the state government: Karbi Anglong District Council and the Government of Assam. *Indian Journal of Political Science*, 50(2) Apr-Jun 89, p. 221-33.

In this paper an attempt is made to see some of the aspects of relations of the Council with the State Government. The relations are legislative, executive, administrative, judicial and technical.

**Assam. District Administration. District Council. Karbi Anglong District Council. State Government.**

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- 1149 BIHAR Institute of Rural Development. Project report on district planning. *Administration and Management*, 12, Aug 88, p. 27-44.
- District Planning.**

- 1150 BIHAR Institute of Rural Development. A short note on district planning: Group B Kheda, Jhalawar vis-a-vis Bihar. *Administration and Management*, 12, Aug 88, p. 45-53.

**District Planning.**

- 1151 KISHORI LAL. Planning at the district level: some conceptual problems. *Indian Journal of Economics*, 69(272) Jul 88, p. 13-18.

**District Planning.**

- 1152 MISHRA, N.L. Significance of infrastructure in decentralised (District) Planning. *Administration and Management*, 12, Aug 88, p. 61-7.

**Decentralisation. District Planning.**

## DOWRY

- 1153 PALRIWALA, RAJNI. Reaffirming the anti-dowry struggle. *Economic and Political Weekly*, 24 (17) 29 Apr 89, p. 942-4.

**Dowry. Woman.**

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- 1154 KHANNA, S.S. Drought management. *Yojana*, 33 (11) 16 Jun 89, p.4-8.

**Drought. India. Irrigation. Management.**

## DRUG HABIT

- 1155 SPECIAL issue on drug abuse. *Indian Journal of Social Work*, 50(1) Jan 89, p. 1-128.

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**Drug Abuse. Drug Habit.**

## DRY FARMING

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**Dry Farming. Farming. Resource use Efficiency.**

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**Ecology. Economic Policy. Environment. Policy.**

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- 1158 BADRI NARAYANAN, K. Foreign aid and domestic savings in India: an empirical study. *Artha Vijnana*, 30(4) Dec 88, p. 385-409.

**Economic Assistance. Foreign Aid. India. Saving.**

- 1159 RUTTAN, VERNON W. Why foreign economic assistance. *Economic Development and Cultural Change*, 37(2) Jan 89, p. 411-23.

**Economic Assistance. Foreign Aid.**

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- 1160 BANDYOPADHYAY, D. A lesson in development. *Economic and Political Weekly*, 24(18) 6 May 89, p. 963-4.

**Economic Development.**

- 1161 BANDYOPADHYAY, JAYANTA and VANDANA SHIVA. Economic development and environmental conflicts. *Mainstream*, 27(37) 10 Jun 89, p. 13-17; 27(38) 17 Jun 89, p. 19-25.  
Ecology. Economic Development. Economics. Environment. Bahuguna, Sunderlal.
- 1162 CHAWLA, R.L. Oil and economic development of Nigeria. *India Quarterly*, 43(3 &4) Jul-Dec 87, p. 247-66.  
Economic Development. Nigeria. Oil. Petroleum.
- 1163 FALEIRO, EDUARDO. Managing the Indian economy. *Democratic World*, 18(26) 25 Jun 89, p. 9-10.  
Economic Development. India.
- 1164 FROLOV, IVAN. Perestroika: its philosophical meaning and human predestination. *Society and Change*, 5(4) Jul-Sep 88, p. 386-9.  
Economic Development. Perestroika. U.S.S.R.
- 1165 GHUMAN, B.S. A planning model for Punjab in consistency **framework**. *Indian Economic Review*, 24(1) Jan-Jun 89, p. 101-23.  
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- 1167 JADHAV, NARENDRA. Recent financial deepening and disintermediation in India: incidence, impact and issues. *Reserve Bank of India Occasional Papers*, 9(2) Jun 88, p. 71-99.  
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Communication. Development. Economic Development. Nation Building. Social Service Agency.
- 1169 MARZAHN, MARGERY. The role of occupational interests in state economic development policy making. *Western Political Quarterly*, 42(1) Mar 89, p. 53-68.  
Economic Development. Policy. State.
- 1170 MATHUR, HARI MOHAN. Government administered programmes for people-centred development. *Planning and Administration*, 16(1) Spring 89, p. 40-51.  
Economic Development.
- 1171 POLAK, JACQUES J. What financial policies for development? *OECD Observer*, 157, Apr-May 89, p. 15-19.  
Economic Development. Finance. Public Policy.

- 1172 SEBASTIAN, JOSE. 'Structural transformation towards stagnation: an overview Kerala economy. Productivity, 29(4) Jan-Mar 89, p. 445-51.

Economic Development. Economic Growth. Kerala.

- 1173 SPECIAL Issue on Managing Development at National, States and Local Levels in the context of Eighth Five Year Plan'. Institute of Town Planners, 7(3) Mar 89, p. 1-133.

*Contents:* Editorial (Management development) p. i-iv; objectives and goals of developmental management in the Eighth Five Year Plan, by C.S. Chandrasekhara, p. 1-5; Priorities for an integrated information system for the proposed Ahmedabad metropolitan region, p. 6-12; Development organisation, resources and operational strategy, by L.R. Vagale, p. 13-22; New initiative for financing urban infrastructure, by V.D. Lall, p. 23-6; Development management at national level organisations, resources & operational strategy, by R.G. Gupta, p. 27-41; Development management at the state and local levels, rural, urban and regional levels, feedback and influence in national level operations, by D.G. Pandya, p. 42-7; Resource mobilisation and inter-governmental fiscal relations, by R.K. Wishwakarma, p. 48-54; Action plans and tools for plan implementation with special reference to Eighth plan by K.Thomas Poulose, p. 55-61; Actions and tools for plan administration by B.N. Singh, p. 62-9; Action planning at national, state and local levels for planned physical development, by R.C. Gupta, p. 70-9; Spatio-economic planning at the grassroot level, by Satish Kulshrestha, p. 80-3; Resource mobilisation for action plans, manpower and training—strategy for maximising people's participation, by H.D. Kopardekar, p. 811-90; Strategy for maximising people's participation in development management, by N.S. Saini, p. 91-102; Organisational, financial, legal and management tools for implementation of action plans, by G.K. Choudhury, p. 103-10; Action plan—scope and strategies: Organisational, financial, legal and managerial tools for implementation at national, state and local levels, by S.C. Gupta, p. 111-13; Management of metropolitan development: a case study of Madras, by A. Damodaran and K.R. Thooyarau, p. 114-15; State of emergency in human settlements: defining areas of national, regional and local interventions, by R.S. Gattani, p. 116; Integrated development policy for rural planning, by S.V. Saharsrabudhe, p. 117-18; Settlement planning with an action approach in the Eighth Five Year Plan, by Rajesh Chandra, p. 119; Planning for tomorrow: the Papankala Sub-City, by A.K. Jain, p. 120-1; Planning and development at district level in Eighth Five Year Plan: pre-requisites & methodology, by Harnam Singh Azad, p. 122; District plan and their implementation, by Balvinder Singh and N.K. Pushkarna, p. 123-4; An approach to rural and urban settlement planning and development in Eighth Five Year Plan, by K.P. Subramanian and L.K.J. Ramasamy, p. 125; Retrospects and prospects of physical planning process in Himachal Pradesh, by A.R. Sankhyan, p. 126-7; Development experience in India: a case for multilevel planning by S. Izher Ahmed, p. 128; Managing human development for the nineties (with special reference to India's Eighth Five Year Plan) by J.P. Saxena, p. 129-30; Conclusions and recommendations, p. 131-3.

Development. Economic Development. Eighth Five Year Plan.

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*Contents:* Thinking about development: the longer view, by Keith Griffin, p. 5-8; New visions for the 1990s: the third Barbara Word Memorial Lecture, by Maurice Williams, p. 9-13; Three worlds of crises for the nation-state, by Bjorn Hettne, p. 14-25; Alleviating poverty through development: the Asian experience, by M. F. ...

mechanisms versus balanced growth, by Sukhumoy Chakravarty, 34-6; The role of the public sector in India, by V.B.L. Mathur, p. 37-40; People in development, by Mahbub ul Haq, p. 41-5; Human development, by V.B.L. Mathur, p. 46-52; Women: the vital human resources, by Margaret Alva, p. 53-5; Women and food security: the opportunity for Africa, by Agnes Akosua Aidoo, p. 56-62; Productive labour: rural women in South East Asia, by Noeleen Hoyzer, p. 63-5; Gender, culture and reproduction: North and South, by Wendy Harcourt, p. 66-74; Development crises in the North, by Hans Singer, p. 75-7; Flexible employment and poverty in North, by Swasti Miller, p. 78-82; Women in science and technology: challenges to a new scientific approach, by Ronald Leger, p. 83-4; Towards a living economy, by Paul Elkins, p. 85-92; The effect of economic change on gender roles: the case of Tanzania, by MarjaLiisa Swantz, p. 93-6; Poverty alleviation through participatory development, by Mohiuddin Alamgir, p. 97-102; Private and social benefits of rural development, by Alain de Janvry, p. 103-9; Environment and development by Allison Jolly, p. 110.

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*Reproduced from the editorial.*

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tunities policies in Western Europe, by Ian Forbes, p. 19-38; The limits of change: local government and equal opportunities for women, by Angela Coyle, p. 39-50; Equal opportunities for women in NHS: the prospects of success?, by Nancy Harding, p. 51-63; Disabled people and implementation of local authorities equal opportunities policies, by Bernard Leach, p. 65-77; Equal opportunities policies and racial inequality: the role of public policy, by John Solomos, p. 79-93.

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Metwally and Mahmoud discuss the relationship between the size of a state and government expenditure to examine whether "there are any economies or diseconomies of being a large state, measured in terms of total governmental expenditure and expenditure on individual items: defence, education, health...etc". Their analysis is based on World Bank data on 58 countries grouped as "Low Income Developing Countries" (13), "Lower-Middle Income Developing Countries" (21), "Upper-Middle Income Developing Countries" (9), and "Developed Industrial Market Economies" (15). Through subjecting this data to regression analysis, they arrive at their 10 main findings. Two of their findings are: (1) the ratio of total expenditure on government services to total GNP does not vary with size as measured by population and total GNP, which seems to hold true for countries at different stages of development; and (2) expenditure on economic services rise at a much slower rate than GNP and total population in the developed countries than in the developing countries; etc.—*Reproduced from the editorial.*

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- 1295 WRIGHT, MAURICE (University of Manchester). City rules Ok? policy community, policy network and takeover bids. Public Administration, 66(4) Winter 88, p. 389-410.

This paper uses the concepts of policy community and policy network to analyse the particular set of industrial policy issues related to the conduct of takeover and merger bids. Within the general context of the law, the regulatory climate is governed by the principle of voluntary self-regulation, which since 1968 has been

partly articulated in a written code whose rules are interpreted and enforced by a non-statutory body, the City Takeover Panel. The panel is one of several 'insider' organizations identified and categorized in terms of policy community. Relationships between it and other 'insiders' in the policy process are analysed in terms of policy network and rules of the game. It is argued that the stability of that network is increasingly threatened by the environmental turbulence, provoked by the Guinness affair and the passage of the 1986 Financial Services Act.

**Government and Business. Industrial Policy. U.K.**

#### GOVERNMENT ENTERPRISE

- 1296 ADHIKARI, RAMESH (Univ. of Bradford, U.K.). Ex post economic efficiency of public enterprises: a case of manufacturing public enterprises in Nepal. *Public Enterprise*, 8(4) Dec 88, p. 365-76.

This paper deals with the ex post economic efficiency analysis of manufacturing enterprises in Nepal. It discusses the effective protection rate, domestic resource costs, and economic return to capital criteria, and applies them, inter alia, in the context of Nepalese manufacturing public enterprises. It also analyses the empirical results and highlights the major policy implications.

**Government. Government Enterprise. Nepal. Public Sector.**

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- 1299 KREACIC, VLADIMIR GORAN (ICPE, Yugoslavia). The effect of government control on public enterprise performance: the negative public enterprise performance loop. *Public Enterprise*, 8(3) Sep, 88, p. 265-76.

After an introductory enumeration of the main factors affecting public enterprise performance, this paper highlights the symbiotic nature of the Government-public enterprise relationship: government has a propensity towards expansion and this, coupled with the fact that public enterprises whose performance is only average need government protection, leads to a situation in which government control of public enterprise becomes progressively stronger. This is what we have provisionally called the "Negative Public Enterprise Performance Loop" ICPE experience with excellent public enterprises shows that this Loop does not apply to such enterprises. The two most critical factors for excellence in public enterprises have been found to be entrepreneurial behaviour and the organisational culture which it engenders.

**Administrative Control. Government Enterprise. Performance.**

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The public enterprise sector in the Philippines: economic contribution and performance, 1975-1984. *Public Enterprise*, 8(4) Dec 88, p. 339-51.

The public enterprise sector in the Philippines has grown at a tremendous pace in the last decade. It has contributed a large proportion of gross domestic capital formation but its impact on production, employment and savings are by no means significant. Furthermore, it gobbles up a disproportionately huge portion of the government's financial resources and is responsible for a major part of the country's external debt. At the same time estimates of financial profitability ratios and factor productivity measures suggest that the public enterprise sector is generally inefficient. The authors relate these findings to problems besetting the public enterprise sector in the country. Finally, the paper calls for a programme to rationalize the operations of public enterprises that includes the institutionalization of a performance evaluation system, the strengthening of external and supraministerial control mechanisms and the privatization of some public enterprises.

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- 1301 PANDEY, K.M. Capital—loan mix and profitability in central public enterprises in India. *Indian Journal of Economics*, 69(272) Jul 88, p. 31-40.

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- 1304 SWIERCZEK, FREDERIC WILLIAM (Univ. of South Florida). Privatisation, policy and market issues: an example from Thailand. *Public Enterprise*, 8(3) Sep 88, p. 211-20.

The paper presents the results of a survey undertaken in Thailand to assess the opinions of top executives of banks, finance companies and the Securities Exchange of Thailand on different privatization policy options for state enterprises and alternative strategies to privatization, including improving the state enterprise sector. It was found that privatization cannot be considered only as a government-directed strategy. No privatization can be successful without the involvement of the business sector, particularly banks, financial institutions and the stock market. If these interests conflict with those of the government, the possibility of successful privatization is severely limited. However, the study suggests that there are other possibilities to improving the performance of state enterprises, including the development of professional directors and managers. This is an area where the



participation of the private sector may be valuable, joint public-private partnerships, such as those in Thailand are important examples.

**Banks. Government Enterprise. Market. Policy. Privatisation. Thailand.**

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Industry. Industrialisation.

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with regard to tribals and communal land system, inadequacy of tribal land records, erosion of moral authority of the village community, promotion of new feudalisation, etc.—*Reproduced from the editorial.*

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**Local Government. Municipal Government. West Bengal.**

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*Contents:* Uniting India with Baba Amte, by Sarala Birla, p. 5; Food for thought, by O.P. Shah, p. 6; Bharat Jodo Abhiyan: the search for man, by Baba Amte, p. 7-8; Towards building a secular, integrated India, by Khushwant Singh, p. 9-11; Unity not uniformity in India, by Syed Shahabuddin, p. 12-15; Decentralization of power towards unity of the Nation by Agnivesh, p. 16-18; Unity in diversity, by Victor Banerjee, p. 19-20; On secularism and neosecularism in a multi-religious society, by Syed Shahabuddin, p. 21-5; Degenerating towards the 21st century, by Lina Law, p. 26-7.

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Tunde Agarah discusses the institution of Public Complaints Commission (PCC) in his country giving details about its constitutional status and role as envisaged in Nigeria. On the Basis of annual data for a period of ten years relating to PCC's functioning during 1976-86 and a state-wise break up to this data for a period of five years, i.e., 1982-86, Agarah attempts an assessment of PCC's performance. The author, in the concluding portion, also gives an account of the constraints with which this institution is afflicted. As the author concludes, resolution of dys-functionalities is a must to help ombudsman become an efficient watch-dog of bureaucratic functioning in any country.

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Mary Parmar attempts a critical appraisal of the functioning of the institution of Lokayukta in Indian states. She starts off with tracing the concept of ombudsman and its adoption in India. With a brief discussion on institutionalisation of lokayukta in different states, she gives elaborate treatment to functioning of Lokayukta in Himachal Pradesh. She also discusses various important issues relating to functioning of Lokayuktas, like delays, need for independent investigative machinery, political pressures, jurisdictional problems, procedural difficulties, etc. What is perhaps needed is to realise the elusive objective is that those in authority have to convince others that they are genuinely interested in seeing Lokayuktas function efficaciously and effectively.—*Reproduced from the editorial.*

Executive. India. Lokayuktas. Ombudsman.

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Monitoring. Project Management.

- 1527 POWERS, JULES R. A structured approach to schedule development and use. *Project Management Journal*, 19(5) Nov 88, p. 39-48.

**Project Management.**

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#### PUBLIC ADMINISTRATION

- 1531 COOPERATION administrative international and development. *d'Revue française Administration Publique* (5) Apr-Jun 89, p. 195-334. (In French)

*Contents:* For cooperation based on a clear cut contract: questions to Stephane Hessel, p. 195-8; Can one teach the art of government without being an administrator oneself? comments, by Edgard Pisani, p. 199-202; What are consultants for, by Francois Jacques Van Hoek, p. 203-10; French policy: from symbols to facts, by Marie-Christine Kessler, p. 211-23; Management training for officials and institutional cooperation: the dual experience of Quebec's ENAP in Africa, by Juliette L. Bruneau, p. 225-32; FRG: public policies implemented by independent organizations, by Klaus Konig, p. 233-46; Swedish aid for administrative development, by Claes Ortendahl, p. 247-53; Italy: how should the activities of public and private operators be coordinated? by Gianmario Gorbani, p. 255-61; Getting higher returns for technical assistance through better management, by Guy de Lusignan, p. 263-75; Administrative cooperation between the EEC and the African Caribbean and Pacific States (ACP), Auclert, p. 277-89; Cooperation in the field of staff management: issues and obstacles, by Hedva Sarfati, p. 291-8; Foreign technical assistance and the civil service of developing countries, by Witold Mikulowski, p. 299-311; Franco-Congolese cooperation and civil servants training: the case of Congo's ENAM, by Kitsoro Kinzunza, p. 313-16; International administrative cooperation: an impossible task? by Turkia Ould Daddah, p. 317-24; South-South administrative cooperation and the challenge of adjustment, by Mostafa Rhomari, p. 325-34; Hessel answers six questions relating to French policy on administrative cooperation with the developing countries, the role played by the IMF and the World Bank in this area the temptation for 'administrative imitation', the priority sectors and, lastly, the problems of evaluating the operations carried out. He

focuses on the diversity of both the aid granted and the situations to which it must be adapted, and proposes a 'graded assessment' for aid operations.

Is it possible to teach the art of government and administration without being in either government or administration oneself? Yet this is precisely what cooperation in the field of organization and management of the state machinery seeks to do. This cooperation—which is tremendously important—can take various forms. Specific, local, and technical assignments should be particularly encouraged.

The structural adjustment policies being introduced in several developing countries are starting to recognize institutional issues and problems as an important factor in the implementation of these policies. In a good many cases this calls for far-reaching administrative reform. The question is one of determining the extent to which private organizations and foreign and local consultants can help to design and implement these reforms, given their often political character and the influence of social and cultural conditions on administrative structures and on the attitude of government officials and civil servants.

French administrative cooperation consists mainly of experts. In the developing countries it touches every aspect of administrative activity: training, public administration and institutional reform. It has two contradictory traits: a fairly strong politico-administrative will accompanied by relatively well-defined projects on the one hand, and a certain clumsiness resulting from overlapping sources of finance and, above all, from increasing diversification and the multiplicity of often ill-matched supply and demand operations, on the other. The future of this cooperation appears to be rather finely balanced, coming as it does within the scope of foreign policy which is as much a question of symbols as of facts.

Bruneau article describes two experiences led by Quebec's ENAP in Africa: cooperation with Maghreb ENA and management training for senior civil servants in Africa. The author raises questions rather than gives answers. Management development and development management are the two poles of intervention of the ENAP.

The originality of Germany's administrative cooperation lies in the implementation of assistance by independent organizations governed mainly by private law (including political foundations financed by the government and affiliated to the major political parties). It currently covers three priority areas: initial and ongoing civil service training, government finance, and local and regional authorities. Other priorities earmarked for the future included environmental protection. Decision-makers, future administrators and teachers are the main beneficiaries of this assistance; in future, it will be extended to include middle-ranking technicians.

Since 1982, administrative assistance has been a special sector coming under the responsibility of the Swedish Agency for International Development Aid, which acts through various public bodies, consultancy firms, and foreign and international organizations. The purpose of this assistance is to make the public services of the recipient countries both more efficient and more democratic and sensitive to the needs of the people. The accent is mainly on training officials, tackling the problems of financial management, supporting decentralization and developing alternatives to computerization.

Italian cooperation is the responsibility of the Ministry of Foreign Affairs. It involves a variety of actors, each with an independent set of goals. Institutional operators provide training and assist in the reorganization of the civil service. The government supports and partially finances the operations conducted by the 'project operators', especially in the field of training. The large Italian companies

provide indirect assistance in the field of public sector management, by organizing management training as well as courses in human resources management.

A swift analysis of international technical cooperation in the last thirty years shows the ineffectiveness of really considerable amounts of aid. The recipient countries feel that this aid is usually imposed without taking their needs into consideration, resulting in a chaotic proliferation of projects and programmes that are inadequately matched to their realities. For the donor countries, weak decision-making mechanisms and concentration of power are behind the rise of an inefficient bureaucracy. To ensure that the results and objectives of technical assistance have long lasting impact, a sweeping reform of the public sector **has to be carried out**. Each operation should correspond to a real need, be given **political backing**, be based on a real dialogue between recipients and donors and be **accompanied** by an evaluation. What counts is the cumulative effect of **technical assistance**. Self reliance in development management can only be achieved in a **climate of partnership**, where developing countries themselves administer **the technical** aid they receive as a demonstration of their ability to manage development.

Administrative cooperation forms the core of the **operations financed** by the European Development Fund. The assistance provided by **the EEC** to the public services of the ACP States can either accompany specific operations linked to the implementation of development programmes and projects; take the form of a specific project for developing management skills of a department of public service, or form part of a planned series of concerted actions aimed at revamping and rationalizing administrative structures. Coupled with this cooperation, the author underlines the need to stick to the original management tools used in implementing financial and technical cooperation, and shows how these original arrangements work in the administration of public contracts. In his conclusion, the author urges the negotiators at Lomé IV to consider ways of making better use of national human resources so as to promote a genuine spirit of reciprocity and partnership between the foreign teams of technocrats and national civil servants and thereby enhance the effectiveness of administrative cooperation.

Structural adjustment policies very often provide for a contraction of the public sector through measures for modernizing and rationalizing the civil service. An increasing number of developing countries are turning to BIT for assistance in implementing these measures. From the very outset, schemes for reforming the civil service, still few and far between, run slap into the difficulty of marking out clearly the boundaries of the public sector and, a fortiori, of the civil service. The schemes also have to take into account issues such as the government's degree of attachment to the policy of reform, the institutional context, the level of training of officials responsible for staff management and, finally, the difficulty of forming an established team of officials responsible for the implementation of a reform programme.

Administrative reforms are today incorporated into structural adjustment programmes and constitute the preconditions for granting loans. We are witnessing a return to substitute assistance at the bilateral level. The institutional reform programmes being implemented at the multilateral level are ill matched to the administrative environment where they are introduced and often pursue objectives that are incompatible with existing administrative strategies and reforms. The adverse effects of technical programmes are well known today. This assistance comes up against obstacles created by the numerous internal constraints operating in the countries and by its own often bureaucratic organization, dominated by macroeconomists who, far from reducing, inflate the role of state organizations. There is need for greater coherence between the proposals and programmes offered

under this assistance and the country's administrative system on the one hand, and improved management of this technical assistance on the other, either through its privatization or through the alteration of the status of international experts.

The experience of Congo's ENAM lies somewhere between cooperation for cooperation sake (with a highly inadequate job description for experts, ill adapted teaching content, purely formal evaluation, etc.) and cooperation for development in which each expert's assignment is no longer regarded as a contract but as a project whose ultimate aim is training national counterparts to take over.

Administrative cooperation is one of the most complex and ambiguous aspects of development aid. The current trend is for the aid to be less lackadaisical, less paternalistic and more egalitarian. A dialogue of real substance involving both governments and individuals—glimpses of which can be caught from time to time—should enable appropriate solution to be found to such fundamental problems as need assessment in specialist administrative assistance, selection and preparation of development experts selection and training of local staff in developing countries, coordination of assistance and, finally, logistics. To cope with economic and financial difficulties institutional reform is necessary. The principal actors involved in reform are the international financial institutions. Their financial logic favours the strengthening of North-South cooperation and the construction of integrated regional economic areas. South-South cooperation is characterized by the growth of regional bodies for economic and administrative cooperation, the overlap between their operations and those of the international agencies, and certain financial vulnerability. The strengthening of South-South cooperation entails improving coordination first among the organizations of the South and then between the organizations of the South and those of the North and promoting models of institutional reform which are adapted to local socio cultural realities.

**International Administrative Cooperation. Civil Service. Public Administration. Training.**

- 1532 ELSENHANS, HARTMUT (FRG, Konstanz). Public administration in developing countries: specificities 'public' and 'administration' in market-regulated developing and capitalistic societies. *Indian Journal of Public Administration*, 35(1) Jan-Mar 89, p. 16-26.

Hartmut Elsenhans highlights the fundamental differences that exist between seemingly similar public administrations in developing countries and capitalist developed countries which hamper proper understanding of their role, inefficiencies, and malpractices if analogies are resorted to between the two. Elsenhans observes, "Public Administration of Western model is not efficient or rational, because it is public, educated, specialised, informed or disinterested, but because it is a dominated system of the capitalist society".

According to the Elsenhans, this difference in the two administration gets manifested in: conditions governing reproduction of decentralised class of entrepreneurs, particularly in relation to the concept of profit; some aspects of political economy of underdeveloped countries, like existence of structural heterogeneity which gets reflected in relative prices; availability of rent as an additional source of finance for accumulation in developing countries (as against only two types of income—wages and profits—in a capitalist society), which also has important consequences on relations between administration and conflicting social groups; and similarities and dissimilarities in the control mechanism of administration. Elsenhans, therefore, concludes, "it is not so much the term 'public' in public administration which has to be investigated, but the term 'private'. The problem of its intermingling in critiques on the corruption and inefficiencies of administration concerns private



enrichment in the strict sense of term only in limited cases howsoever important they may be."—*Reproduced from the editorial.*

**Developing Country. Public Administration.**

- 1533 GUPTA, V.P. Indian administrative development in the eighties: impediments and catalysts in view of Five Year Plan. *Indian Journal of Political Science*, 50(2) Apr-Jun 89, p. 263-71.

Since the dawn of independence, the Indian administration has not been able to solve some of the basic problems such as population, unemployment, hunger, poverty, rising prices, black money, smuggling, corruption, and law and order problems in public life. The author opines that the first objective of planners must be to create an administrative machine that can do the work of administration, to train young men academically and in the tasks of the administration, and to weed out the incompetent and the corrupt.

**Economic Planning. Five Year Plan. India. Public Administration.**

- 1534 OLIVER, DAWN (University College, London). 'Perestroika' and public administration in the USSR. *Public Administration*, 66(4) Winter 88, p. 411-28.

The processes of 'glasnot' (Openness) and 'perestroika' (restructuring) in the U.S.S.R. have important implications for public administration. Openness about the defects of the system has led to public debate about the need for reform, especially of the bureaucracy which has attracted a large share of the blame for the current state of the economy. One of the solutions proposed is to 'democratize' the system and encourage workers to participate in decision-making. Another is the introduction of incentives for more efficient working practices. As from January 1988 economic reforms are directed at reducing the powers of bureaucracies operating in state organizations and exposing industry to 'market forces' Soviet style. Enterprises are to be self-financing. They must at least break even and may retain a proportion of profits, however, they will continue to operate within systems of state quality, price and wage control. Further steps, aimed at improving control of the bureaucracy and enhancing the rights of citizens include a new right to apply for "judicial review" of unlawful action of officials.

**Administrative Reform. Administrative Reorganisation. Perestroika. Public Administration. U.S.S.R.**

- 1535 PINTO, MARINA R. (Univ. of Bombay) Values in public services. *Indian Journal of Public Administration*, 35(1) Jan-Mar 89, p. 59-72.

Marina R. Pinto focuses on values in public services. After examining the conceptual issues, she analyses the value orientations (societal, political, administrative, and personal values) of Indian bureaucracy; she discusses in detail the underlying values of professionalism in public administration in India. She also gives due emphasis on the role of training and research in promoting professional values in public services to ensure that administrative responsibility and accountability become synonymous. She concludes with Hutchin's following quotation, "the rewards of the administrator may not be public memorials, religious rites and a pleasant journey to the Islands of the Blest. For those things he should care not at all. His satisfaction will come, even if he fails, from having seen and attempted one of the most difficult works of the mind and one of the most challenging human tasks".—*Reproduced from the editorial.*

**ARC. Bureaucracy. Civil Service. Development Administration. India. Public Administration. Rule of Law.**

- 1536 SYMPOSIUM on current trends in public administration in socialist countries. *International Review of Administrative Sciences*, 55(1) Mar 89, p. 5-140.

*Contents:* Introduction, by Alan L. Dean, p. 5-6; Improvement of the administrative machinery in the USSR: vital questions, by B.M. Lazarev, p. 7-13; Changes and contradictions in Hungarian public administration, by Imre Verebelyi, p. 15-23; Public administration and self management in Yugoslavia, by Eugen Pusic, p. 25-8; Three strategies of organizational change: Organizational development, organizational theory and organizational design, by Jerald Hage and Kurt Finsterbusch, p. 29-57; A comparative analysis of grants to local governments in Southeast and South Asia, by Larry Schroeder, p. 59-84; International civil service—compensation, by Jacques Tassin, p. 85-94; Organizational culture in public bureaucracies, by Jak Jabes and David Zussman, p. 95-116; Contingency theory: the wrong door, by Herbert Werlin, p. 117-32; Response to contingency theory: the wrong door, by Jerald Hage and Kurt Finsterbusch, p. 133-40.

The first three articles written by scholars from the Soviet Union, Hungary and Yugoslavia highlight valuable insights into what is currently happening with respect to public administration in these countries. In spite of the differences and problems of the three countries, five trends or developments in public administration seen in varying degrees to apply to all of them: (1) All the three nations appear to be seeking to create and foster a more democratic approach to setting policies and shaping political and economic practices. (2) Serious efforts are being made to decentralize political authority, the management of the economy and the direction of the government programmes. Each of the three countries recognizes that modern states and their economies are simply too complex and diversified for the details of administration to be managed from a central point. Decentralization, either through reliance on federal mechanisms or through the delegation of authority to officials and managers closer to local and regional realities, should prove conducive to improved administration in the socialist countries. (3) The socialist countries are renewing their efforts to delineate the respective spheres of the party and the administrative organs of the government. Regardless of whether a country is a single or multi-party state, the party in control is usually more effective in setting policy and national priorities than in dabbling in their administration. (4) Legalistic concepts or ideologies appear to be giving way to an increasing concern with government's effectiveness. A pragmatic approach in such areas as the management of agriculture and the distribution of consumer goods can lead to real progress while an unyielding adherence to preconceptions or dogma can produce stagnation and perpetuate practices that are damaging to the general welfare. (5) These countries are seeking to increase the responsiveness and efficiency of the bureaucracy.

**Bureaucracy. Hungary. International Civil Service. Local Government. Public Administration. Southeast Asia. South Asia. U.S.S.R. Yugoslavia.**

#### PUBLIC DISTRIBUTION SYSTEM

- 1537 RAY, SUBHASH C. Consumer's demand in a system of partial rationing and dual pricing. *Indian Economic Review*, 24(1) Jan-Jun 89, p. 25-43.

**Consumer Protection. Demand. Income. Price. Public Distribution System. Rationing.**

- 1538 SINGH, HARSHA V. and ARVIND SUBRAMANIAN. Food subsidisation and income effects. *Economic and Political Weekly*, 24(12) 25 Mar 89, p. A-2-A4.

**Food Subsidy. Income. Public Distribution System.**



- 1539 SPECIAL issue on public distribution system. *Nirnay*, 3(4) Dec 88, p. 1-103.

*Contents:* The Indian value system and indigenous management style, by S.K. Chakraborty, p. 1-25; Where has our planning planted us?, by Babubhai J. Patel, p. 26-38; Public distribution system—its objectives and performance appraisal, by R. Ramabadran, p. 39-50; Organization for the public distribution system, by R. Ramabadran p. 51-7; Public distribution system and food policy: a rationale, by Rabi N. Das, p. 58-81; Cost effectiveness in the public distribution system, by H.M. Thakkar, p. 82-90; Socio-economic objectives of public distribution system in India, by Bakul H. Dholakia, p. 91-6; Does public distribution system affect the farm production?, by P.K. Ghosh, p. 97-103.

**Food. Food Policy. Public Distribution System.**

## PUBLIC POLICY

- 1540 SMITH, THOMAS B. (National University of Singapore). Analysis of policy failure: a three dimensional framework. *Indian Journal of Public Administration*, 35(1) Jan-Mar 89, p. 1-15.

Smith surveys contributions of leading authors in the field on its different aspects to evolve a "three-dimensional framework" for analysing the multifaceted meaning policy failure and success.

While analysing policy failure, he discusses in detail the following three main dimensions: (1) Policy Design [i.e., (a) whether the policy has an appropriate moral, political or theoretical ground; (b) the extent of consensus it enjoys of those having a stake in implementing the policy]; (2) Policy Process [i.e., (a) looking into the ratio between benefits and cost, (b) implementability of the policy, and (c) sustainability or institutionalisation of the policy]; and (3) Policy Achievement [i.e., (a) efficacy, and (b) adequacy of the policy in problem solving].

Smith argues that policy and programme evaluators' concern with effectiveness or efficacy or both of policy should not be allowed to dominate the analysis of success or failure of a policy as it would lead to promotion of particular types of projects only at the cost of others. Even adjustments in one of the two dimensions may lead to increased failure in the other. He also points to the fact that in the fast changing scenario, policies may not even be given sufficient time to show desired results before a declaration is made on their success or failure.

Smith admits that public policies can be examined and evaluated even without making judgement on their success or failure, but he emphasises that the planners and policy-makers receiving and using success/failure judgements have a duty to be aware of the multiple criteria and how judgements differ on the same policy in order to be able to defend choice/choices exercised by them.—*Reproduced from the editorial.*

**Decision Making. Policy Analysis. Public Policy.**

- 1541 TUMMALA, K.K. Equity in public employment: a public policy agenda. *Administrative change*, 15(1) Jul-Dec 87, p. 34-51.

**Employment. Public. Policy. U.S.A.**

## PUNJAB—POLITICS

- 1542 PURI, BALRAJ. Sikh identity, Punjab identity and Akali unity. *Janata*, 44(15)11 Jun 89, p. 7-8.

Akali Dal. Political Party. Politics. Punjab. Sikh.

## QUALITY CONTROL

- 1543 AJIT SINGH. Status of quality circles in India. *Productivity*, 29(4) Jan-Mar 89, p. 381-6.

India. Quality Control.

## RADIO BROADCASTING

- 1544 JOSHI, P.C. Media: role of local radio. *Mainstream*, 27(34) 20 May 89, p. 11-13.

Mass Media. Radio. Radio Broadcasting

## RAILWAYS

- 1545 JAIN, RAJ KUMAR. Energy management on Indian railways. *Management in Government*, 20(2) Jul-Sep 88, p. 119.

Energy. Management. Railway.

- 1546 SPECIAL issue on Railways. *Mainstream*, 27(29) 15 Apr 89, p. 32-74.

*Contents:* In a train, by Jawaharlal Nehru, p.32-4; A train Journey, by K.R. Narayanan, p. 35-6; Achievements and prospects, by Madhavrao Scindia, p. 37-8; Motivation: Key to success, by Madhavrao Scindia, p. 39-42; Building assets for the future, by R.K. Jain, p. 43-50; Mobility and transportation, by S.K. Ray, p. 51-8; Indian railways and national economy, by Jagjit Singh p. 59-60; Railway management: strength and weaknesses, by P.N.S. Bedi, p. 61-5, 70; Policies and politics of Indian railways 1853-1947, by Gautam Chatterjee, p. 66; Rail ramblings, by N.C., p. 67-8; The invisible hands, by Vinoo Hora, p. 69, 74; Shatabdi speed and luxury, by G. Krishna Mohan Rao, p. 70; North-eastern Railway: towards excellence, by Gauri Shanker, p. 71-4.

India. Railway.

## REFUGEES

- 1547 ZOLBERG, ARISTIDE R. The roots of American refugee policy. *Social Research*, 55(4) Winter 88, p. 649-78.

Policy. Refugee. U.S.A.

## REGIONAL PLANNING

- 1548 JANI, B.M. Decentralised desert area planning in Saurashtra. *Yojana*, 33(7) 16 Apr 89, p. 25-6.

Arid Region. Decentralised Planning. Regional Planning. Saurashtra.

## RELIGION AND STATE

- 1549 BIANCHI, ROBERT. Islam and democracy in Egypt. *Current History*, 88(535)Feb 89, p. 93-5, 104.

Capitalism. Democracy. Egypt. Islam. Religion.

- 1550 KAMATH, M.V. Role of religion in a secular state: political perspectives. *Mainstream*, 27(34) 20 May 89, p. 7-10, 30.

Religion. Secular State.

- 1551 RELIGION and politics. *Review of Politics*, 50(4) Fall 88, p. 545-736.

*Contents:* The religious transformation of politics and the political transformation of religion, by Kenneth W. Thompson, p. 545-60; Church and state in America: toward a biblically derived reformulation of their relationship, by H. Mark Reolofs, p. 561-81; Fraternity and citizenship: two ethics of mutuality in Christian Thomasins, by Frederick M. Barnard, p. 582-602; The separation of religion and politics: the paradoxes of spinoza, by Hillel G. Fradkin, p. 603-27; The constitution of religion, by Mark Tushnet, p. 628-58; The Christian right in twentieth century America: continuity and change, by Clyde Wilcox, p. 658-81; Religion and the limits of limited government, by Ralph C. Hancock, p. 682-703; Catholic and the civic order: Parish participation, politics, and civic participation, by David C. Leege, p. 704-36.

Catholic Church. Christianity Church. Politics. Religion. U.S.A.

## REPRESENTATIVE GOVERNMENT

- 1552 COURTNEY, JOHN C. Parliament and representation: the unfinished agenda of electoral redistributions. *Canadian Journal of Political Science*, 21(4) Dec 88, p. 675-90.

Canada. Government. Parliament. Representative Government.

## RESERVATIONS

- 1553 FADIA, B.L. Reservation in services: promise and performance. *Indian Journal of Political Studies*, 12, Dec 88, p. 35-47.

Reservation.

## REVOLUTION—HISTORY

- 1554 HISTORICAL framework of revolutions. *International Political Science Review*, 10(2) Apr 89, p. 99-174.

*Contents:* Structure and history: introductory observations, by S.N. Eisenstadt, p. 99-110; History, structure, and revolution in shi'ite tradition in contemporary Iran, by Said Amir Arjomand, p. 111-9; Buddhist politics and their revolutionary origins in Thailand, by Charles F. Keyes, p. 121-42; History, structure and revolution in Vietnam, by Alexander woodside, p. 143-57; Counter revolution and structural change: the case of Argentina, by Carlos H. Waisman, p. 159-74.

Argentina. Buddhist. History. Iran. Revolution. Thailand. Vietnam.

## ROADS—ACCIDENTS

- 1555 PILLAI, K.T. Road accident: the man behind the wheel. *Journal of Transport Management* 13(4) Apr 89, p. 23-5, 27.

Accident. Road.

ROY, SARAT CHANDRA—CRITICISMS AND  
INTERPRETATION

- 1556 SACHCHIDANANDA. History, anthropology and Sarat Chandra Roy. *Man in India*, 69(1) Mar 89, p. 1-12.

Anthropology. Caste. Roy, Sarat Chandra. Politics. Society. Tribe.

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- 1557 ASHISH, SRI MADHAVA. New look at rural planning. *Economic and Political Weekly*, 24(17) 29 Apr 89, p. 937-41.

Planning. Rural Development. Rural Economy.

- 1558 BILGRAMI, S. ATHAR RAZA. Participation of women in rural development: an analysis of discriminatory assessment. *Khadi Gramodyog*, 35(3) Dec 88, p. 150-6.

Assessment. Citizen Participation. Rural Development. Rural Industry. Woman.

- 1559 DHAWAN, B.D. Ground water resources and rural development. *Mainstream*, 27(31) 29 Apr 89, p. 26, 30.

Ground Water Resource. Irrigation. Rural Development.

- 1560 GEORGE, K.M. Can IRDP become more relevant? *Yojana*, 33(9) 16 May 89, p. 29-32.

IRDP. Rural Development.

- 1561 HIRSCH, PHILIP. The state in the village: interpreting rural development in Thailand. *Development and Change*, 20(1) Jan 89, p. 35-56.

Rural Development. Thailand.

- 1562 JEFFERY, ROGER, PATRICIA JEFFERY and ANDREW LYON. Taking dung-work seriously—women's work and rural development in North India. *Economic and Political Weekly*, 24(7) 29 Apr 89, p. US 32-7.

Bijnor. Cow. Dung. Fertilizer. Rural Development. Uttar Pradesh. Woman. Work.

- 1563 LINGDOB, J.M. Policies and issues in rural development and development administration. *Ashvath*, 1(5) May 89, p. 4-9.

Development Administration. Policy. Rural Development.

- 1564 SAGAR, DEEP. Integrated Rural Development Programme in Uttar Pradesh and Bihar. *Margin*, 21(1) Oct-Dec 88, p. 31-40.

Bihar. Evaluation. IRDP. Poverty. Rural Development. Uttar Pradesh.

- 1565 SINGH, RAMA SHANKER. IRDP in Bihar—remove shortcomings. *Yojana*, 33(5) 16 Mar 89, p. 20-2, 30.

Bihar. IRDP. Rural Development.

#### RURAL—URBAN MIGRATION

- 1566 MAHMOOD, ARSHAD. Rural-urban migration in Uttar Pradesh: a study of census data. *Indian Journal of Economics*, 69(272) Jul 88, p. 19-30.

Migration. Rural. Urban. Uttar Pradesh.

- 1567 SHARMA, URSULA M. Migration as a household process: data from Himachal Pradesh. *Sociological Bulletin*, 36(2) Sep 87, p. 61-79.

Himachal Pradesh. Rural-Urban Migration.

#### SALARIES

- 1568 JOSHI, B.D.R. Salary and benefits, motivation and work performance. *Prashasan*, 54(2) Mar 89, p. 1-10.

Motivation. Performance. Salary. Work.

#### SANITATION

- 1569 BHATTACHARYYA, AMITABHA. Water logging in the city—how to avoid. *Calcutta Municipal Gazette*, 104(6) 24 Jun 89, p. 9-11.

Calcutta. City. Sanitation. Water Waste Disposal. West Bengal.

- 1570 SANYAL, D.K. Drainage system in Calcutta—at a glance. *Calcutta Municipal Gazette*, 104(6) 24 Jun 89, p. 4-8.

Calcutta. Drainage System. Sanitation.

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- 1571 BISWAS, PARESH CHANDRA. Relationship between family structure and reactions to frustration of school going adolescents. *Indian Journal of Social Work*, 69(4) Oct 88, p. 359-65.

Children. Delinquent. Family. School Children.

#### SCHOOLS

- 1572 BIR SINGH. Promoting pre-school-age education. *Education Quarterly*, 40(3) Autumn 88, p. 26-8.

Education. School.

#### SECULARISM

- 1573 BURNEY, S.M.H. Minorities and secularism. *Democratic World*, 18(21) 21 May 89, p. 12-13.

Minority. Secularism

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- 1574 GANDHI, I.C. Mechanisation of sewer cleaning operations: existing sewerage system. Brihan Mumbai Mahanagarpalika Patrika, 35(13) Mar 89, p. 2-6.  
Bombay. Drainage. Public Utility. Sewer System.

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- 1575 ANGEL, SHLOMO AND SOPON PORNOCHOKCHAI. Bangkok slum lands: policy implications of recent findings. Cities, 6(2) May 89, p. 136-46.  
Bangkok. Land. Policy. Slum.
- 1576 LONDHE, S.M. Management of slums in Pune city. Civic Affairs, 36(10) May 89, p. 11-15.  
Management. Pune. Slums.

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- 1577 KAISTHA, KESHAV C. Measuring social mobility through occupational prestige. Sociological Bulletin, 36(2) Sep 87, p. 81-98.  
Occupational Mobility. Social Change. Social Mobility.
- 1578 SINGH, ROOP. Modernization and challenges. Indian Journal of Political Studies, 12, Dec 88, p. 70-8.  
Modernism. Social Change.
- 1579 SPECIAL issue on the role of religion in social change in India. Social Action, 39(2) Apr-Jun 89, p. 124-204.  
Contents: Indian Muslims: insecurity, economic aspirations and identity, by Mushirul Hasan, p. 124-41; Religion and social change: the case of Jotiba Phule, by B. Aggins and Rajiv Lochan, p. 142-50; Christianity, religious ideology and social change in India, by Yvon Ambroise, p. 151-61; Religion, class conflicts and emancipation movements: some reflections, by P.C. Joshi, p. 162-78; Religion and social change: social activists speak, p. 179-90.  
India. Religion. Social change.
- 1580 WILLIAMSON, BILL. Sentiment and social change. Sociological Review, 37(1) Feb 89, p. 128-41.  
Social Change. Society.

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- 1581 DHANAGARE, D.N. Subaltern consciousness and populism: two approaches in the study of social movements in India. Social Scientist, 16(11) Nov 88, p. 18-35.  
India. Social Movement. Sociology.
- 1582 GORE, M.S. Social movements and the paradigm of functional analysis—with reference to the non-brahman movement in Maharashtra. Economic and Political Weekly, 24(7) 29 Apr 89, p. 928-36.  
Brahman. Maharashtra. Social Change. Social Movement.

- 1583 OOMMENN, T.K. Theoretical framework and empirical research: their interactions in the analysis of two social movements. *Sociological Bulletin*, 36(2) Sep 87, p. 15-34.

Social Movement.

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- 1584 HERRERO, AMILCAR O. Impact of new technologies on society—effects on social science research: the question of politics. *ICSSR Newsletter*, 19(2) Jul-Sep 88, p. 1-23.

Policy Research. Social Science. Society. Technology.

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- 1585 DHAKAT, GOVIND PD. The role of voluntary association in urban development. *Prashasan*, 53(1) Nov 88, p. 27-35.

Nepal. Social Service Agency. Urban Development. Urbanisation. Voluntary Organisation.

- 1586 DUBEY, SUMATIN. and YASSEF MELLER. Relationship among task complexity, structure, job performance and satisfaction in social service organizations. *Indian Journal of Social Work*, 69(4) Oct 88, p 321-35.

Job Satisfaction. Social Service Agency. Social work.

- 1587 PRABHAKARAN, S. Voluntary agencies for development. *Administration and Management*, 12, Aug 88, p. 102-14.

Social Service. Agency. Voluntary Organisation.

#### SOCIAL STATUS

- 1588 SRIDEVI, C. The fisherwoman financier—a study of status-role nexus in a peasant community. *Economic and Political Weekly*, 24(17) 29 Apr 89, p. WS 6-9.

Andhra Pradesh. Finance. Fisher Woman. Fishing Industry. Peasantry. - Social Status. Woman.

#### SOCIAL WELFARE

- 1589 KAPUR, P.C. Whither national policy for the aged? *Democratic World*, 18(19) 7 May 89, p. 13-14.

Planning. Policy. Old Age Security. Social Welfare.

- 1590 SCHRAM, SANFORD F. and PAUL H. WILKEN. Its no 'laffer' matter: claim that increasing welfare aid breeds poverty and dependence fails statistical test. *American Journal of Economics and Sociology*, 48(2) Apr 89, p. 203-17.

Poverty. Public Welfare. Social Policy. Social Welfare.

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- 1591 BAGCHI, AMIYA KUMAR. Historicizing the problems of socialism. *Social Scientist*, 16(10) Oct 88, p. 63-8.

Socialism.

- 1592 DATTA GUPTA, SOBHAN LAL. Perestroika and socialism: promises and problems. *Society and Change*, 5(4) Jul-Sep 88, p. 345-68.  
Administrative Reform. Perestroika. Socialism. U.S.S.R.
- 1593 HARRINGTON, MICHAEL. Toward a new socialism. *Dissent*, Spring 89, p. 153-63.  
Socialism.
- 1594 KAMINSKI, BARTLOMIY. The anatomy of the directive capacity of the socialist state. *Comparative Political Studies*, 22(1) Apr 89, p. 66-92.  
Socialism.

#### SOCIALIST COUNTRIES—ECONOMIC POLICY

- 1595 PATNAIK, PRABHAT. Efficiency, planning and reforms in Socialist economies: some theoretical comments. *Social Scientist*, 16 (10) Oct 88, p. 31-45.  
Economic policy. Efficiency, Administrative. Planning. Reform. Socialist Country.
- 1596 STEFANOVIC, JELICA. Reforms in the socialist countries. *Socialist Thought and Practice*, 28(11-12) Nov- Dec 88, p. 19-27.  
Economic Policy. Reform. Socialist. Country.

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- 1597 DAMLE, Y.B. Problem and perspectives in the study of sociology. *Sociological Bulletin*, 36(2) Sep 87, p. 1-14.  
Sociology.
- 1598 SPECIAL issue on the sociology of everyday life. *Current Sociology*, 37(1) Spring 89, p. 1-140.  
*Contents:* The sociology of everyday life (epistemological elements), by Michel Maffesoli, p. 1-16; On meaning of everyday life and in sociology, by Thomas Luckmann, p. 17-29; The sociology of everyday life as a perspective, by Jean Manuel de Queiroz, p. 31-9; Theories of every day life: a search for meaning or a negation of meaning?, by Laura Bovone, p. 41-59; Criticism and understanding of everyday life, by Patrick Tacussel, p. 61-70; Understanding and everyday life, by Patrick Watier, p. 71-81; Social Work and day-to-day life, by Martine Xiberras, p. 83-90; On sociological and common sense verstehen, by Ronald Hitzler and Reiner Keller, p. 91-101; The imaginative dimension of everyday life: towards a hermeneutic reading, by Pina Laili, p. 103-14; Sociability/sociality, by Rochid Amirou, p. 115-20; Experiences of daily life, by Carmelo Gambacorta, p. 121-40.  
Community Life. Sociology.

#### SOCIOLOGY, URBAN

- 1599 GREER, SCOTT. Urbanism and urbanity: cities in an urban-dominated society. *Urban Affairs Quarterly*, 24(3) Mar 89, p. 341-52.  
City Society. Town. Urban Sociology. Urbanisation.



# SOUTH ASIAN ASSOCIATION FOR REGIONAL COOPERATION

- 1600 RAMAN PILLAI, K. Tensions within regional organizations: a study of SAARC. *Indian Journal of Political Science*, 50(1) Jan-Mar 89, p. 18-27.

Regionalism. SAARC.

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- 1601 CHATTOPADHYAY, MANABENDU, ROBIN MUKHERJEE and ASHOK RUDRA. Inter and intra occupational differences in income and level of living. *Economic and Political Weekly*, 24(16) 22 Apr 89, p. 875-82.

Calcutta. Economics. Income. Inequality. Occupation. Society. Standard of Living.

## STATE, THE

- 1602 DATTAGUPTA, RUPAK. Corporatism and the state—a view from the Third World. *Man and Development*, 10(4) Dec 88, p. 16-38

Authoritarianism. Bureaucracy. Democracy. International Business Enterprises. Society. State, The. Third World.

- 1603 OLUGBADE, KOLA. State in the Third World. *Foreign Affairs Reports*, 37(7&8) Jul-Aug 88, p. 45-62.

Developing Country. State, The. Third World.

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- 1604 JAGDISH and A.K. SRIVASTAVA. Perceived occupational stress and mental health: a case study. *Indian Journal of Industrial Relations*, 24(4) Apr 89, p. 444-52.

Case Study. Stress, Occupational

- 1605 SINGH, SHAILENDRA. Profiles of stress experiences: variations across ownership and management levels. *Indian Journal of Industrial Relations*, 24(4) Apr 89, p. 385-8.

Management. Stress, Occupational.

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- 1606 DELIUSIN, LEV P. Reforms In China: problems and prospects. *Asian Survey*, 28(11) Nov 88, p. 1101-16

China. Reform. Student Movement.

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- 1607 MOODY, PETER R., Jr. The political culture of Chinese students and intellectuals: a historical examination. *Asian Survey*, 28(11) Nov 88, p. 1140-60.

China. Culture. Intellectual. Student.

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India. Industry. Sugar Industry Trade.
- 1609 SUBRAHMANYAM, G. and V. NARAYANRAO. Importance of sugarcane sector in the Indian economy. Khadi Gramodyog, 35(3) Dec 88, p. 157-61.  
Agriculture. Decentralisation. Economic Planning. India. Industry. Poverty. Sugar. Trade. Village Panchayat.

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- 1610 MEHTA, RAJESH and R.G. NAMBIAR. Tariffs and foreign prices: some further evidence. Economic and Political Weekly, 23(45-47) Special Number 88, p. 2385-94.  
Liberalisation. Price. Tariff. Trade.

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- 1611 LOIZIDES, IOANNIS. The decomposition of progressivity indices with applications to the Greek taxation system. Public Finance, 43(2) 88, p. 236-47.  
Greece. Income Tax. Taxation.
- 1612 RAO, M. GOVINDA and J.V.M. SARMA. Measuring tax potential: some clarifications. Economic and Political Weekly, 24(13) 1 Apr 89, p. 698-700.  
Taxation.

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## BOOK NOTES

ACHARYA, S.S. Agricultural production marketing and price policy in India: a study of pulses. Delhi, Mittal Publications, 1988. 506p. Rs. 300.00.

The agricultural situation in India has undergone a change in the last two decades. While the cereal's production recorded a satisfactory growth, pulses production has remained sluggish. A very large proportion of Indian population is vegetarian and amongst the items of vegetarian diet, pulses are the richest source of protein.

This study presents an integrated analysis of production, marketing and price scene of pulse sector. Detailed features of market structure, practices, channels concentration or power integration price-spread in pulses have been given. Price fluctuations, seasonality in prices, effect of price and non-price factors, terms of trade for pulses vis-a-vis other crops and relative changes in inter-crops and input-output price parities have been analysed.

The basic thesis is that the country need not wait for the miracle seed of pulses to be evolved. Even the existing new technologies are yet to be adopted by the farmers. Improvement in pricing and marketing environment and explicit emphasis on these aspects in agricultural, extension work, can accelerate the growth of pulse production in the country. There is a five-page bibliography.

This study was financed by Indian Council of Agricultural Research, New Delhi.

ANDRAIN, CHARLES, F. Political Change in the Third World. Boston, Unwin Hyman, 1988. 296p. £ 9.95.

Charles Andrain explores the ways in which public policies and socio-political beliefs and structures cause political change in the Third World. The author examines three types of political changes: (1) transitions in political leaders and their policies; (2) fundamental transformations in political structures, policy priorities, and political strategies for dealing with policy issues; and (3) the impact of economic education, and health care policies on the society itself (including changes in unemployment, inflation, economic growth, literacy, and birth and death rates). In the first part, the writer presents a general overview of political change in the Third World emphasizing how different models of political systems (folk, bureaucratic-authoritarian, reconciliation, mobilization) explain the dynamics of political events in Latin America, Asia, Africa and the Middle-East. In the second part of the book, he then applies these models to specific changes in five developing nations: Cuba, Chile, Iran, Nigeria and Vietnam.

BEIGBEDER, YVES. Threats to the international civil service. London, Printer Publishers, 1988. 182p.

At a time when the concept of an international civil service as formulated in the early days of the league of Nations is being challenged, this book traces the development and examines the present role and status of this service and the people who are employed by it.

The creation and growth of the international civil service in U.N. Organizations is seen in relation to political and economic changes over the last 40 years. This historical perspective leads the author to the conclusion that an adjustment to the traditional concept of an independent international civil service is essential if it is to adapt itself to present realities. There are eight chapters excluding conclusion. In chapter one the



author recalls the traditional concept of the international civil service and the assumptions on which this service is based – an independent service, and elite corps, enjoying comfortable employment conditions, privileges and immunities serving the community of nations under the leadership of the secretariat head. The chapter two recalls the reasons for Hammarskjöld's lasting reputation, and then refers briefly to other past and present heads of U.N. Secretariats. Chapter three exposes the U.S. pressures on the U.N. Secretariats. Chapter four turns to the socialist countries' minority views on international secretariats: for them, allegiance to the socialist dogma and state prevails over international ideals. Socialist countries' practices conflict with the international requirements of the U.N. charter and staff regulations. Chapter five assesses if the international civil servant is still 'pampered', in spite of the increasing erosion of his employment conditions imposed by members states, of zero-growth budgets and staffing reductions. Chapter six reviews the theory and practice of staff immunities. The protection of the international civil servant by quasi-diplomatic immunities has been shown to be an ineffective armour: a number of U.N. employees have been subjected to violations of human rights, like ordinary citizens. In chapter seven the role of staff associations and union are examined. In chapter eight the author examines example of new employment practices which deviate from the traditional international civil service concept. What needs do these fulfill and should they made part of a broader 'new employment package'.

In the conclusion, the author tries to show that innovation is needed to face new pressures and constraints. There is a need to integrate a core of loyal devoted and effective career staff with a variety of other alternative employment schemes. There is also a need for executive heads and member states to restores the morale of their staff and their faith in the organizations' usefulness and effectiveness. Also contains useful bibliography.

CHATURVEDI, ANIL. District administration: the dynamics of discord. New Delhi, Sage, 1988. 185p. Rs. 150.00.

In this study, Chaturvedi examines the extent to which government departments and agencies at the district level accept the need for cooperative endeavour the patterns of the interaction between them and the extent to which external pressures lead to improved interaction. The author has based his analysis on semi-structured interviews with 217 government officials spread over four districts in Uttar Pradesh. The author analyses the perceptions of these officials to assess the causes and extent of conflict between the concerned departments and the impact of these perceptions on the ability of government departments to effect coordination between themselves.

In this study an attempt has been made to analyse administrative processes at the district level. It raises significant issues concerning how and why interdependencies are, or are not created. In addition, although based on structural and systematic deficiencies, are mainly perpetuated through rivalries between the personnel involved. There is a thirteen-page bibliography.

CHAUHASIA, R.A. Agro-industrial development: a strategy. Allahabad, Chugh, 1988. 392p. Rs. 300.00.

The present study assesses the geonomic foundations and the industrial scenery of part of Uttar Pradesh so called geographical entity 'Bundelkhand region'. It is based on D.Phil. Thesis which was awarded to the author by the University of Allahabad. The availability of resources like agriculture, livestock, forest, rocks and minerals, etc., and their complementarity to existing and new industrial unit; industrial structure, infrastructure, locational analysis and strategy of industrial growth points suggesting units and locations of various small scale industries for their future development have been discussed in detail. There are 94 references at the end of the text.

DHARM NARAIN. *Studies on Indian agriculture*, ed. by K.N. Raj. Amartya Sen and C.H. Hanumantha Rao. Delhi, Oxford University Press, 1988. 244p. Rs. 200.00.

This selection of Dharm Narain writings covers his most important studies. In the first contribution the author investigated the empirical evidence for the 'perverse responses' of Indian farmers to economic stimuli. In the second work he focused on the response of marketed surpluses in agricultural to change in relative price; and to the related question of using the terms of trade between agricultural and non-agricultural products as an instrument of resource mobilisation from agriculture. Chapter three is devoted to an empirical investigation of marketed surpluses. Chapters four, five and six draw on the empirical findings of this study. In the seventh chapter, he made an attempt to explain the slow growth of rice in relation to wheat in terms of: (1) a deficiency of public investment in infrastructure in rice production such as irrigation, (2) the nature of available technology for rice, (3) the relatively inelastic demand for rice when compared to that for wheat, and (4) institutional factors such as the predominance of small holdings and sharecropping in the rice areas. Chapters eight to ten focus on the response within Indian agriculture to advances in seed-cum-fertilizer technology. In the concluding essay, he considered distributional factors in the investigation of growth, and stressed the need for encouraging labour-intensive techniques as well as the importance of improved access to resources by small and marginal farmers.

GOYAL, RAJNI. *State civil services training in India*. Jaipur, RB SA, 1988. 364p. Rs. 275.00.

The central objectives of this study are: 1. To present a descriptive summary on the growth of the training structure in Rajasthan. 2. To identify the training needs of the R.A.S. officers. 3. To examine the nature of inputs that the training system provides to the R.A.S. officers during the R.A.S. Foundational Training Programme and the methods used for the transmission of Knowledge and skills during such programme. 4. To undertake an analysis of the course contents and methodology of the professional or institutional training programme. 5. To analyse the issue involved in the field of district training system and its utility in the future service career of the officers. 6. To study the nature of in-service training imparted to the R.A.S. officers in the specific context of the duration, content and methodology of various programmes. 7. To critically examine the major problem areas in the administration utilization and impact of training imparted to R.A.S. officers, particularly in the broader context of linkage of the training system with the rest of the public personnel system and in this backdrop to suggest strategies for enhancing the effectiveness of the training of the R.A.S.

This is a slightly revised version of the author Ph.D. thesis approved by the University of Rajasthan in 1985. There is a ten-page bibliography.

HIMACHAL PRADESH UNIVERSITY. AGRO-ECONOMIC RESEARCH CENTRE. *National Rural Employment Programme: its impact on Himachal Pradesh*. Delhi, Mittal Publications, 1988. 139p. Rs. 125.00.

This is a critical study of the National Rural Employment Programme in Himachal Pradesh. The main objectives are: (a) Procedure of selecting areas, project components and fixing targets at various level; (b) Physical and financial targets and achievements at various levels; (c) Nature and durability of assets/infrastructure created; (d) Identification and selection of beneficiaries; (e) Changes in rural economy with reference to land utilization, irrigation, cropping pattern, trade, etc.; (f) Changes in employment, wages and income pattern with emphasis on net additional contribution from NREP and Utilization of the income; (g) Problems in implementation of the programme as experienced by the implementing agencies and by the beneficiaries; and (h) Policy implications and recommendations.

The study was conducted on a systematic sampling basis. With an analysis of the data for the year 1983-84, it has conclusively brought out that the achievements under the programme have been poor due to non-recognition of local and immediate needs as well as lack of necessary coordination with other developmental programmes and subsequent implementation. It also suggests that the shelf of the projects was framed with political bias.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. Efficiency in irrigation: the conjunctive use of surface and groundwater resources, ed. by General T. O' Mara, Washington, D.C., World Bank, 1988. 196p.

This collection of papers explores the theory, history, economics, evaluation, and applications of the conjunctive use of surface and groundwater. Ways to use water efficiently for irrigation are analyzed, and their feasibility and institutional implications are examined in case histories of California, Pakistan and China. Particular attention is paid to the concept of externalities-costs born by society or by persons other than the individual whose actions occasioned them. In the context of irrigated agriculture, such diseconomies impede the efficient allocation of water, and thus output is less than it could be.

The contributors consider a host of remedies: Institutional, arrangements, methods of irrigation management and investment in irrigation and drainage facilities, as well as plans involving pricing, taxation, and regulation. The demanding informational and managerial requirements of efficient conjunctive use also addressed in chapters on the use of sophisticated analytical methods to measure and model the efficiency of irrigation systems. The Papers in this volume are from a conference on the effects of externalities on the efficiency of irrigated agriculture in developing countries which was held at the World Bank in Washington, D.C., May 11-13, 1983.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. Improving the allocation and management of public spending, by Stephen Lister, Washington, D.C., World Bank, 1988. 36p.

This paper consists of a number of separate but related comments on aspects of planning and budgeting in Anglophone Sub-Saharan Africa. The author has arranged his practical experience under four main headings. Section one is introductory, section two deals generally with the planning and budgeting process, section three concentrates on the problems associated with the planning of recurrent expenditure, and section four addresses aid agency involvement in and technical assistance of planning and budgeting.

This is a background paper for the 1988 World Development Report.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. Urban property taxation in developing countries by William Dillinger. Washington, D.C. World Bank, 1988. 52p.

The property tax is the most widely used source of municipal tax revenue in developing world, but its current yield is often insubstantial.

Poor policy often sets tax rates too low, offers excessive exemptions and fails to adequately respond to inflation. Poor administration results in incomplete tax rolls, haphazard valuation, and low collection efficiency.

To increase the yield and improve the fairness of the tax both the policy and administrative problems must be addressed. Tax reform too often consists of a one time general revaluation or rate increase. Taken alone, neither has a sustained impact on the property tax's performance.

Tax policy must ensure that rates are set high enough to make the tax worth collecting. Where significant inflation exists, a policy of annual adjustments in rates or valuations should be instituted.

Administrative reforms should support simple procedure for property discovery and valuation, suited to the characteristics of the local tax base and the skills to the taxing authority. Procedures for updating property record to reflect changes in the tax base deserve particular attention. Collection systems should be designed to make compliance convenient, and non-compliance subject to costly, swift, and sure penalties.

Central government can achieve reform on a nationwide scale—even where the property tax is locally administered—by delivering standardized packages of training and technical assistance to local governments.

This paper is a background paper for the 1988 World Development Report.

LAMBA, P.S. and S.S. SOLANKI, eds. *Science, technology and rural development*. New Delhi, Anmol Publications, 1988, 297p. Rs. 250.00.

The present volume is the outcome of a Symposium on Science, Technology and Rural Development in the Union Territory of Delhi held at Maharaja Surajmal Institute, New Delhi, during 21-23 December 1987. The broad areas covered are: (1) Rural Delhi around 2001. (2) Science, technology and rural Delhi. (3) (a) Rural industrialization, its problem and prospects in rural Delhi, (b) Assessment of the small scale cottage agro-industries in rural Delhi, and (c) An appropriate industrial policy for rural Delhi. (4) Employment generation in rural Delhi. (5) Transforming the agricultural base of rural Delhi. (6) Urbanization and its socio-economic and environmental impact on the rural people of Delhi. (7) Land acquisition and social imbalances in rural Delhi. (8) Education in rural Delhi. (9) Women Children and development in rural Delhi. (10) Energy and rural Delhi.

The Symposium aims at bringing together the various agencies of Delhi Administration, Government of India, banks, educational, academic and research institutions, and social and voluntary organizations concerned with the multiple aspects of the problems, in order to highlight them and provide proper inputs for the planning and administration of rural areas of Delhi.

LIMAYE, MADHU. *Birth of non-Congressism: opposition politics 1947-1975*. Delhi, B.R. Publishing Corporation, 1988, 602p. Rs. 295.00.

This book covers the entire gamut of opposition politics from 1947 to 1975. It opens with the first general election which caused despair in some sections and deceptive hopes in others. It describes how the question of attitude to the Nehru Congress baffled and disoriented the socialist and communist parties. It next, deals with the impact of Lohias strategy of non-Congress unity defeat of the Congress in social states, performance of the SVD governments, presidential contests of 1967 and 1969 and the Congress split.

The authoritarian trend, which surfaced after Mrs. Indira Gandhi's victory in the snap poll of 1971, greatly disturbed J.P. The Nav Nirman Movement and the Bihar Movement roused the people and its now fell to JP both to reflect and organise the popular will. The finale of all this was Mrs. Gandhi losing her balance after the Allahabad High Court Judgement, the demand made by the opposition for the Prime Minister's resignation and the declaration of emergency. A long night descended thereafter on the land of Gnadhi and Nehru. Each chapter concludes with bibliographical references.

MAHATME, ANAND. Concepts and procedures in Indian census: a reappraisal. New Delhi, Criterion Publications, 1988. 129p. Rs. 120.00.

India happens to have along tradition of periodic census—taking which was started during British time. After attainment of independence, the country's people have given to themselves a democratic constitution which is based on secular and socialistic principles and calls for planned development of the country. Since no plan can be drawn up unless a sound data base is available, it was natural that India has conducted four censuses so far, viz., the ones in 1951, 1961, 1971 and 1981. The census is a statistical operation which aim at accurate measurement, if the data it will generate are to prove reliable and worthy of use in reserach and in planning. In this book an attempt has been made to examine the present position in regard to each one of the various concepts and procedures involved in a census and to make out a case for adoption, as far as possible, of internationally accepted definitions and methods, which "being used on a broad study of country experience and practice can be take to have successfully met general national needs".

MOORE, R. J. Endgames of empire: studies of Britain's Indian problem. Delhi, Oxford University Press, 1988. 230p. Rs. 140.00.

The seven studies in this book concern crucial episodes in the making of British policies for the freedom and unity of India. Throughout the last thirty years of the Raj there were sharp contrasts in the approaches of the British political parties to the problem of devolving power whilst maintaining control or influence. Though there were differences, with in each of the British parties, initiatives were generally taken by Liberal or Labour statesmen and resisted and moderated by conservatives.

A Conservative authority endured through most of the period, the long process of devolution was attended by a divisive undertow. The Mantagu-Chelmsford reforms, the Round Table Conference and the putative All-India Federation, the war-time attempts to reconstruct the Government of India, all suffered from their implementation under essentially Conservative governments.

It is argued that in his demand for Pakistan Jinnah read the drift of British policy correctly, and that the return of Attlee's Labour Government transformed the terms of a final transfer of power. Against the background of division in India and conflict with Britain, those terms in essence dual dominionhood—appear as a significant achievement by Mount-batten and the Attlee Government.

PADIY, K.S. and A.K. BEHERA. Industrial policy of India. Delhi, Discovery Publishing House, 1988. 247p. Rs. 200.00.

The present book covers the study of the role of policy analysis in the industry under different governments since independence. The author also traces the development of industry during the colonial period. There are eight chapters. In the chapter one various conceptual frameworks have been discussed. The utility of public policy and the planning and industrialisation analysed. The role of the public sector is also discussed. The chapter two discusses how the British government in India were not interested for rapid development of India in the industrial field and how they did not favour heavy industrialisation. The Chapter third deals with indutrialisation during Jawaharlal Nehru period. In chapter four how industries were developed during Indira Gandhi period. The chapter fifth deals with the industrial policy during the Janata era. The sixth chapter discusses the role of Planning Commission and the development of industries under five year plans and its problems. The chapter seventh analyses the role of small scale versus large scale industries and the steps the Government should take in the future. The last chapter is devoted to summary, conclusions and recommendations.

RAINA, B.L. Population policy. Delhi, B.R. Publishing Corporation, 1988. 231p. Rs. 125.00.

An attempt has been made in this book to find answers to questions such as: what are the dimensions of population policy? What has been the population policy in India? What led to formulation of policy? What has been the rationale of such a policy. What processes and influences were involved in development of population policy? There are ninety-three references at the end of the text.

SHUKLA, P.D. The new education policy in India. New Delhi, Sterling. 1988. 157p. Rs. 125.00.

The present book begins with a verbatim reproduction of national policy on education, 1986. Some general comments on the policy are incorporated in Chapter two. The new education policy not only supports 10+2+3 pattern but also suggests measures to strengthen it and to establish what could be clearly recognized as the Indian system of education. This has been discussed in Chapter three. Chapters four, five and six analyse some of the broad thrusts of the new policy, namely universalization of elementary education, vocationalisation of secondary education and reorganisation of university education. In Chapter seven, some other thrusts of the policy like navodaya vidyalaya, school complexes educational technology, distance education and international understanding are discussed. There are two appendices. The 1968 education policy is the subject matter of first appendix. The second appendix is on some of the present and future aspects of planning, management and training in the field of education in India.

SWAMY, G. ANJANEYA. Agricultural entrepreneurship in India. Allahabad, Chugh Publications, 1988. 292p. Rs. 200.00.

This work embodies the results of an empirical survey conducted among a sample of the immigrant farmers of coastal districts of Andhra Pradesh at the command areas of Nizam Sagar, Nagarjuna Sagar, Tungabhadra and Hirakud projects. The study purports to assess the entrepreneurial thrust of farmers by bringing into light a socio-economic phenomenon in the post independent India with ushered a new era in the irrigation development and the consequent migration of enterprising framers to the command areas of such irrigation projects. There are eight chapters. The conceptual framework of entrepreneurship and migration and their relevance for the economic development along with the coverage, design and methodology of the present enquiry from the subject-matter of Chapter one. Chapter two provides a brief account of the role of the agriculture in Indian economy and outlines the progress of irrigation in India. Geographic as well as the socio-economic origins of the migrant framers are analysed in chapter three. Chapter four focuses attention on the push and pull factors motivating migration. In chapter five, are assessed the socio-economic growth and the entrepreneurial attitudes of the migrants. The challenges encountered by them in the initial days as well as the problems at present are examined in chapter six. Chapter seven seeks to assess the integration of the migrant community with the host community and the impact of the former on the latter. The concluding chapter sums up the findings and also provides suggestions for a planned and well guided migration to ensure rapid economic development and effective utilization for resources. There is a fifteen-page bibliography.

UNITED NATIONS. DEVELOPMENT ADMINISTRATION DIVISION. DEPARTMENT OF TECHNICAL COOPERATION. Government accounting and financial reporting in developing countries. New York, U.N., 1988. 152p.

This booklet deals with government accounting and financial reporting in developing countries. There are nine chapters. Chapter one discusses the key processes and activities (e.g., planning, budgeting, accounting, evaluation) in the government financial

management system and the role of accounting and financial reporting in this system. Chapter two presents a detailed description of different types of government accounting systems, their characteristics and problems. Chapter three details the criteria for a sound government accounting system. Chapter four describes the government accounting system of the hypothetical country (Rukova), identifies the deficiencies of the Rukovan Governments' accounting system. Chapter five examines the issues and practical problems faced in evolving appropriate accounting systems for development projects which may vary in complexing, nature and size. Chapter six discusses briefly the critical factors in introducing computerized accounting and financial management systems. Chapter seven identifies the problems and challenges that developing countries face in recruiting, training, and retaining trained personnel for running their government accounting systems. Chapter eight concerns financial reporting: objectives, requirements and major types. It also discusses the criteria for sound financial reporting. Chapter nine includes a short note giving concluding observations. There is a six-page bibliography.

## INDEX TO BOOK REVIEWS

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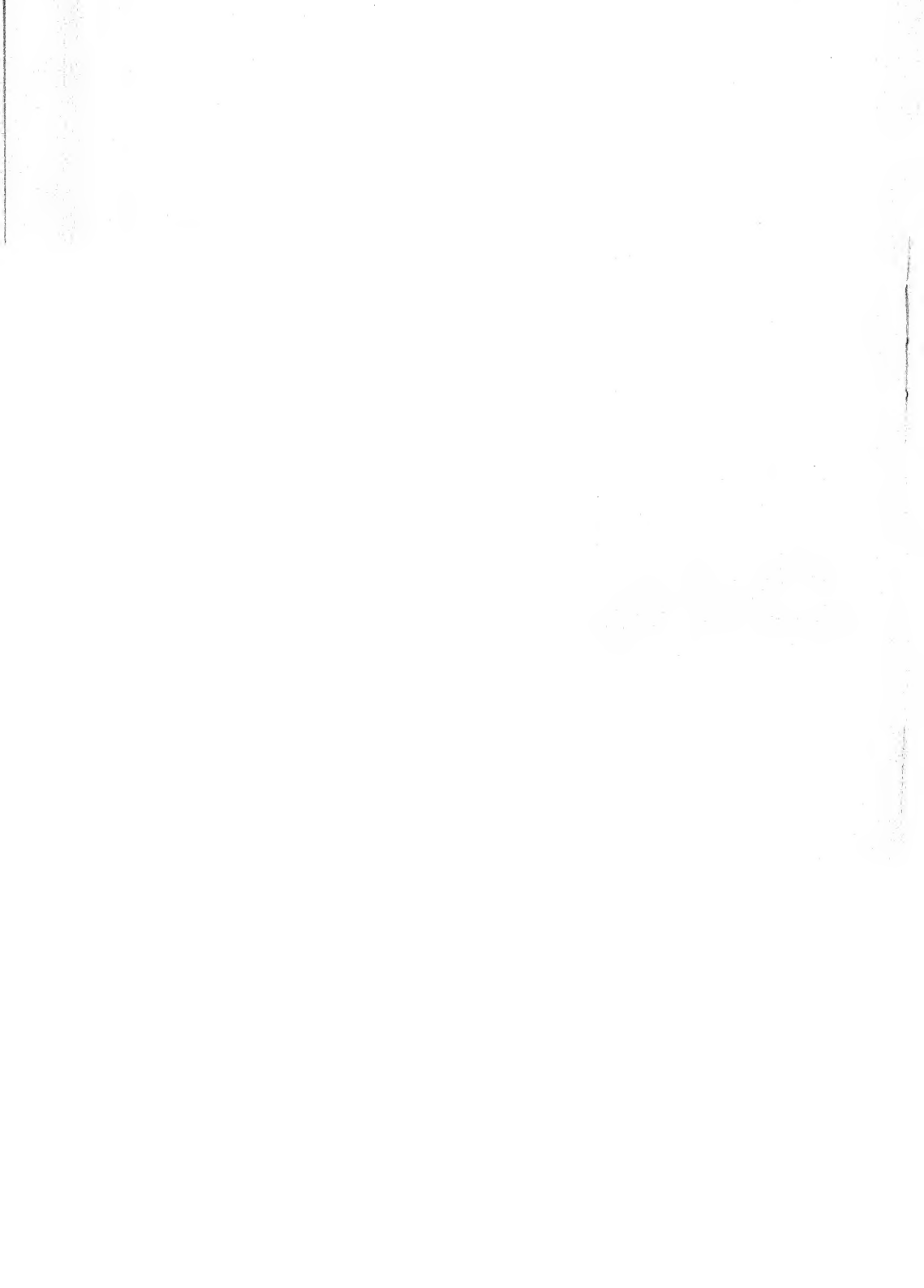
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Accident. Bhopal. Industrial.

## ADMINISTRATIVE DECENTRALISATION

- 1791 COLLINS, CHARLES DAVID. (Univ. of Leeds). The rise and fall of the national 'decentralized agencies' in Colombia, *Public Administration and Development*, 9(2) Apr-May 89, p. 129-46.

The public sector in Latin America has been characterized by the proliferation of national semi-autonomous bodies known as 'decentralized agencies'. This article focuses on such agencies in Colombia from the 1960s onwards. Attention is paid to their institutional proliferation and how this affected local government, particularly in the fields of water and sanitation. Such changes in state organization have not been problem free. The growth of 'decentralized agencies' has been associated with problems of inefficiency, administrative confusion and problems of social and political unrest. Indeed, such contradictions have resulted in the issue of decentralization being placed on the political agenda and the development of innovative and administrative reforms that could breath new life into local government.

Agency. Colombia. Decentralisation. Local Government. Public Sector.

- 1792 PARANJAPE, H.K. Decentralisation by Diktal — will it work. *Janta* 44 (18) 16 Jul 89, p. 11-13.

Administrative Decentralisation.

## ADMINISTRATIVE LAW

- 1793 SINGH, S.S. (IIPA, New Delhi). Judicial safeguard of "legitimate expectations": an emerging technique of disciplining the administration. *Indian Journal of Public Administration*, 35(2) Apr-Jun 89, p. 277-85.

In a democratic, welfare state, as governmental activities become more and more pervasive, threat of 'excesses' by administrative system against expectation of the people also increase. Therefore, S.S. Singh, in his article, argues for institutionalisation of the concept of 'legitimate expectations' as a judicial safeguard to discipline the administration. He is not satisfied with the adequacy of the provisions of principle of natural justice as these are vague and an unenforceable 'right'. He, therefore, emphasises recognition of the right to procedural protection on the basis of the principle of legitimate expectation to



protect individual interests from the excesses of public power in the interaction between individual and the administrative machinery.

Judicial recognition of this principle would not only safeguard the beneficiary, i.e., the individual, but would most likely also promote, as author concludes, greater confidence of common man in administration and its functioning which is so crucial to efficient functioning of the democratic process. The discussion on the theme points to the need for the institution of the ombudsman for the protection of citizen's rights and redressal of his grievances against administration.—*Reproduced from editorial.*

#### Administrative Law. Judicial Review.

### ADMINISTRATIVE REORGANISATION

- 1794 HOWARD, JOHN W. The liberal/national approach to administrative reform. *Australian Journal of Public Administration*, 48(1) Mar 89, p. 17-20.

Address to the National Conference of the Royal Australian of Public Administration, Melbourne, Oct 1988.

#### Administrative Reform. Administrative Reorganisation.

- 1795 SCOTT, GRAHAM and PETER GORRURGE. Reform of the core public sector: the New Zealand experience. *Australian Journal of Public Administration*, 48(1) Mar 89, p. 81-92.

This paper has briefly outlined some of the major changes in the management and Control of government departments which are currently taking place in New Zealand. There are four central features of these reforms : (a) greater responsibility for departmental heads coupled with greater rewards and penalties; (b) relaxation of input controls; (c) emphasis on specification of outputs, broadly defined; and (d) information systems to help assess performance.

Paper presented to the National Conference of the Royal Institute of Public Administration, Melbourne, October 1988.

#### Administrative Reorganisation. New Zealand. Public Administration.

- 1796 SPECIAL issue on Nigeria: the structural adjustment programme and its consequences. *Problems of International Cooperation*, 116, Jun 89, p. 127-200.

*Contents:* Socio-economic reform background and scope, by Rudolf Troubmerz, p. 129-38 ; Managing Nigeria's foreign exchange market: assessment of measures, achievements and problems, by O.J. Nanna, p. 139-44; Getting farm incentives right: a new focus on agriculture, by E.D. Balogun, p. 145-54; The future of the manufacturing sector, by M.O. Kayode, p. 155-64; Labour and the Nigerian economy by Tayo Fashoyin, p. 165-72; The Nigerian crises and the middle class, by Tade Akin Aina, p. 173-80; Privatisation—the Nigerian experience by Shamsuddeen Usman, p. 181-6; Main features of the 1988 reforms, by Dotun Philips, p. 187-94; The transitional arrangement to civil rule in Nigeria 1985-1992, p. 195-200.

#### Administrative Reorganisation. Nigeria.

- 1797 SPECIAL issue on South Asia: policy developments and administrative changes since independence. *Public Administration and Development*, 9(3) Jun-Aug 89, p. 242-329.

*Contents:* Editors introduction: administrative heritage, morality and challenges in the sub-continent since the British raj, by O.P. Dwivedi, p. 242-52; Imperial legacy, bureaucracy and administrative changes: India 1947-1987, by O.P. Dwivedi, R.B. Jain and B.D. Dua, p. 253-69; Colonial legacy, administrative reform and politics: Pakistan 1947-87, by Nasir Islam, p. 271-85; Policy developments and administrative changes in Sri Lanka: 1948-1987, By B.S. Wijeweera, p. 287-300; Resistance to administrative reform in Bangladesh, 1972-1987, by Mohammad Mohabbat Khan, p. 301-14; Administrative development in a semi-dependency: the experience of Nepal, by Devendra Raj Panday, p. 315-29.

This special issue is the first attempt to provide an overview of 40 years of policy developments and administrative changes in India, Pakistan, Sri Lanka, Bangladesh and Nepal. There are two major concerns of these essays: What is the new culture and morality? What has happened to that inheritance and how have these administrative systems responded to the political economic and social demands of their societies?

**Administrative Reorganisation. Bangladesh. Bureaucracy. India. Nepal. Pakistan. Politics. South Asia. Sri Lanka.**

#### ADULT EDUCATION

- 1798 MISHRA, LAKSHMIDHAR. Adult education and national integration. *Mainstream*, 27(46) 12 Aug 89, p. 11-12, 30.

**Adult Education. Education. National Integration.**

- 1799 PHILIPS, GLEN. Education and training for the adult. *Journal of Systems Management*, 40(4) Apr 89, p. 8-9.

**Adult Education. Education. Training.**

#### AGEING

- 1800 FOLKINGHAM, JANE. Dependency and ageing in Britain: a re-examination of the evidence. *Journal of Social Policy*, 18(2) Apr 89, p. 211-33.

**Ageing. U.K.**

#### AGRICULTURAL CREDIT

- 1801 LUNDAHL, MATS and LUCIAN A. MSAMBICHAKA. Agricultural credit in Tanzania 1961-1966. *Savings and Development*, 13(2) 89, p. 149-67.

**Agricultural Credit. Credit. Farm Finance. Tanzania**

- 1802 McGRIGOR, J. ALLISTER. Credit and the rural poor: the changing policy environment in Bangladesh. *Public Administration and Development*, 8(4) Oct-Dec 88, p. 467-82.

**Agricultural Credit. Bank, Bangladesh. Environment. Poverty. Rural Poor.**

- 1803 OLOMOLA, A.S. Dimensions of institutional and policy deficiencies in the Nigerian agricultural credit system. *Development Policy Review*, 7(2) Jun 89, p. 171-83.

**Agricultural Credit. Credit. Farm Finance. Nigeria.**

### AGRICULTURAL CREDIT, COOPERATIVE

- 1804 WIGGINS, STENE and BEN ROGALY. Providing rural credit in Southern India: a comparison of commercial banks and cooperatives. *Public Administration and Development*, 9(2) Apr-May 89, p. 215-32.

Agricultural Credit. Bank. Cooperative. Credit. Rural Credit. Tamil Nadu.

- 1805 YESHWANTH, INDRA. Primary agricultural credit societies in Kerala: a review of performance. *Journal of Rural Development* 8(3) May 89, p. 249-58.

### AGRICULTURAL DEVELOPMENT

- 1806 BHATTACHARYA, B.B. and ARUP MITRA. Industry-agriculture growth rates: widening disparity—an explanation. *Economic and Political Weekly*, 26(27) 26 Aug 89, p. 1963-70.

Agricultural Development. Agricultural, India. Industry.

- 1807 DHAWAN, B.D. Enhancing production through crop pattern changes. *Artha Vijnana*, 31(2) Jun 89, p. 153-75.

Agricultural Development. Agricultural Research. Agriculture. Crop. Farm Produce.

- 1808 HARRISS, BARBARA. Government revenue and expenditure in an agrarian economy: North Arcot district in South India. *Public Administration and Development*, 8(4) Oct-Dec 88, p. 437-56.

Agricultural Development. Agriculture. Government Expenditure. North Arcot. Tamil Nadu.

- 1809 OBEROI, R.C., T.V. MOORTI and R.K. SHARMA. Agricultural development on tribal farms. *Indian Journal of Regional Science*, 21(2) 89, p. 66-71.

Agricultural Development. Farm. Tribe and Tribal Development.

- 1810 SINGH, L.S. Development perspective for Indian agriculture towards 2000 A.D.: Some policy alternatives. *Man and Development*, 11(1) Mar 89, p. 95-112.

Agricultural Development. Agriculture. India.

### AGRICULTURAL EXTENSION

- 1811 DESAI, G.R. and M.R. REDDY. Operational constraints in management of agricultural extension. *Journal of Rural Development*, 8(3) May 89, p. 299-308.

Agricultural Extension. Management.

### AGRICULTURAL POLICY

- 1812 SMITH, MARTIN J. Changing agendas and policy communities: agricultural issues in the 1930s and the 1980s. *Public Administration (U.K.)*, 67(2) Summer 89, p. 149-65.

Agricultural Policy. Agriculture. Policy, Public Policy. U.K.

### AGRICULTURE

- 1813 ENSMINGER, DOUGLAS. In support of a systems approach to small farm agriculture and rural development. *IASSI Quarterly*, 8(1) Jun 89, p. 21-36.

Agriculture. Farm. Rural Development.

- 1814 RANEIR SINGH. Development of Agriculture. *Indian Bank Chronicle*, 100 Mar 89, p. I-IV.

Agriculture. Rajasthan.

- 1815 REVIEW of agriculture. *Economic and Political Weekly*, 36(3) 20 Jan 89, p. A-94-151.

*Contents:* Canal irrigation and agrarian transformation, the case of Kerala, by Pieter Gorter, p. A-94-105; Large dams: the right perspective, by Kameswamy E. Iyer, p. A-107-16; Major and minor irrigation works, cont aspects of the controversy, by B.D. Dhawan, p. A-117-21; Structure of effective incentives in Indian agriculture: some policy implications, by Ashok Gulati, p. A-124-32; Self-sufficiency in oil seeds: within grasp or elusive goal?, by K.N. Ninan, p. A-133-5; Source of recent growth in rice and wheat output, by Deepak Abhiswalia, p. A-137-44; Small growers and cooperative tea factories in Nilgiris, by V.N. Reddy and Sharif K. Bhowmik, p. A-145-51.

Agriculture. Canal. Dam. Growth. Gujarat. Incentive. Irrigation. Kerala. Oilseed. Nilgiri. Rice. Tamil Nadu. Tea. Wheat.

#### AGRICULTURE AND TECHNOLOGY

- 1816 AMBEGAONKAR, A.R. and S.D. WANGIKAR. A study on the attitude of tribal farmers towards new agricultural technology. *Tribal Research Bulletin*, 10(11) Sep 88, p. 30-1.

Agriculture, Farmer. Technology. Tribal.

#### AGRICULTURE, COOPERATIVE

- 1817 SANGEETA SINGH. A study of three PACs (Primary Agricultural Cooperatives) in Kheda district. *Administrator*, 33(3) Jul-Sep 88, p. 12-18.

Agricultural Cooperative. Agriculture. Association. Gujarat. Kheda.

#### ANTHROPOLOGY

- 1818 SPENCER, JONATHAN. Anthropology as a kind of writing. *Man*, 24(1) Mar 89, p. 145-64.

Anthropology. Study. Teaching.

#### ATOMIC POWER

- 1819 ARBATOV, ALEXEI G. START (Strategic Arms Reduction Treaty): good, bad or neutral? *Survival*, 31(4) Jul-Aug 89, p. 291-300.

Atomic Power. Disarmament. Nuclear Weapon. Start.

- 1820 CHOWDHRY, KAMLA. Nuclear energy: need for public debate. *IAESI Quarterly Bulletin*, 7(4) Jan-Mar 89, p. 91-3.

Atomic Energy. Atomic Energy Commission. Nuclear Energy.

- 1821 HEISBOURG, FRANCOIS. The British and French nuclear forces: current roles and new challenges. *Survival*, 31(4) Jul-Aug 89, p. 301-20.

Atomic Power. France. Nuclear Weapon. Start. U.K.

## AUDITING

- 1822 CHITALE, UDAY M. Auditing today: meeting society's expectation. Chartered Accountant, 38(4) Oct 89, p. 326-32.  
Auditing.
- 1823 JANGID, R.K. Management audit: an emerging dimension of auditing. Management Accountant, 24(9) Sep 89, p. 535-8.  
Auditing. Management.
- 1824 JHALA, S.P. Purchase audit in public sector undertakings. Chartered Accountant, 38(4) Oct 89, p. 352-4.  
Auditing. Government Enterprise. Purchase Audit.

## AUTHORITARIANISM

- 1825 WILLIAMS, SHIRLEY. The new authoritarianism. Political Quarterly, 60(1) Jan 89, p. 4-9.  
Authoritarianism. U.K. U.S.A.

## AUTOMATION

- 1826 COOPER, VERONICA M. Office automation: myth or reality? Journal of Systems Management, 40(2) Feb 89, p. 35-6.  
Automation. Office Management.

## BACKWARD REGIONS

- 1827 KAIROOWALA, ZIAUDDIN. Backward areas development: concept and identification criteria. Khadi Gramodyog, 35(8) May 89, p. 359-71.  
Backward Region.
- 1828 ROY, A.M. Development profile of Ajodhya hills: a backward tribal region. Administrator, 33(1) Jan-Mar 88, p. 1-14.  
Ajodhya Hills. Backward Area. Backward Region. Purulia. West Bengal.

## BALANCE OF PAYMENTS

- 1829 SUNDARARAJAN, S. and L.M. Bhole. Testing the monetary approach to devaluation in India. Artha Vijnana, 31(2) Jun 89, p. 196-209.  
Balance of Payment. Devaluation. Foreign Exchange. India. Monetary Policy.

## BALANCE OF TRADE

- 1830 VERGHESE, S.K. Establishing an offshore financial centre in India: proposal revisited. Economic and Political Weekly, 24(29) 22 July 89, p. 1653-61.  
Balance of Trade. Bank. Foreign Commerce. Foreign Investment. India.

## BANKS

- 1831 BANKING. Yojana, 33(13) 16 Jul 89, p. 4-38.  
Contents: New initiatives in the financial sector, by V.P. Sawhney, p. 4-6, 14; Two decades of bank nationalisation, by A. Ghosh, p. 7-9, 38; Trends in banking

B. Yerram Raju, p. 15-17, 38; The other side of nationalisation, by S. Murugadas, p. 18-20, 33; Housing development finance, by C. Harichandran, p. 21-4; Banks and small scale industries, by G.R. Sharma, p. 25-7, 37; How rural are our commercial banks?, by G. Chandrasekar Rao, p. 28-9, 38; Agricultural loans: menace of overdues, by Balishter, p. 30-3; Banking industry: challenges and strategies, by T.N. Upadhyay, p. 34-7.

**Agricultural Credit. Bank. Credit. Farm Loan. Finance. Housing. Shelter. Small Scale Industry. Nationalisation.**

- 1832 BHATTACHARYYA, N. Rural banking: performances and prospects. *Mainstream*, 27(51) 16 Sep 89, p. 11-12, 35.

**Bank. Nationalisation. R.B.I.**

- 1833 JAIN, ANIL KUMAR. Public sector banks and rural credit. *Mainstream*, 27(44) 29 Jul 89, p. 21-2.

**Agricultural Credit. Bank. Credit. Public Sector.**

- 1834 NYONG, MICHAEL O. The impact of quality of management on the profitability of commercial banks: the Nigerian experience. *Savings and Development*, 13(2) 89, p. 199-211.

**Bank. Management. Nigeria**

- 1835 OJHA, P.D. Seminar on banking for the rural poor: Indian experience in providing finance for rural development. *Reserve Bank of India Bulletin*, 43(3) Mar 89, p. 232-40.

**Banking. Finance. India. Rural Development. Rural Poor.**

- 1936 VELAYUDHAM, T.K. Banking and economic development. *Economic and Political Weekly*, 24(38) 23 Sep 89, p. 2127-31.

**Bank. Economic Development.**

#### BIRTH CONTROL

- 1837 BOSE, ASHISH. In search of a new strategy for family planning in India. *IAS-I Quarterly Bulletin*, 7(4) Jan-Mar 89, p. 17-31.

**Birth Control. India. Family Planning.**

- 1838 SAKSENA, D.N. and S.R. RASTOGI. The reach and effectiveness of media used for popularising the family planning programme. *Journal of Family Welfare*, 35(3) Mar 89, p. 26-38.

**Birth Control. Family Planning Programme. Mass Media.**

#### BUDGET

- 1839 ARUN KUMAR. Unemployment, technological dynamism and need for government intervention: a closer look at 1989-90 budget. *Economic and Political Weekly*, 24(31) 5 Aug 89, p. 1771-84.

**Budget. Technology. Unemployment.**

- 1840 CAIDEN, NAOMI. A new perspective on budgetary reform. *Australian Journal of Public Administration*, 48(1) Mar 89, p. 53-60.

**Budget. Reform.**

- 1841 LYNCH, THOMAS D. Confronting the budget deficit. *Bureaucrat*, 18(1) Spring 89, p. 49-52.  
Budget. USA.

#### BUDGET DEFICIENCY

- 1842 SYMPOSIUM : Budget deficit. *Journal of Economic Perspectives*, 3(2) Spring 89, p. 17-93.  
*Contents:* Symposium on the budget deficit, by Janel L. Yellen, p. 17-21; Budget deficits and national savings: are politicians exogenous? by Edward M. Gramlich, p. 23-35; The Ricardian approach to budget deficit, by Robert J. Barro, p. 37-54; A neoclassical perspective on budget deficit, by B. Douglas Bernheim, p. 55-72; Budget deficits: rhetoric and reality, by Robert Eisner, p. 73-93.  
Budget. Deficiency Budget. Ricardo, David. Saving.

#### BUDGETARY CONTROL

- 1843 JAIN, SUSHIL K. Budgetary Control system—weakness in implementation. *Management Accountant*, 24(8) Aug 89, p. 496-8.  
Budget. Budgetary Control. Management.

#### BUREAUCRACY

- 1844 SCOTT, IAN. (Univ. of Hong Kong) Administration in a small capitalists state: the Hong Kong experience. *Public Administration and Development*, 9(2) Apr-May 89, p. 185-99.

This article is primarily concerned with the functions of bureaucracy in a minimal state and with how those functions might change in response to economic growth. It is predicated on the assumption that bureaucracy is necessary for economic growth even in those countries which seek to achieve such growth through the relatively free operation of the economy within the rubric of a capitalist state. Hong Kong is a case in point. Although it has often been taken as the epitome of the benefits which can be derived from keeping government out of the economy, the bureaucracy has in fact played a critical role in support of economic development. Aside from the functions which must be performed by any state, such as the maintenance of law and order, the administration of justice, and the provision of public works, three features of Hong Kong bureaucratic practice appear to have been important in the definition of the bureaucracy's tasks in the economic growth process. These are 'value for money' and the constant need to justify government expenditure; effective line implementation; and the ability to manage crises. If these constitute minimal essential requirements for such governments, they may provide useful criteria which small or micro-states, following capital growth models but not yet experiencing rapid economic development, can apply in assessing the capabilities of their own bureaucracies.

Administration. Bureaucracy. Hong Kong.

- 1845 SYMPOSIUM on administration without bureaucratization. *International Review of Administrative Sciences*, 55(2) Jun 89, p. 165-228.

*Contents:* Administration without bureaucratization: what alternative?, by V.V. Moharir, p. 165-81; Simplification and reduction of procedures and controls and deregulation: experiences of Pakistan, by Ziauddin Khan, p. 183-97; Administration without bureaucratization, by Onorato Sepe, p. 199-209; Reform of public administration: from tasks to goals, by Bob Bonwitt, p. 211-28.

The theme of the 1988 Round Table of the International Institute of Administrative Sciences, held in Budapest, Hungary, 30 August-2 September, was 'Administration without Bureaucracy'. This includes condensations of four papers presented at the Round Table. The paper by Moharir offers a broad view of the diverse approaches taken by various countries to de-bureaucratize administration and appraises their success. Khan systematically reviews the recent experience of Pakistan in administrative reform and offers some generalizations about problems of bureaucracy in the Third World. Sepe treats the theme in a philosophical and cultural context. Finally, Bonwitt evaluates the efforts of OECD countries to make public administration more responsive and less bureaucratic by shifting from 'task administration' to 'goal administration'.

**Administration. Bureaucracy. Pakistan. Privatisation. Public Administration.**

### CAPITALISM

- 1846 SPECIAL issue on capitalism and economic development in developing countries. *Economic Quarterly*, 23(2) 88, p 7-91.

*Contents:* Structural changes in the capitalist economy and the prospects of developing countries, by V.L. Sheinis, p. 7-15; The developing nations and the world capitalist economy, by U.M. Pavlor, p. 16-20; Catching up by capitalist way: World economic changes, by Peter Farkas, p. 21-5; The actual state of capitalist development in the ASEAN nations and prospects for the future, by Hans-Joachim Radde, p. 26-38; Small and medium enterprises in South Korean industrial development, by Sandar Sipos, p. 39-51; Internationalisation of production and the issue of human power in developing countries, by Waldtrant Schmidt, p. 52-6; The issue of poverty in pockets of the economy in Peninsular Malaysia, the capitalist development and the social tensions, by R. Tharmalingam Murugiah, p. 57-62; The expansion of international banks and its effects on developing countries, by Zofia Kozak, p. 63-9; Financial difficulties of the developing countries: new trends and adjustment problems in the eighties, by Jiri Farek, p. 70-6; The role played by national banking and credit systems in the capitalist transformation of Latin American countries, by Sabine Fiedler, p. 77-81; Foreign trade and the economic growth of developing countries: some remarks, p. 82-6; The interaction of internal and external influences in the development of capitalist relations of production in raw-material producing developing countries, by Rudi Frohnhofel, p. 87-91.

**Capitalism. Developing Country. Economic Development.**

### CAREER SERVICE

- 1847 GUNZ, HUGH. The dual meaning of managerial careers: organizational and individual levels of analysis. *Journal of Management Studies*, 26(3) May 89, p. 225-50.

**Career Service. Executive.**

### CENTRALIZATION

- 1848 MONTIAS, J.M. On the centralization and decentralization of economic activities. *International Journal of Development Planning Literature*, 3(2) Apr 88, p. 51-68.

**Centralization. Decentralization. Economics. Government Enterprise. U.S.A.**

### CHINA—ECONOMIC POLICY

- 1849 CASE Study Group. Ideas for the midterm (1988-1995) reform of China's economic structure. *Social Sciences in China*, 10(2) Jun 89, p. 39-74.



- 1850 MIKIHARU, OKADA. China's economic reform on trial. *Japan Quarterly*, 36(3) Jul-Sep 89, p. 256-62.  
China. Economic Policy. Reform.

- 1851 NAUGHTON, BARRY. Inflation and economic reform in China. *Current History*, 88(539) Sep 89, p. 269-72.  
China. Economic Condition. Economic Policy. Inflation. Reform.

#### CITIES AND TOWNS

- 1852 CALCUTTA: 300 yesterday, today, tomorrow. *Parlance*, 12 (8&9) May-Jun 89, p. 5-25.  
*Contents:* She is old, p. 5-8; She is intelligent, p. 9-12; Calcutta and her problems, p. 13-14; As they like it, p. 15-20; She is beautiful, p. 21-3; She is lively, p. 24-5.  
Calcutta. City. Town.

- 1853 YE KELIN. Discussion of a market township sociology with Chinese characteristics. *Social Sciences in China*, 10(1) Mar 89, p. 158-74.  
China. City. Market-Township. Rural Sociology. Town.

#### CITIES AND TOWNS —GROWTH

- 1854 LAHIRI, KUNTALA. Measures of spatio-temporal growth patterns of towns: Lower Damodar Valley Region (1901-1981). *Indian Journal of Regional Science*, 21(1) 89, p. 97-108.  
City. Growth. Lower Damodar Valley Region. Town. West Bengal.
- 1855 MAHANTA, K.C. A town of Assam and its impact on the hinterland. *Man in India*, 69(2) Jan 89, p. 159-78.  
Assam. City. Growth. Town.

#### CITIZENSHIP

- 1856 IGNATIEFF, MICHAEL. Citizenship and moral narcissism. *Political Quarterly*, 60(1) Jan 89, p. 63-74.  
Citizenship. U.K. U.S.A.

#### CITY PLANNING

- 1857 KOPARDEKAR, H.D. Approaches to planned development of Bombay. *Quarterly Journal of the All-India Institute of Local Self-Government*, 10(2) Apr-Jun 89, p. 82-6.  
Bombay. City Planning. Development. Regional Planning.
- 1858 NIZAMUDDIN, K. and OTHERS. Parameters influencing planning of district level towns in Bangladesh: a case study of Jhenaidah Town. *Bangladesh Journal of Public Administration*, 2(2) Jul 88, p. 77-86.  
Bangladesh. Case Study. City Planning. Jhenaidah Town.
- 1859 PATKAR, VIVEK N. Development control enforcement, responsibility and fear of penalty. *Nagarloka*, 21(1) Jan-Mar 89, p. 86-91.  
City Planning. Urban Development. Urbanization

- 1860 SPECIAL issue on "Our planning experience". *Yojana*, 33 (14&15) Aug 89, p. 12-100.

*Contents* : Houses to be built for millions, by Madhavsingh Solanki, p. 12-16, 38; Urban growth in India, by Sukhamoy Chakravarty, p.17-21; From an age of things to an era of thoughts, by P.N. Srivastava, p. 22-6, 38; Plan to preserve the environment, by Malcolm S. Adiseshiah, p. 28-30, 73; Rural development—the Indian experience, by S.R. Hashim, p. 34-8; Trends in our foreign trade, by Sada Shankar Saxena, p. 39-43; Primary education — some flaws in planning, by V.R. Krishna Iyer, p. 45-8, 53; Changing complexion of Indian economy, by Vinay Bharat-Ram, p. 50-3; Indian moves ahead in technology, by P.J. Lavakara and R.R. Gulati, p. 55-9, 73; Position of science and technology in the hierarchy of problems, by Pushpa Bhargava and Chandan Chakrabarti, p 61-8; The key factor, by D.H. Pai Panandiker, p. 70-3; Delving deep into the ocean, by S.Z. Qasim, p. 75-8; How to plan education of the future, by Prem Kirpal, p. 80-5; Communication planning, by S. Bashiruddin, p. 87-91; Social integration of the handicapped, by George Mathew, p. 92-6, 100; Women's march towards equality, by Jaya Kothari Pillai, p. 97-100.

City Planning. Communication. Economic Planning. Education. Environment. Foreign Commerce. Handicapped. Housing. India. Planning. Primary Education. Rural Development. Science. Technology. Woman.

#### CIVIL LIBERTIES

- 1861 FIELD, BARRY C. The evolution of property rights. *Kyklos*, 42(3) 89, p. 319-45.  
Civil Liberty. Property Right.
- 1862 NARIMAN, FALI. Freedom of speech and blasphemy the laws in India and UK. *Review: International Commission of Jurists*, 42, Jun 89, p. 53-6.  
Civil Liberty. Freedom of Speech. India. Law. U.K.
- 1863 SEN, A.N. Freedom of expression. *Press Council of India Review*, 10(1) Jan 89, p. 3-19.  
Civil Liberty. Freedom of Expression. Freedom of Speech.
- 1864 VENKATARAMIAH, E.S. Freedom of information. *Press Council of India Review*, 10(2) Apr 89, p. 5-11.  
Civil Liberty. Freedom of Information.

#### CIVIL SERVICE

- 1865 AHMED, SYED GIASUDDIN (University of Dhaka, Dhaka). Bangladesh Public Service Commission: formative phase. *Indian Journal of Public Administration*, 35(2) Apr -Jun 89, p. 261-76.

Syed Giasuddin Ahmed discusses in some detail the process of setting up of Bangladesh's Public Service Commission following the emergence of that country in 1971. He gives an account of the developments that took place in this regard, i.e., creation of two Bangladesh Public Service Commission (BPSC) (which were merged into a single commission in December 1977); contributions made by two important committee (i.e., Constitution Drafting Committee, and Administrative and Services Reorganisation Committee) in the constitution of BPSC. In addition to the information about the evolution of the institution, he also gives a review of working of BPSC during the first six years of its existence to complete a realistic picture, of course up to the end of 1977 only.—*Reproduced from the editorial.*

Bangladesh. Civil Service. Public Personnel. Public Service Commission.

- 1866 BROSNAM, DOLORES (Florida International Univ.). A comparative analysis of United States and Japanese public personnel systems. *Asian Journal of Public Administration*, 11(1) Jun 89, p. 25-48.

The functions of the Japanese personnel system and of the United States Civil Service are identical: both are required to recruit, hire, train, promote, compensate, discipline and separate employees. The structures used to carry out these functions appear to be similar. For example, both use screening examinations performance evaluations, career ladders with promotion and salary steps prescribed by law, and offer relatively secure employment. The author opines that there is a major operational differences. United States bureaucracy is viewed as lacking in efficiency, motivation, and very often, competence. Japanese bureaucracy is viewed as an intelligent, dedicated and competent, drawn from the nation's brightest talent.

Civil Service. Japan. Public Personnel. U.S.A.

- 1867 MCCARTHY, THOMAS (Institute of Public Service at Seattle Univ.). Rebirth of Civil Service in China. *Bureaucrat*, 18(2) Summer 89, p. 24-6.

There are no fixed procedures in filling jobs in China. Communist Party controls appointments. The result is poor bureaucratic structure, lack of control, preoccupation with small details, low efficiency and over staffing. The civil servants are not able to use their talents. Talent flourishes when an organizational environment cultivates new ideas, encourages risk taking and stresses efficiency. Such an environment is not typically found in China. The author opines that civil service reform in China will take a lot of hard work and some tough decisions on cultural and political values.

China. Civil Service.

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With non-Congressism on the rise in the states and the possibility of a non-Congress alternative even at the centre in the air the civil service will have to learn to be more independent in the political sense. The need for such independence will be all the more if democratic self-governance is extended to the sub-state levels.

Civil Service. India.

- 1869 NEWCOMER, KATHRYN E. and OTHERS. The Presidential Management Internship Programme: looking backward and moving forward. *Public Administration Review*, 49(4) Jul-Aug 89, p. 372-86.

Attracting and retaining competent public servants is an issue which has been drawing more public attention in the aftermath of the bureaucrat bashing of the late 1970s and early 1980s. Inducing bright, entry-level people to enter the public service is an era of retrenchment has been recognized as a challenge meriting more attention. The Presidential Management Internship Programme is one vehicle that has been doing just that. The data from this study of Presidential Management Interns from the 1978 through 1984 classes confirms that the programme has been successful in recruiting talented people to federal service. However, some problem of retention remains primarily because of interns disenchantment with the bureaucracy.

Civil Service. Personnel, Public Recruiting. Presidential Management Internship Programme. U.S.A.

- 1870 ORR, ELAINE L. Shaping public service vision. *Bureaucrat*, 18(2) Summer 89, p. 17-23.

Highlights of some of the views from French, German, U.K. Canadian, U.S. and Norwegian and show the degree of similar issues, but also reflect how government can choose different routes to address them. After offering some general country by country information, the article presents some countries experiences in compensation, preparing for the public service, public perceptions, politics versus administration, decentralizing government functions, information technology, privatization and competitiveness and internationalization of public sector issues especially as they related to "Europe 1992".

Civil Service. Public Service.

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Bangladesh. Civil Service. Elite.

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This article is based upon analysis of biographical data of those men and women who reached the rank of Permanent Secretary in the career of civil service between 1900 and 1986. Among other matters, the article gives details of the schools and universities attended by Permanent Secretaries, their age on, and mode of entry to the civil service, and their career pattern within that service, including the number of departments served in, the age of appointment to the rank of Permanent Secretary, and the length of tenure in that role. The evidence shows that for the present cadre of Permanent Secretaries the route to the top has been characterized by inter-departmental mobility, private office service, and experience in the key central departments of the Treasury and the Cabinet Office.

Career Service. Civil Service. Profession. U.K.

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Canada. Civil Service. Political Activity.

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Collective Bargaining. Government Enterprise. Labour Union. Public Sector.

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- 1875 ATTAR, U.A. Intra-generational mobility among teachers of higher educational institutions. *Man in India*, 69(2) Jun 89, p. 195-208.

College Professor and Instructor. Mobility.

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College. Education. Higher Education. Scotland. University. University Grants Committee.
- 1877 PAYNE, ANTHONY J. University students and politics in Jamaica. *Round Table*, 310, Apr 89, p. 207-22.  
Jamaica. Politics. Student. University.
- 1878 RAM REDDY, G. The Indira Gandhi National Open University. *Democratic World*, 18(41) 8 Oct 89, p. 11-13.  
College. Education. India. Indira Gandhi National Open University.

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Bombay. Communalism. Labour. Maharashtra. Riot.

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Community Development. Nilokheri.

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Calcutta. Community Life. Urban.

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Computer. Local Government. U.K.

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Consultant. Education. Private Sector.

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Co-operation. Co-operative. Co-operative Movement. Co-operative Society. India.

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Credit. District Credit Plan. Rural Development.

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Dairy. Dairy Product. India. Milk Trade. Rural Development.

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*Contents:* Decentralization: the real issue, by Rajni Kothari, p. 14-19; Lessons for the future, by Arun Ghosh, p. 20-4; Sharing the resource pie, by R.M. Honavar, p. 25-8; Panchayat governments, by Nirmal Mukarji, p. 29-32; Populism or panacea?, by Vishvjit P. Singh, p. 33-7; Democratic decentralization, by L.C. Jain, p. 38-40; A double-edged sword, by Mahendra Prasad Singh, p. 41-2; A renewal, by Pravin Sheth, p. 43-5.

**Decentralisation. Panchayati Raj**

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**Decision-Making.**

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**Decision-Making.**

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**Defence. Economy. National. U.S.A.**

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**National Defence. Reagan, Ronald. U.S.A.**

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**Democracy. Government. South America.**

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District Administration. District Officer. India.

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Aligarh District. District Administration. District Planning.

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District Administration. Malaysia.

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Drought. Famine. India.

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*Contents* : Onward we move with plan, by S.Z. Hassan, p. 10-11; Houses to be built for millions, by Madhavsingh Solanki, p. 12-16, 38; Urban growth in India, by Sukhamoy Chakravarty, p. 17-21; From an age of things to an era of thoughts, by P.N. Srivastava, p. 22-6, 38; Plan to preserve the environment, by Malcolm S. Adiseshiah, p. 28-30, 73; Rural development—the Indian experience, by S.R. Hashim, p. 34-8; Trends in our foreign trade, by Sada Shankar Saxena, p. 39-43; Primary education—some flaws in planning, by V.R. Krishna Iyer, p. 45-8, 53; Changing complexion of Indian economy, by Vinay Bharat Ram, p. 50-3; India moves ahead in technology, by P.J. Lavakara and R.R. Gulati, p. 55-9, 73; Position of science and technology in the hierarchy of problems, by Pushpa Bhargava and Chandana Chakrabarti, p. 61-8; The key factor, by D.H. Pai Panandikar, p. 70-3; Delving deep into the ocean, by S.Z. Qasim, p. 75-68; How to plan education of the future, by Prem Kirpal, p. 80-5; Communication planning, by S. Bashiruddin, p. 87-91; Social integration of the handicapped, by George Mathew, p. 92-6, 100; Women's march towards equality, by Jaya Kothari Pillai, p. 97-100.

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Education . Management.

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Education. Employment. Woman.
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Education. Finance. Fund. Policy.

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**Efficiency. Administrative Intrapreneur. Productivity.**

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**Economic Planning. India. Industrial Efficiency.**

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**Election. Thatcher, Margaret. U.K.**

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**Election. Gandhi, Rajiv. India.**

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**Election. U.S.A.**

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*Contents:* Educating organizational consumers about employee assistance programs, by Paul M. Roman, Terry C. Blum and Nathan Bennett, p. 299-399; Drugs and the Workplace: to drug test or not to test?, by Terrence R. Cowan, p. 313-22; The evaluation of employee assistance programs, by Dale A. Masi and Michelle E. Goff, p. 323-7; America's number one drug problem in the workplace, by Thomas V. Seessel, p. 329-32; Educating the employee assistance professional: Cornell University's employee assistance education and research programs, by R.C. Quick, W.J. Sonnenstuhl and H.M. Trice, p. 333-43; Alcohol problems in the workplace, by C. Peter Brock, p. 345-8; Information management and employee assistance program imperatives, by Richard Bickerton, p. 349-58; The EAP part of personnel function, by Thomas J. Delaney, Jr., p. 359-62.

Alcohol. Drug. Employee. Employee Education Programme. Personnel.

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**Leadership. Supervisor.**

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**India. Legislative Committee. Parliamentary Committee.**

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**Dissolution. India. Legislature. Lok Sabha. Lower House. Parliament.**

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**India. Legislature.**

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**Investment. IRDP. Livestock. Tamil Nadu.**

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**Cattle Insurance. Gujarat. Livestock. Maharashtra. Pune. Surat.**

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- 2145 BATLEY, RICHARD (Univ. of Birmingham) London docklands: an analysis of power relations between UDCs and local government. *Public Administration* (U.K.), 67(2) Summer 89, p. 167-87.

This article sets up a framework for examining the differences and relations between Urban Development Corporations and local government. It analyses the interest to which the two sorts of body are responsive, the organizational structures which condition their relationship and the styles of decision-making through which they operate. This framework is used to analyse the London docklands experience with the objective of distinguishing the special aspects of the case from those which are likely to be generally applicable.

**Bureaucracy. Decision-Making. Local Government. London. Organization. Urban Development Corporations (UDCs).**

- 2146 COLLINS, CHARLES DAVID (Univ. of Leeds). Local government and urban protest in Colombia. *Public Administration and Development*, 8(4) Oct-Dec 88, p. 421-36.

This article examines how urban conflict in Colombia is highlighting important features of local government in that country. Four interrelated questions are asked: (a) What is the role of local government in the provision of public goods and services in urban communities? (b) To what extent has local government been the target of urban community protest? (c) Has local government taken on a petitioner role by being a participant in urban community protest? (d) Does urban protest threaten the system of political domination of which local government is an integral part? The article points to certain key features of local government in Colombia that may be built upon in order to create a more progressive, democratic and community based system of local government. There are, however, powerful political constraints on this occurring.

**Colombia. Local Government. Urbanization.**

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**Local Government, Municipal Budget. Nigeria. Social Service.**

- 2148 SACHDEVA, PRADEEP (Kurukshetra University). Reform of French local government: the decentralisation process. *Indian Journal of Public Administration*, 35(2) Apr-Jun 89, p. 292-9.

Demand for decentralisation normally has grown with the degree of democratic functioning of a State. However, the democracy in France has been an exception because of its system of strong centralisation of power. However, in the field of local government in that country also, the process of decentralisation (which started in 1961) has been going on, which according to the French President Mitterand is necessary to keep France "from falling apart". Pradeep Sachdeva, in his article, discusses developments relating to this process up to 1987 and provides some useful information. Designed to grant greater autonomy and to bridge the gap between the government and the people, Sachdeva concludes that the decentralisation process would be pursued with greater vigour in times to come.

**Decentralisation. France. Local Government. Reform.**

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**Balwant Rai Mehta Committee. Economic. Local Government.**

- 2150 WELCH, RICHARD V. (Univ. of Otago) Local government commissions and local government reform: the failures and now success? *Public Sector*, 12(1) Mar 89, p. 3-6.

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**Local Government. Local Government Commission. New Zealand. Public Administration. Reform.**



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This article opens with a non-Australian example of innovation in local government. Next, attention is devoted to the concept and definition of 'innovation'— necessary because the word has been used in many different and often confusing ways. Some illustrations of overseas research work on local government innovation are given. The paper then considers what is currently known about innovative practices in Australian local government management. It concludes by exploring the bases of innovative managerial activity and suggesting ways in which the capacity to innovate might be enhanced.

**Australia. Innovation. Local Government.**

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**Case Study. Dehradun. Local Taxation. Taxation.**

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**Macroeconomic. Teaching. U.K.**

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**Economics. Macroeconomics.**

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**Decentralization. Management.**

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**Management. Organisation. Public Administration.**

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Chandigarh. Consumer. Consumption. Dairy Product. Milk.

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Minority. North East India. Policy.

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Monetary Policy. Policy

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**Bank. Monetary Policy. Policy.**

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**India. Industry. Monetary Policy.**

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**Management, Monetary Policy, Money.**

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**Banking. Black Money. Economic Development. India. Money. Underground Economy.**

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**Management. Motivation. Organisation. Research.**

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**Budget. Local government. Municipal Budget. U.S.A.**

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**Municipal Finance.**

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**Municipal Government.**

- 2188 JAMKHANWALA, ISHAQ. Strengthening municipal government. *Sthanik Swarjya*, 3(6) Jul 89, p. 11-13.

**Municipal Government.**

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Administration. Maharashtra. Municipal Government. Organisation.

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Gujarat. Municipal Service. Urban Service.

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India. Nationalisation. Public Policy.

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Communalism. Nationalism.

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Nationhood. Pakistan.

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Institution-Building, Nationalism.

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National Integration. Nationalism.

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Information. Operation Research. Strategy. Technology.

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- 2204 SAWYER, F.L. and OTHERS. Reminiscences of operational research in World War II by some of its practitioners. *Journal of Operational Research Society*, 40(2) Feb 89, p. 115-36.

## ORGANISATION

- 2205 MUNENE, J.C. and R.D. DUL. Exploring normative commitment with Nigerian extension workers. *Public Administration and Development*, 9(2) Apr-May 89, p. 169-83.

Agricultural Extension. Nigeria. Organisation. Voluntary Rural Development Programme.

- 2206 RECKER, THOMAS E. and RICHARD J. KLIMOSKI. A field study of the relationship between the organizational feedback environment and performance. *Personnel Psychology*, 42(2) Summer 89, p. 343-58.

Organisation.

- 2207 PERRUCCI, ROBERT and BONNIE L. LEWIS. Interorganizational relations and community influence structure: a replication and extension. *Sociological Quarterly*, 30(2) Summer 89, p. 205-24.

Organisation.

## ORGANISATIONAL CHANGE

- 2208 BAXTER, VERN. The process of change in public organizations. *Sociological Quarterly*, 30(2) Summer 89, p. 283-304.

Organisational Change.

- 2209 KLEIN, JONATHAN I. Parenthetic learning in organisations. toward the unlearning of the unlearning model. *Journal of Management Studies*, 26(3) May 89, p. 291-308.

Organisational Change.

#### ORGANISATIONAL STRESS

- 2210 AHMED, NAZIMUDDIN, Job stress, strain and social support. *Indian Journal of Training and Development*, 19(3) May-Jun 89, p. 16-20.

Job Stress. Organisational Stress.

#### PERSONNEL

- 2211 McENERY, JEAN M. and MARK. L. LIFTER. Demands for change: interfacing environmental pressure and the personnel process. *Public Personnel Management*, 16(1) Spring 87, p. 61-87.

Personnel.

- 2212 NEW game of HR (Human Resource) Personnel, 66(6) Jun 89, p. 19-78.

*Contents:* The new game of HR: playing to win, by Laura M. Herren, p. 19-22; Highlights of AMA's 60th annual human resources conference and exposition: surveying the past... planning the future, by William H. Wagel and Hermine Zagat Levine, p. 25-46; Flex for success, by Barney Olmsted and Suzanne Smith, p. 50-6; Improving effectiveness through an HR review, by Bruce R. Ellig, p. 56-64; The seven deadly sins of employee attitude surveys, by Paul Sheibar, p. 66-77; Profits low? Your employees may be high, by James R. Redekar and Jonathan A. Segal, p. 72-8.

Employee Attitude. Employee Efficiency. Employee Morale. Employee Motivation. Human Resource. Labour Supply. Manpower. Personnel.

#### PERSONNEL, MUNICIPAL

- 2213 NIENTIED, PETER. Are the urban managers retired? the urban manager model, and its relevance for Third World social science. *Nagarloek*, 21(1) Jan-Mar 89, p. 10-22.

Manager. Municipal Official. Third World.

#### PERSONNEL, PUBLIC—PAY PLANS

- 2214 BLACK, T. JERRY (National Commission on the Public Service, USA) A case against locality pay rates *Bureaucrat*, 18(2) Summer 89, p. 4-8.

Pay problems of federal white collar jobs are getting worse. This article examines a suggested remedy and its consequences, if that remedy, were adopted.

Pay Plan. Public Personnel. U.S.A.

- 2215 STEEL, BRENT S. and NICHOLAS P. LOVRICH, Jr. Comparable worth: the problematic politicization of a public personnel issue. *Public Personnel Management*, 16(1) Spring 87, p. 23-36.

Pay Plan. Public Personnel. Wage.

#### PERSONNEL, PUBLIC - SERVICE RATING

- 2216 BROWN, DAN G. Development of performance standards: a practical guide. *Public Personnel Management*, 16(2) Summer 87, p. 93-114.

Personnel, Public. Service Rating.

- 2217 SPECIAL issue on developments in performance evaluation and appraisal. Public Personnel Management, 17(4) Winter 88, p. 351-476.

*Contents:* The new environment for compensation and performance evaluation in the public sector, by Albert C. Hyde, p. 351-8; Can pay for performance succeed in government? by James L. Perry and Beth Ann Petrakis, p. 359-68; The impact of merit raise scores on employee attitudes: the Matthew effect of performance appraisal, by Gerald T. Gabris and Kenneth Mitchell, p. 369-86; Some ideas, issues and prediction about performance management, by Gary B. Brumback, p. 387-402; Productivity gain sharing: a federal sector case study, by Katherine C. Naft and Raymond Pomerlean, p. 403-20; Performance appraisal: some unintended consequences, by Mark A. McBriarty, p. 421-34; Issues surrounding the need for more frequent monitoring of individual performance in organizations, by Donald R. Feder and M. Ronald Buckley; A comparison of employee attitudes toward two performance appraisal system, by claudia Harris, p. 443-56; Performance linked training, by Charles Nanry, p. 457-64; Plenary address to the 60th Annual Eastern Region Conference, by Parris N. Glendering, p. 465-70.

**Performance Evaluation. Personnel. Public. Service Rating.**

**PERSONNEL, PUBLIC - TURNOVER**

- 2218 HAAS, PETER J. (San Jose State Univ.) and DEIL S. WRIGHT (Univ. of North Carolinac). Administrative turnover in state government - a research note. Administration and Society, 21(2) Aug 89, p. 265-77.

The frequency with which top administrative officials in state government retain (or leave) their positions as agency heads is documented and discussed in this preliminary description analysis of administrative turn over/tenure in state government. Two-year turn-over rates during a 24 years period (1959-1983) are analyzed for 72 different types of administrative agencies in all 50 states. Several findings are prominent: (1) turn over rates have increased over time; (2) recently about 50 per cent of all state agency heads remain in the same position over each two-year period; (3) turnover is higher among newly created agencies; and (4) turnover is higher among the directors of 'redistributive' agencies and lower among the heads of 'distributive' agencies.

**Legislator. Legislature. Public Personnel. State Government. Turnover.**

**POLICE**

- 2219 AKSHEY KUMAR. Police in a changing society. CBI Bulletin, 23(6) Jun 89, p. 8-12.

**Police.**

- 2220 ASLAN, PAUL. Police licensing centres in chaos. Civil Service Journal. 69(1) 17 Feb 89, p. 1, 3-4.

**License. Police.**

- 2221 BIRCH, ROGER. Policing Europe in 1992. Police Journal. 62(3) Jul-Sep 89, p. 203-10.

**Europe. Police.**

- 2222 O'HARA, KIRK and KEVIN G. LOVE. Accurate selection of police officials within small municipalities: "Et tu Assessment Centre?" Public Personnel Management, 16(1) Spring 87, p. 9-14.

**Assessment. Police. Selection.**



- 2223 PUNCH, MAURICE. Researching police deviance: a personal encounter with the limitations and liabilities of field work. *British Journal of Sociology*, 40(2) Jun 89, p. 177-204.

Police.

#### POLICE - ADMINISTRATION

- 2224 IMBERT, PETER. Management - planning, performance and finance. *Police Journal*. 62(3) Jul-Sep 89, p. 184-93.

Administration. Finance. Management. Planning. Police.

#### POLICE PATROL

- 2225 BIRGE, J.R. and S.M. POLLOCK. Modelling rural police patrol. *Journal of the Operational Research Society*, 40(1) Jan 89, p. 41-54.

Markov Process Application. Modelling. Police Patrol.

- 2226 ERICSON, RICHARD V. Patrolling the facts: secrecy and publicity in police work. *British Journal of Sociology*, 40(2), Jun 89, p. 203-26.

Canada. Law Enforcement. Police. Police Patrol. Secrecy.

#### POLICY SCIENCES

- 2227 ELHUSSEIN, AHMED MUSTAFA. (Univ. of UAE, Abu Dhabi) Policy analysis and public administration: a theoretical review. *Indian Journal of Public Administration*, 35(2) Apr-Jun. 89, p. 220-32.

Ahmed Mustafa Elhussein reviews at theoretical level the proximity that has evolved over the years between public Administration and policy studies, which originated in the areas of defence and foreign policy in USA. He analyses in this process the contributions of Lasswell, Dror, Lindblom, Ridley, etc., in resolving the problems and confusion that arose due to the differences in the very nature of two areas of studies and the epistemological dilemma that arose due to the dichotomy between the two. However, the author shows that subsequent adoption of policy analysis as an approach to the study of Public Administration has helped in integrating the three phases of policy making-formulation, implementation and evolution - in the constitution of the new theoretical focus for public Administration as an academic discipline.—*Reproduced from the editorial.*

Policy analysis. Policy Science. Public Administration.

#### POLITICAL CAMPAIGNS

- 2228 PETRAS, JAMES. Classpolitics, state power and legitimacy. *Economic and Political Weekly*, 24(34) 26 Aug 89, p. 1955-8.

Legitimacy. Political Campaign. Politics. Race.

#### POLITICAL PARTIES

- 2229 BRAND, JACK. Faction as its own record: groups in the British parliament 1945 to 1986. *Parliamentary Affairs*, 42(2) Apr 89, p. 148-64.

Factionalism. Political Party. U.K.

- 2230 DHAR, SISIR K. On Unity of socialists and communists. *Janata*, 44(17) 2 Jul 89, p. 7-11.

Communist Party. India. Political Party. Socialist Party.

- 2231 GEEKIE, JACK and Roger LEVY. Devolution and the tartanisation of the labour party. *Parliamentary Affairs*, 42(3) Jul 89, p. 399-411.

Political Party. U.K.

- 2232 INGLE, STEPHEN. Change-politics and the party system. *Parliamentary Affairs*, 42(1) Jan 89, p. 23-36.

Political Party. Politics. U.K.

- 2233 WARE-ALAN. Parties, electoral competition and democracy. *Parliamentary Affairs*, 42(1) Jan 89, p. 1-22.

Democracy. Election. Political Party. U.K.

#### POLITICAL SCIENCE

- 2234 PICKEL, ANDREAS. Never ask who should rule: Karl propper and political theory. *Canadian Journal of Political Science*, 22(1) Mar 89, p. 83-105.

Political Science. Political Theory. Proper, Karl.

#### POVERTY

- 2235 BHATTACHARYA, MOHIT. Rural poverty and the role of the social scientists. *IASSI Quarterly* 8(1) Jun 89, p. 87-9.

Poverty. Rural Social Scientist.

- 2236 HARA GOPAL, G. and C.H. BALA RAMULU. Poverty alleviation programmes - IRDP in an Andhra Pradesh district. *Economic and Political Weekly*, 24(35 & 36) 2-9 Sep 89, p. 2025-34.

Andhra Pradesh. IRDP. Poverty. Rural Development.

- 2237 KAMTA PRASAD. Socio-economic requirements of appropriate technologies for eradication of rural poverty. *IASSI Quarterly*, 8(1) Jun 89, p. 64-72.

Poverty. Rural Technology.

- 2238 KAPUR, J.C. Technologies and social organisation for eradicating rural poverty. *IASSI Quarterly*, 8(1) Jun 89, p. 14-20.

Poverty. Rural. Social Service Agency. Technology.

- 2239 KAR, G.C. Poverty: some conceptual consideration. *Journal of Rural Development*, 8(3) May 89, p. 263-8.

Poverty.

- 2240 MILLAR, JANE AND CAROLINE GLENDINNING. Gender and poverty. *Journal of Social Policy*, 18(3) Jul 89, p. 363-81.

Gender. Poverty. U.K.

- 2241 NARAYANA REDDY, G. Socio-psychological determinants of poverty: a review. *Journal of Rural Development* 8(4) Jul 89, p. 379-9.

India. Poverty. Rural Poor.

- 2242 PETHE, VASANT P. Population and poverty: data requirements for study of interrelations. *IASSI Quarterly*, 8(1) Jun 89, 105-10.

Population. Poverty.

- 2243 SHARMA, A.K. What the poor think about their poverty? Indian Journal of Social Work, 50(2) Apr 89, p. 171-82.

Poverty.

- 2244 SINGH, I. J. Agricultural instability and farm poverty in India. IASSI Quarterly Bulletin, 7(4) Jan-Mar 89, p. 40-57.

Agricultural Development. Agriculture. Farm. India. Poverty. Rural Poor.

- 2245 SMITH, KEVIN B., LORENE H. STONE. Rags, riches and bootstraps: beliefs about the causes of wealth and poverty. Sociological Quarterly, 30(1) Mar 89, p. 93-107.

Inequality. Poor. Poverty. Wealth

- 2246 SPECIAL number on urban poverty. Nagarlok 20(4) Oct-Dec 88, p. 1-158.

*Contents:* Development programmes for urban poor, by Girish K. Misra, p. 1-10; Savings in the midst of urban poverty: need for a new approach to assess urban poverty, by Vinay D. Lall, p. 11-21; Social aspect of urban poverty, by R.N. Thakur, p. 22-37; Poverty jurisprudence and poverty of jurisprudence, by V.R. Krishna Iyer, p. 38-47; Urban poverty, informal sector and urban development, by R.K. Wishwakarma, p. 48-56; Urban informal sector: how it should be understood?, by P.M. Mathew, p. 57-65; Saving and indebtedness among the poor, by Ravidner Singh Sandhu, p. 66-73; Ahmedabad 2001 : Planning for the poor—focus on self-employed women, by Renana Jhabwala and Usha Jumeni, p. 74-96; Urban poverty: how Madhya Pradesh deals with it?, by Surendra Nath, p. 97-110; Urban poverty: the Bombay scene, by P.K. Muttagin, 111-9; Understanding community initiatives in low income urban areas: an overview, by Chetan Vaidya, p. 120-7; An alternative to squatter settlements, by S.K. Sharma, p. 128-33; Health care to urban poor: case of Bapu Nagar slum, by A. Malla Reddy, p. 134-44; Urban poverty: a select bibliography, p. 145-58.

Ahmedabad. Bapu Nagar, Employment. Hyderabad. India. Madhya Pradesh. Poor. Poverty. Saving. Squatter. Urban Development. Urban Poor. Urban Poverty. Woman.

- 2247 WILKINSON, RICHARD G. Class mortality differentiate, income distribution and trends in poverty 1921-1981. Journal of Social Policy, 18(3) Jul 89, p. 307-35.

Income. Poverty. U.K.

- 2248 WISEMAN, MICHAEL and KATHERINE O'REGAN. Birthweights chart the spatial distribution of urban poverty. Public Affairs Report, 30(4) Jul 89, p. 9.

Policy. Poor. Poverty.

#### PRESIDENTS

- 2249 KINDER, DONALD R., GORDON S. ADAMS and PAUL W. GRONKS. Economics and politics in the 1984 American Presidential election. American Journal of Political Science. 33(2) May 89, p. 491-515.

Economics. Election. Politics. President. U.S.A.

#### PRESS

- 2250 SAHAY, S. Press-freedom and ethics. Mainstream, 27(51) 16 Sep 89, p. 6, 33.

Ethics. Orissa. Press.

## PRESSURE GROUPS

- 2251 KIMENYI, MWANGI S. Interest groups, transfer seeking and democratization: competition for the benefits of governmental power may explain African political instability. *American Journal of Economics and Sociology*, 48(3) Jul 89, p. 339-49.

Africa. Interest Group. Politics. Pressure Group.

## PRICE POLICY

- 2252 MARK, SHELLEY M. and MAO YUSHI, Price policy and pricing reform in China's economic modernization. *Journal of Contemporary Asia*, 18(3) 88, p. 307-17.

China. Price Policy. Reform.

## PRIME MINISTERS

- 2253 ANGEL, ROBERT C. Prime Ministerial leadership in Japan: recent changes in personal style and administrative organization. *pacific Affairs*, 61(4) Winter 88-89, p. 583-602.

Japan. Leadership. Nakasone, Yasuhiro. Prime Minister.

- 2254 BOSTON, JONATHON (Victoria Univ. of Wellington) The case for a Department of Prime Minister and Cabinet. *Public Sector*, 12(1) Mar 89, p. 7-11.

This article briefly considers at the limited size and resources of the Prime Minister's office and the apparent dominance of the Treasury within the Wellington bureaucracy and outlines the possible solutions. It explores the case for establishing a Department of Prime Minister and Cabinet to help counterbalance the influence of the Treasury and to assist with policy coordination and progress chasing. It is argued that there is no ideal structure, but that in the current circumstances a reasonably strong case can be advanced for enhancing the Prime Minister's bureaucratic support base. The creation of a Department of Prime Minister and cabinet is arguably the best way of achieving this objective.

Cabinet. Civil Service. Legislator. New Zealand. Prime Minister.

## PROBLEM SOLVING

- 2255 WEISS, JANET A. The powers of problem definition: the case of government paperwork. *Policy Sciences*, 22(2) May 89, p. 97-121.

Problem Solving.

## PROFESSIONS

- 2256 DAS, S.K. Role of accounting profession in the 21st century. *Chartered Accountant*, 38(1) Jul 89, p. 20-2.

Accounting. Profession.

- 2257 PRASAD, MANI BHUSHAN. Professionalism: boon or bugbear of Indian management? *Management and Labour Studies*, 14(3) Jul 89, p. 123-30.

Management. Profession.

## PROFIT

- 2258 SAU, RANJIT. Falling rate of profit in India's industry. *Economic and Political Weekly*, 24(3) 29 Jul 89, p. PE-95-9.

India. Industry. Profit.

## PROJECT MANAGEMENT

- 2259 WEATHERALL, DAVID. Project management: a second look. *Management Services*, 33(2) Feb 89, p. 38-41.

Project Management.

## PROPERTY — ASSESSED VALUATION — LEGISLATION

- 2260 SWAMI, P.D. Valuation of properties: legal aspects regarding. *Tax-Net*, 6(8) Aug 89, p. 7-10.

Assessed Valuation. Legislation. Property.

## PUBLIC ADMINISTRATION

- 2261 CURNOW, ROSS. The cage of that bondage of the future? a bicentennial perspective on the administrative history of New South Wales. *Australian Journal of Public Administration*, 48(1) Mar 89, p. 29-40.

Bureaucracy. Public Administration. South Wales.

- 2262 FARAZMAND, ALI (Univ. of Pittsburgh) Crisis in the U.S. administrative state. *Administration and Society*, 21(2) Aug 89, p. 173-99.

This article analyzes the U.S. federal administrative state—the complex of institutions of the executive branch of the federal government in historical and contemporary perspectives with implications for the future. It argues that the administrative state is in a serious legitimacy crisis, that this crisis can be understood in an historical context and in relations to the concurrent crises facing the socio-economic and political systems in America. Major sources of the crisis, including the inherently contradictory role of the modern state in society, are analyzed. Also some of the major impacts of the crisis on the society are discussed along with an analysis of the future consequences of the politics—administration interface and the new political administration theory of the 1980s. Finally, an argument is made in defence of the administrative state and an Integrated Model of Public Administration is suggested for solving the problems of administrative state in America.

Bureaucracy. Management. Organisation. Public Administration, U.S.A.

- 2263 FINKLE, ARTHUR L. Modern management's debt to two grants. *Bureaucrat*. 18(2) Summer 89, p. 48-52.

Gullick and Orwick formulated the formal study of formal organization which met the needs of 1930s, 1940s, and 1950s. But Chester I. Bernard defined issues and opened areas of non-economic aspects of organisation, motivation, decision-making, and leadership which we are still experiencing and exploring today.

Management. Public Administration .

- 2264 GOLEMBIEWSKI, ROBERT T. (Univ. of Georgia). Toward a positive and practical public management - organizational research supporting a fourth critical citizenship. *Administration and Society*, 21(2) Aug 89, p. 200-27.

This article seeks to relate materials concerning citizenship and the character of the administration with the theory and experience developing in the behavioural sciences especially in Organization Development and Organization Behaviour. Basically, the article proposes that a convenient starting point exists for enhancing levels of democratic consciousness and experience in organization citizens. In turn, this enhancement can contribute not only to high administration but also high citizenship, as those notions have come to be used in both political science and public administration.

**Behavioral Science. Citizenship. Management. Organisation. Public Administration.**

- 2265 HAWKE, R.J.L. Challenges in public administration . Australian Journal of Public Administration, 48(1) Mar 89, p. 7-16.

The 1988 Garran Oration presented at the National Conference of the Royal Australian Institute of Public Administration, Melbourne, October 1988.

**Public Administration.**

- 2266 LOVERO, RICHARD A. (Villanova University) Four faces for public management. *Bureaucrat*, 18(2) Summer 89, p. 33-6.

Four approaches or 'faces' *i.e.*, bureaucratic, political, professional and systems, for public administration are presented so that a manager is in a much better position to analyze how well problems are being handle, look for deficiencies, and suggest workable remedies when problems are uncovered.

**Management. Public Administration.**

- 2267 MAHESHWARI, SHRIRAM (IIPA, New Delhi). Administrative morality. *Indian Journal of Public Administration*, 35(2) Apr -Jun 89, p. 176-90.

Shriram Maheshwari discusses in details the case of dismissal of Surendra Nath Banerjee from Indian Civil Service in 1874. He shows that though the 14-point charge-sheet against Banerjee's deviant conduct did not amount to corruption yet, for some extraneous reasons, he was given too harsh a punishment as dismissal from service. Maheshwari points out that because of the radical changes that have followed since the dismissal of Banerjee and the control and supervision being ineffectual, the administration today would not have taken any cognisance of Banerjee's conduct as it characterises today's normal administrative behaviour. Though, according to Maheshwari's diagnosis, absence of leadership in the hierarchy is to be blamed for this deterioration, yet the need for a serious and thorough probe in a deepscated malaise like this in our administrative system can hardly be over emphasised. —*Reproduced from the editorial.*

**Administration Morality. Civil Service. Employee Morale Public Administration.**

- 2268 MOE, RONALD C. and OTHERS. Government sponsored enterprises as federal instrumentalities: reconciling private management with public accountability. *Public Administration Review*, 49(4) Jul-Aug 89, p. 321-9.

A category of organization referred to as the "government sponsored enterprise" (GSE) poses a critical financial and accountability challenge to American political institutions. The largest and perhaps best knows GSEs are the Federal National Mortgage Association and the Federal Loan Mortgage Corporation. GSEs can expose the US Treasury—and taxpayers—to massive financial liability. Federal oversight of GSEs is fragmented and generally ineffective, thereby leaving the public's interests subordinated to private interests. The

authors argue that the first step toward imposing appropriate financial and political accountability is to enact a generic GSE management law which defines the attributes of GSEs, prescribes reporting and examination requirements, and imposes restrictions on financial risk taking. A new federal agency would be responsible for GSE regulatory oversight. The article reviews the problem of GSE financial accountability, and it suggests on solutions that can reassert the distinctive legal and administrative characteristics of public and private sectors.

**Accountability. Public Administration. U.S.A.**

- 2269 PARANJAPE, H.K. Pandit Nehru and public administration. *Janata*, 44(25) 24 Sep 89, p. 11-15.

**Nehru. Jawaharlal. Public Administration.**

- 2270 SAHAY, VISHNU. Nehru's impact on public administration. *Janata*, 44(19) 6 Aug 89, p. 7-11.

**Administration. Nehru, Jawaharlal. Public Administration.**

- 2271 SANWAL, MUKUL. Administering India in the 1990's: issues before civil servants. *Administrator*, 34(4) Jan-Mar 89, p. 25-9.

**Bureaucracy. Civil Service. India. Public Administration.**

- 2272 STIVERS, CAMILLA. Organizational citizenship - a problematic metaphor: comment on Golembiewski. *Administration and Society*, 21(2) Aug 89, p. 228-33.

**Golembiewski's Model. Organisation. Politics. Public Administration.**

- 2273 VITTAL, N. Techniques of positive administration. *Administrator*, 33(3) Jul-Sep 88, p. 19-22.

**Public Administration.**

#### PUBLIC DISTRIBUTION SYSTEM

- 2274 OLSEN, WENDY K. Eat now pay later : impact of rice subsidy scheme. *Economic and Political Weekly*, 24(28) 15 Jul 89, p. 1597-1611.

**Andhra Pradesh. Public Distribution System. Rice Subsidy Scheme .**

#### PUBLIC GOODS

- 2275 BECKER, FRED W. (Sangamon State Univ. Illinois) Legislative parameters for designing alternative delivery systems. *Administration and Society*, 21(2) Aug 89, p. 155-72.

This article is concerned with the propriety and political, feasibility of relying upon private organizations as alternative means to deliver public goods and services. The central thesis is that this propriety and feasibility can best be determined by examining separately the broad functional areas of governmental activity. The argument is that legislative tolerance for relying upon private organizations for some of these functional categories should be lower than for others, depending upon such factors as the degree of coerciveness required for the function's accomplishment and the extent that the function is perceived as being critical to the safety and security of society. The proposal will be that these tolerances should form a hierarchy and constitute the parameters within which alternative delivery systems are designed.

**Privatization. Public Goods.**

## PUBLIC POLICY

- 2276 HEALY, JUDITH. Packaging the human services. Australian Journal of Public Administration, 47(4) Dec 88, p. 321-31.  
Australia. Public Policy. Social Service.

## QUALITY CONTROL

- 2277 PREM SINGH. Quality circles: their relevance to libraries. Administrator, 33(1) Jan-Mar 88, p. 26-31.  
Library. Quality Control.

## RADIO BROADCASTING

- 2278 WALTERS, PETER. The crises of 'responsible' broadcasting: Mrs. Thatcher and the BBC. Parliamentary Affairs, 42(3) Jul 89, p. 380-98.  
British Broadcasting Corporation. Broadcasting. Thatcher, Margaret. U.K.

## REGIONAL PLANNING

- 2279 DADIBHAIR, R.V. Inter-state disparities in India: an explanation. Indian Journal of Regional Science, 21(2) 89, p. 1-9  
India. Regional Planning.
- 2280 KUMARESAU, G. and C. RAMASAMY. Sectoral interdependency for regional planning - the case of Central Tamil Nadu. Journal of Rural Development, 8(1) Jan 89, p. 7-8.  
Regional Planning. Tamil Nadu.
- 2281 MOHANACHANDRAN, K. and OTHERS. Area development programme: a policy analysis. Administrator, 33(2) Apr-Jun 88, p. 54-64.  
Desert Development Programme. Drought Prone Area Development Programme. Hill Development Programme. India. Regional Planning.
- 2282 NORBERT, S. ANTONY, A. RAMESH and T. VASANTHA KUMARAN. Regional development in Tamil Nadu 1961-81: a discriminant approach. Indian Journal of Regional Science, 21(2) 89, p. 83-9.  
Development. Regional Planning. Tamil Nadu.

## RENT

- 2283 SETHI, J.D. Power and curse of rentier class. Mainstream, 27(51) 16 Sep 89, p. 13-14, 35.  
Rent.

## RESERVATIONS

- 2284 SINGH, SHYAMA NAND. Politics of job reservations. Mainstream, 27(44) 29 Jul 89, p. 15-20.  
Caste. Class. Employment. Politics. Reservation.

## ROADS-SAFETY DEVICES AND MEASURES-LEGISLATION

- 2285 HANUMANTHA RAO, C. H. Road safety and Motor Vehicles Act 1988. Journal of Transport Management, 13(6) Jun 89, p. 21-5.  
Roads. Road Safety and Motor Vehicles Act 1988. Safety Device and Measure



- 2286 VISWANATHAN, P.V. Salient features of the Motor Vehicles Act, 1988. *Journal of Transport Management*, 123(6) Jun 89, p. 5-10.  
Motor Vehicle Act. Roads. Safety Device and Measure.

#### RURAL DEVELOPMENT

- 2287 AGARWAL, A.K. Dynamics of rural development in Mizoram. *Indian Journal of Regional Science*, 21(1) 89, p. 83-90.  
IRDP. Mizoram. Rural Development.
- 2288 AGARWAL, S.S. Strategies for rural development in a new perspective. *Khadi Gramodyog*, 35(6) Mar 89, p. 272-5.  
Rural Development. Rural Poor.
- 2289 AWASTHI, I.C. Decentralisation perspectives and rural development. *Khadi Gramodyog*, 35(9) Jun 89, p. 400-3.  
Decentralisation. Rural Development.
- 2290 CHAKRABORTY, PULIN B. and BANHI CHAKRABORTY. Techniques of target group selection for IRDP (Integrated Rural Development Programme). *Indian Journal of Regional Science*, 21(1) 89, p. 47-53.  
IRDP. Midnapore. Poverty. Rural Development. Rural Poor. West Bengal.
- 2291 DEANE, HUGH. Mao's rural policies revisited. *Monthly Review*, 40(10) Mar 89, p. 1-9.  
China. Mao Tse-Tung. Rural Development. Village.
- 2292 JOSE, A.M. IRDP and employment generation for women: a micro level study in Kerala. *Man & Development*, 11(2) Jun 89, p. 35-53.  
Employment. IRDP. Kerala Rural Development. Woman.
- 2293 NARKWBOONWONG, WERACHAI and WALTER E.J. TIPS. Project identification, formulation and start-up by voluntary organizations (NGOs) in Thailand's rural development. *Public Administration and Development*, 9(2) Apr.-May 89, p. 201-14.  
Project Management. Rural Development. Thailand. Voluntary Organization.
- 2294 SATYASUNDARAM, I. Rural development administration. *Khadi Gramodyog*, 35(6) Mar 89, p. 282-5.  
Administration. Rural Development
- 2295 SAVITHA DEVI. Organisational structure for rural development in India. *Indian Journal of Regional Science*, 21(2) 89, p. 76-82.  
India. Organisation. Rural Development.
- 2296 SAVITHA DEVI. An approach to rural development: a new dimension. *Khadi Gramodyog*, 35(9) Jun 89, p. 404-10.  
IRDP. NREP. RLEGP. Rural Development. Social Service Agency. Voluntary Organisation.

- 2297 SHARMA, DAMODAR. Implementation of IRDP in Ganganagar district of Rajasthan. *Journal of Rural Development* 8(1) Jan 89, p. 109-12.  
Ganganagar District. IRDP. Rajasthan. Rural Development.
- 2298 SHETTY, S. VASUDEVA. Some issues on rural development. *Journal of the Indian Institute of Bankers*, 59(3) Jul-Sep 88, p. 79-95, 99.  
Bank. Rural Development.
- 2299 SUBRAMANIAM, R. Gandhian critique of current rural development programmes. *IASSI Quarterly*, 8(1) Jun 89, p. 77-86.  
Rural Development.
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Terrorism. U.K.

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India. Law. Police. Terrorism.

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Asia. India. Transportation.

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Tribe



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Administration. Tribe. Tribal System.

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Khasi-Jaintia Tribe. North East India. Tribal System. Tribe.

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Nehru, Jawaharlal. Tribal System. Tribe.

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India. Urbanisation.

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Planning. Urban Planning. Urbanisation.

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Gujarat. Industrialization. Urbanization. Wage. Wage Differential.

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- 2373 BALACHANDRAN, GEETA. Women who made it to the top at the grassroots. Social Welfare, 36(3-4) Jun-Jul 89, p. 8-10.  
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Panchayati Raj. Village Panchayat.
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Constitution. Panchayati Raj. Village Panchayat.
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Gandhi, Rajiv. Panchayati Raj. Village Panchayat.
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Balwantrai Mehta Committee. 64th Constitutional Amendment Bill. Panchayati Raj. Village Panchayat.
- 2378 HUDA, NURUL. The role of panchayats. Democratic World, 18(32) 6 Aug 89, p. 11-12.  
Village Panchayat.
- 2379 KRISHNA IYER, V.R. Panchayat perestroika? Economic and Political Weekly, 24(37) 16 Sep 89, 2051-4.  
The lack of the required majority in the Rajya Sabha has forced the Prime Minister to stage a strategic retreat until the next session of parliament in October. This internal may be the time for a dissection of the much bruited panchayat and nagarpalika bills which are common genetic code, structural mould and political goal.  
Village Panchayat.
- 2380 MUKHERJEE, SUBRATA. Panchayat in West Bengal. Mainstream, 27(44) 29 Jul 89, p. 14, 22.  
Panchayati Raj. Village Panchayat. West Bengal.

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Panchayat Raj. Village Panchayat. Woman.
- 2382 RAMABRAHMAM, I. and S.N. AMBEDKAR. New structures of panchayati Raj: issues and challenges. *Journal of Rural Development*, 8(2) Mar 89, p. 125-34.  
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- 2384 SUBRAHMANYAM, K. Panchayat Raj: ground realities. *Mainstream*, 27(43) 22 Jul 89, p. 4-7.  
Panchayati Raj. Village Panchayat.

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It is not the constitution amendment bill that is the problem. It is the rest of the elements in the prime minister's package on the panchayati raj that has given rise to deep rooted apprehensions. The centrepiece of these elements is the role proposed for the collection. The opposition and leaders and journalists have condemned the bill on the ground: (a) that the bill enables the centre to enact legislation concerning panchayats when such a thing should be left to the state governments, (b) that it provides access for the centre to the panchayats by means of directing financing of panchayats, and (c) it had empowered the governor rather than the state governments to dissolve the panchayats. It provides the basis for centralization of power and not for decentralisation.  
Bill. Panchayati Raj. Village Panchayats.
- 2386 GHOSH, ARUN. The Panchayati Raj Bill. *Economic and Political Weekly*, 24(26) 1 Jul 89, p. 1429-31.  
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Bill. Panchayati Raj. Village Panchayats.
- 2387 PURI, BALRAJ. J and K. Panchayati Raj Bill. *Economic and Political Weekly*, 24(38) 15 Jul 89, p. 1567-9.  
The Jammu and Kashmir Panchayati Raj Bill passed by the state legislature not only falls considerably short of the measure of devolution that is proposed under the 64th amendment of the constitution for the rest of the country, the process of devolution is matched by extension of bureaucratic authority at every level. Lack of trust in the people is the only plausible explanation for the type of law the state has passed.  
Bill. Jammu & Kashmir. Panchayati Raj. Village Panchayat.

- 2388** SLATER, RICHARD and JOHN WATSON (Univ. of Birmingham). Democratic decentralization or political consolidation: the case of local government reform in Karnataka. *Public Administration and Development*, 9(2) Apr-May 89, p. 147-57.

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**Decentralisation. Legislation. Karnataka. Local Government Reform. Panchayati Raj. Village Panchayat. Zilla Parishad .**

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**Election. Senate. U.S.A. Voting.**

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**Labour. Marxian Economics. Wage Determination. Wage.**

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**Unemployment, U.K. Wages.**

- 2393** GUNDERSON, MORLEY. Male-female wage differentials and policy responses. *Journal of Economic Literature*, 27(1) Mar 89, p. 46-72.

**Labour. Sex Discrimination. Wage. Wage Differential. Woman.**

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**Industry. Wage. Wage Differential.**

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Industry, Production. Wage.

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Pollution. Water Pollution.

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Madras. Sewerage.

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Delhi. Sewage Disposal. Water Supply.

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Capitalism. Third World. U.S.A. Welfare State.

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Development. Eighth Five Year Plan. Woman.

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Development. Urbanisation. Woman.

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India. Woman.

- 2406 DESHPANDE, ANJALI. Invisibility of Women's labour. *Mainstream*, 27(43) 22 Jul 89, p. 25-6.  
Labour. Woman.
- 2407 JOSHI, UMA. Improving the status of rural women. *Social Welfare*, 36(3-4) Jun-Jul 89, p. 13-14.  
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- 2408 RUDOLP, HEDWIG. Women engineers in the FRG: lonely pioneers forever *Social Science Information*, 28(2) Jun 89, p. 345-66.  
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- 2411 SOLANKI, MADHAVSINH. Women: role of women in development. *Democratic World*, 18(38) 17 Sep 89, p. 12-14.  
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- 2412 SYMPOSIUM: Women in the labour market. *Journal of Economic perspectives*, 3(1) Winter 89, p. 3-75.  
*Contents:* Symposium on women in the labour market, by Edward P. Lazear, p. 3-7; Women in the labour market and in the family, by James P. Smith and Michael Ward, p. 9-23; Women's quest for economic equality, by Victor R. Fuchs, p. 25-41; Does the market for women's labour need fixing? by Barbara R. Bergmann, p. 43-60; Women and affirmative action, by Jonathan S. Leonard, p. 61-75.  
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- 2413 THANGAMUTHU, C. and N. MANIMEKALAI. Generation of employment through DWCRA (Development of Women and Children in Rural Areas) *Journal of Rural Development*, 8(4) Jul 89, p. 431-8.  
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- 2414 SUNDARI, S. and N. MANIMEKALAI. Problem of women workers in handloom industry at Vengamedu. *Khadi Gramodyog*, 35(6) Mar 89, p. 286-94.  
Handloom Industry. Industry. Textile Industry. Tamil Nadu. Vengamedu. Wage. Woman. Woman in Industry.

## WORK

- 2415 DEY, BATA K. (Telecommunication Board, New Delhi). Work Culture in India.: Achievements and failure. Indian Journal of Public Administration, 35(2) Apr-Jun 89, p. 165-75.

B.K. Dey attempts in his article to analyse the work culture in India. Drawing support from the concept of rationality of work spelt out in Bhagwad Gita and other scriptures, and tracing the influence thereon of Western thought, he concentrates on post-independence scenario. On the basis of findings of a number of studies sponsored by agencies on Indian organisational management, he discusses the factors that inhibit our work-culture, ethics and value system. Dey also discusses in this process the innovations that have been tried in India in some organisations, like Maruti Udyog, Steel Authority of India, TISCO, and TVS. —*Reproduced from the editorial.*

Culture. India. Work.

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- 2417 SALETH, R. MARA. Water markets: a new aspect in irrigation management. Economic Times, 1 Sep 89, p.5.

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- 2418 BUCH, M.N. Cities and self-reliance. Hindustan Times, 29 Jul 89, p. 11.

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- 2419 BUCH, M.N. Urbanisation: requiem for a report. Hindustan Times, 13 Sep 89, p. 13.

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- 2421 NOORANI, A.G. The spiral of corruption. Indian Express, 27 Jul 89, p. 8.

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- 2426 GUPTA, S.P. Growth target for eighth plan. Financial Express, 7 Aug 89, p. 7.  
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- 2430 RANGACHARI, K. Plans and ideals: politics, the be all and end all. Statesman, 27 Sep 89, p. 6.  
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- 2432 RAO, S.R.K. Eighth Plan (approach paper): setting targets in thin air. Business Standard, 13 Jul 89, p. 5.  
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- 2433 ROY, R.K. Eighth Plan approach: futile number crunching. Times of India, 16 Aug 89, p.4.  
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- 2435 SEKHAR, A. UDAY. Indian economy: 'Hindu' rate of growth? Economic Times, 18 Sep 89, p. 5.  
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## BOOK NOTES

CHANDRA SEKHAR, S. Indian federalism and autonomy. Delhi, B.R. Publishing Corporation, 1988. 186 p. Rs. 110.00.

This work comprises a collection of papers on Indian centre-state relations which were presented to the National Seminar on Centre State Relation, held at the Andhra University. There is a demand that the state governments have to be more independent than in the past, and have to be treated with greater trust, respect and responsibility in various matters such as financing of development, allocation of responsibilities consistent with the local need, and in matters of security and authority of the Central Government in respect of evaluating the activities of the regional governments, wherever the funds and assistance of the Central Government are involved. This is the focus of the first part. The second part comprises an examination of the fiscal transfer mechanism, the bases of distribution of resources, their strong points and weaknesses, looked at from the point of the requirements of the state governments, mainly the question of the adequacy of resources which are being transferred at present and the need to take into account some of the more distribution criteria so that there are fewer complaints from the recipient states. A number of suggestion have been made for strengthening the tax structure of the state government. It has also highlighted the need for reviewing the relative roles of the Union and the states in India in the context of planning, building up of infrastructure and in matters relating to the activity of organizing the product of the public sector. This work has three annexures, i.e., the term of reference of the Finance Commission, a summary of the recommendations of the Sarkaria Commission on Centre-State relations, and the alternative terms of reference suggested by the working group of the non-Congress I Chief Ministers.

CHENSEY, GEORGE. System of administration and Indian polity. New Delhi, Deep and Deep, 1988. 409 p. Rs. 330.00.

This volume has twofold object: to furnish an outline of the system under which British India was ruled, and to bring to notice some points in that system which appeared to call for improvement. The attempt has also been made to show clearly what the defects most prominently apparent were, so to speak, accidental ones, arising out of the fortuitous manner in which the Indian Empire, has grown up, and which only required the exercise of some administrative and vigour to remove.

It gives in detail the Geographical Summary of India; Outline or Indian History; Rise and Development of British Rule in India; The Presidencies; The Provincial Governments; The Supreme Government; The Legislative Councils; The Centralised Departments; District Organisation; The Non-Regulation Province; Extension of Native Agency in Civil Administration; Rise and Development of the Indian Army; British Officers of the Indian Army; Army Organisation; Indian Army Promotion; Native Officers; Public Works Organisation and Development; Irrigation Work; Railways; Finance; The Home Government of India, etc. Also studied are Personal Liberty; The Vernacular Press; The National Congress; Assumed Drain of Wealth from India and Popularity of English Rule.

DASH, GOKULANANDA. Municipal finance in India (based on Orissa). New Delhi, Concept, 1988. 245p. Rs. 200.00.

This is a case study of urban government finance in Orissa. It is proposed to examine:  
1. Whether the existing tax structure and other sources of receipt of taxes and fees

are adequate to yield the maximum receipts for the urban local bodies. 2. Whether the method of assessment and collection is effective to raise adequate resources as per the provision of tax laws. 3. Whether the pattern of expenditure conforms to the needs of the urban local bodies. 4. Whether the existing financial control (both internal and external), accounting procedure and audit practices are properly exercised to ensure financial discipline. 5. Whether accountability of urban local bodies to the legislature would amount to curbing its autonomy in decision-making.

The author comes to the conclusion that the real problem of the urban local bodies is not poor finances but weak financial administration. Each chapter concludes with bibliographical references.

DEVINE, PAT. *Democracy and economic planning: the political economy of a self-governing society*. Cambridge, Polity Press, 1988, 306p. £ 35.00.

The book is a wide ranging analysis of the nature of economic planning in both capitalist and state socialist societies. It seeks to establish an alternative to market forces as a means of coordinating decentralised economic decisions.

The author begins with an analysis of the theory and practice of capitalist planning, central planning and 'market socialism'. The writer argues that, while market socialism is currently favoured by many economists who reject both capitalism and the command planning of Eastern Europe, it cannot fulfil the promise held out for it.

Devine elaborates an alternative model based on the novel idea of "negotiated coordination". The model combines system-wide with decentralised decision-making, recognizes the existence of differences of interest and incorporates a transformatory dynamic in which individuals modify their attitudes in the light of the positions of others. The model offers a detailed account of how economic activity could be organized in a self-governing society. There is a nine-page bibliography.

FISHER, DOUGLAS. *Monetary and fiscal policy*. London, Macmillan, 1988. 310 p. £ 35.00.

This is a study of the theoretical literature on monetary and fiscal policy. It provides a comprehensive theoretical and empirical survey of macro-policy models and issues; it concentrates on the rational expectations revolution, but places this exciting new theory firmly in the context of the long standing policy debates of the past 50 years. The survey covers the entire range of the debate from Keynes to 'credibility' and includes a chapter on monetary-fiscal growth models. There is a twentyfive-page bibliography.

HUSSAIN, AKMAL. *Strategic issues in Pakistan's economic policy*. Lahore, Progressive Publishers, 1988, 411p. Rs. 330.00.

This book is divided into four interrelated parts. Part I provides an overview of the State of Pakistan's economy and highlights some of the critical issues that can form a new planning perspective for the future. In part II there is an examination of the nature of technical change and the institutional requirements of establishing a dynamic relationship between science research, technology and economic development. There is also an analysis of economic and social consequences of technical change in agriculture and ends with a new argument for land reforms. Part III presents the results of the author's research on the potential for labour absorption in agriculture and existing trends of labour demand generated by the changes in agrarian structure. The discussion ends with a chapter on the impact of international migration of labour on Pakistan's domestic labour market. It also focuses on some of the major policy issues involved in increasing the employment generation capability of the economy. Finally, part IV brings together the historical, political and economic issues underlying the present crisis of state and civil society in Pakistan.

**LEFORT, CLAUDE.** Democracy and political theory, tr. from French, by David Macey. Cambridge, Polity Press, 1988. 295p. £ 29.50.

In this work the author examines the key questions of democracy and politics in modern societies. Through an analysis of some of the key texts of nineteenth— and twentieth century thought, from Marx, Michelet and Tocqueville to Hannah Arendt, the writer explores the ambiguities of democracy, the nature and value of human rights, the idea and the reality of revolution, the emergence of totalitarianism and the changing relations between politics, religion and the order of the symbolic. Lefort links political reflection to the interpretation of history as an open, indeterminate process of which both we and our theories are part.

**MADHOLIA, MATA DIN.** Supreme Court on reservation. Delhi, Kamlesh Publications, 1988. 311p. Rs. 300.00.

The present work deals with the law relating to job reservations for the scheduled castes and scheduled tribes. It is a comprehensive and critical commentary on the law of reservation for these communities in the matter of services and gives a clear picture of their claim for reservations under the provision of the Constitution. All the cases decided by the Supreme Court have been incorporated along with a list of scheduled castes and scheduled tribes. Foreign decisions have also been referred to wherever necessary.

**MADRAS INSTITUTE OF DEVELOPMENT STUDIES.** Tamil Nadu economy: performance and issues. New Delhi, Oxford and IBH, 1988. 378 p. Rs. 60.00.

The present publication is a comprehensive assessment of economic development in Tamil Nadu in the post independence period. The eleven chapters of this book describe the structural features of the Tamil Nadu economy and discuss performance, prospects, and policy issues in major sectors such as agriculture, irrigation, industry, energy, education and housing and in respect of fiscal policy and planning. Extensive bibliographies have been included at the end of each chapter.

**MATHUR, B.P.** Foreign money in India, New Delhi, Macmillan, 1989, 294 p. Rs. 120.00.

Economic development through foreign aid and foreign investment has dominated the international economic scenario for the last three decades. Economic theorists generally consider 'aid' as bestowing an unquestioned advantage to the aid recipient and highlight its sacrifice aspect on the part of donors. The author questions this conventional wisdom on the subject and points out the unique benefit it confers on the donors and its economic cost to the aid recipient. Foreign aid is now being used by rich countries as a powerful instrument of export promotion at prices controlled by them, enabling them to maintain a high level of effective demand for their technostucture, while at the same time, landing the developing countries in debt trap. Making a case study of the American PL 480 aid, the author establishes how this outlet bailed out the American farm economy from chronic overproduction in the 1950 and 1960 and gave the U.S.A. a dominating share in the global wheat market. Foreign private investment, considered an alternative to aid, has its own drawbacks. Apart from some of the questionable methods of multinationals, the study observes the existence of heavy pressure on balances of payment which foreign controlled investment exercises.

This study highlights the need to move away from aid lead growth strategy towards a policy of self-reliance which has hitherto merely remained a pious resolution the Indian Planning scenario.

**MAURYA, S.D.** Urban environment management: a functional study. Allahabad, Chugh, 1988. 388 p. Rs. 300.00.

The present volume is a revised version of the author's D.Phil dissertation approved by the University of Allahabad. This conventional study presents a practical

approach to the problems of urban planning and development. There are twelve chapters. Chapter one attempts to investigate the entire physical and cultural canvas of Eastern Uttar Pradesh—the area under study so as to have a background for occupational analysis there. In chapter two the concept and determinants of occupation have been discussed. The third chapter analyses objectively the nature and magnitude of urban working population with special reference to its basic-non basic character. Chapter four presents the functional typology of all the urban centres of Eastern Uttar Pradesh where the methodology of functional town-classification is discussed. The demographic and socio-economic characters of urban people engaged in primary activity are discussed in Chapter five, Household industry in chapter six, Manufacturing in chapter seven, Construction in Chapter eight, Trade and commerce in Chapter nine, Transport and communication in Chapter ten, and Services in Chapter eleven. The final Chapter attempts to point out conclusions drawn from the study regarding the general socio-economic chapter of urban people of the region. There is an eleven-page bibliography.

MISRA, JAGANNATH. New dimensions of federal finance in India. New Delhi, Vikas, 1985. 167 p. Rs. 125.00.

The present book is a critical-cum-constructive study of the federal finances of the nation on operational front and makes an effort to place the Union-state financial relations on healthy tracks. It first lays down the norms and principles of federal finance in general, analyses their relevance to the prevailing circumstances in particular, and finally puts on the anvil of unbiased scrutiny the entire gamut of financial operations at and in between the central and state levels. It pinpoints a number of inconsistencies and inadequacies in the division of functions and financial resources between the Centre and the States and unearths some dangerous trends in the operational realms of our federal finances. It also puts forth some suggestions first for redistribution of responsibilities and resources between the two levels of government and secondly for improving the working of fiscal system. It also outlines the directions for needed amendments.

MITTAL, D.K. Employment in public enterprises. New Delhi, Anmol, 1988. 275 p. Rs. 250.00.

There are two parts. The first part delves on the shifting emphasis on employment objective, employment strategies adopted during different plans, technological choices, supposed incongruity between growth and labour absorbing technology and employment-investment relation, etc., traced from the commencement of the First Five Year Plan. Importance of wage policies, personnel relations, employee participation and human resource development for productivity improvement and creation of employment opportunities sustainable at rising levels of per capita real wage have been duly emphasised at appropriate places.

Part II deals with various aspects of employment in industrial and commercial undertakings of the Central Government and evaluates the pace and the pattern of employment generation in these undertakings in the light of the policy statements elaborated in various plan documents, crucial features of employment in these enterprises such as, declining employment investment ratio, eroding employability of fixed assets, marked variation in capital intensity and per capita emoluments in different industry groups, dwindling share of manpower cost in revenues and value added, improvement in employee welfare expenditure and employment to backward classes, etc., have been statistically highlighted. The data presented in this book also reveals the employment growth in organised private sector has lagged far behind the slow employment generation in the public sector. There is a eightyfive-page bibliography.

PADHY, K.S. and JAYASHREE MAHAPATRA. Reservation policy in India. New Delhi, Ashish, 1988. 200 p. Rs. 150.00.

Right to equality is one of the most important fundamental rights which every citizen of India enjoys under the constitution. The central government and state governments are providing suitable opportunities to the scheduled castes and scheduled tribes opportunities in respect of jobs and admissions into academic institutions so that they can socially advance and economically prosper. But extension of concessions sparked a controversy over the desirability of indefinitely extending these concessions which deprived brilliant young men of adequate opportunities.

There are seven chapters. The first chapter is about the origin of the reservation system, having its root in the Hindu philosophy of caste system. In the second chapter, a conceptual framework of the caste system during the British rule in India is discussed. The third chapter concentrates on the legal rights of reservations after the enactment of the Constitution. The fourth chapter is devoted to the quantum and scheme reservations. The fifth chapter highlights the criteria to be evolved for identifying backward classes. The opinions of backward classes Commissions and the judgement of Supreme Court and High Courts are also given. State response for the identification of backward classes and status of these classes under various states are explained in chapter six. The concluding chapter justifies the issue of reservation in favour of backward classes and scheduled castes and tribes. Suggestions to undertake various welfare programmes to the betterment of these classes have also been given. There are about fifty-two references.

RAM DAS. Essential factors in successful implementation of projects. Meerut, Twenty-First Century Publishers, 1988. 227p. Rs. 150.00.

This study deals with the formulation, scheduling, monitoring, managing and appraising of projects. There are five parts. Part 1 deals with the formulation and scheduling of projects and consists of four chapters. Chapter one deals with the formulation of projects and its importance. Chapter two deals with the essentials for the formulation of projects. Scheduling of projects and their essentials have been discussed in Chapters three and four.

Part 2 deals with the monitoring of the projects and consists of two chapters. Chapter five defines the word monitoring, its objectives and methods to achieve the desired results through its application. Chapter six deals with the essentials of monitoring of projects and their scope.

Part 3 deals with the management of projects and consists of five chapters. Project management and its basic principles have been the subject matter of discussion of chapter seven. Chapter eight deals with the different management systems. Chapter nine deals with the essentials for sound management. Chapter ten is devoted to rural development and its management problems. Chapter 11 deals with the management models particularly for rural development and business enterprises.

Part 4 deals with evaluation and consists of five chapters. Chapter 12 deals with basic differences and the scope of the terms of evaluation and appraisal. Chapter 13 deals with the different kinds of evaluation. Chapter 14 covers the different stages of evaluation and the overall findings obtained from them. The common and statistical methods have been discussed in chapter 15. Chapter 16 is devoted to the modern techniques of evaluation like Cost-Benefit Ratio, Capital Output Analysis, Programme Evaluation Review Technique, Critical Path Method and Net Work Analysis, etc. Chapter 17 deals with the guidelines for carrying out evaluation of projects. The concluding part gives summary and recommendations.



SEN GUPTA, SMITA. Residential pattern of suburbs. New Delhi, Concept 1988. 281 p. Rs. 150.00.

The Central mission of this study is to understand the residential pattern of the suburbs of Ahmedabad city during 1961-1981. The main features are : (a) To demarcate the suburban zone with special reference to residential suburbs; (b) To find out the step-wise migration of suburban population, by evolving a generalised model; (c) To analyse various aspects of suburban land use, demographic composition and distribution of infrastructural facilities which are responsible for the morphological growth of suburbs; (d) To find out characteristics of suburban population regarding their socio-economic status, behaviour and life-style and housing characteristics; (e) To evolve a 'Socio Demographic' model which will combine the socio-economic status, behaviour, life-style and housing characteristics of suburban population into a three dimensional paralleliped which will help in the classification of suburbs on a micro-level. There is a twelve-page bibliography.

SHARMA, R.C., ed. South Asian urban experience. New Delhi, Criterion, 1988. 344 p. Rs. 280.00.

This book is an outcome of the seminar on 'South Asian Urban Experience' sponsored by Ministry of Urban Development and Jawaharlal Nehru University, New Delhi, 20-22 February, 1986. This volume records many things in common urbanization in the South Asian Region alongwith its unprecedented growth has growing number of urban poor, fast deteriorating urban environment and quality of life resulting into slums and squatters settlements, irrespective of size and location. All this has added to rural-urban divide, social tensions and inter-regional imbalances. Seeing this emerging regional trends, the South Asian urban scene is going to be unmanageable, if proper attention is not accorded to the existing realities. Urban conflicts and crises may flood our mega-cities and have sizeable indent into ambience of remaining urban settlements. The paper cover the urban trends, problems and issues confronting countries of Bangladesh, Bhutan, India, Nepal, Pakistan, Sri Lanka and help in developing a proper understanding of South Asian urban environment.

SHIVA, VANDANA. Staying alive: women, ecology and survival in India. New Delhi, Kali for Women, 1988. 224 p. Rs. 125.00.

Taking the three related concerns of development, ecology and gender, this book argues that there is an intimate link between the degradation of women and the degradation of nature in contemporary society. Both arise from assumptions that guide maldevelopment, also know as economic development. This maldevelopment—and consequently, science, technology, politics—is exploitative by definition and every area of human activity guided by it marginalises and burdens women and nature.

The author argues that there is only one path to survival and liberation for nature, women and man, and that path is the ecological one, of harmony, sustainability and diversity, as opposed to domination, exploitation and surplus. In developing her thesis she explores the unique place of women in the environment, both as its saviours and as victims of ecological maldevelopment in India. Her analysis differs from most conventional analyses of environmentalists and feminists, which have focused on woman in the Third World as special victims of environmental degradation. It is an articulation of the categories of challenge that women in ecology movements are creating, and an explication of how their struggles constitute a non-violent, non-gendered and humanly inclusive alternative to the dominant science and technology and development paradigm.

SZOBOSZLAI, GYORGY, ed. Politics and public administration in Hungary. Budapest, Akademiai Kiado, 1985. 495p. £ 27.50.

This volume provides a picture of Hungary's development: the changes in the political power structure, primarily the change in the role of the state and public administration which followed the political crisis of 1956

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Indepth analyses are provided of the development of the constitutional model of the economic and political role of public administration, of the relationship of power to society and science, jurisprudence and sociology gives a comprehensive picture of the state management of the economy, of the relationship of central and local power, as well as of the steps leading towards the establishment of local self-government treating both the theoretical and practical aspects of the topic.

TEWARI, R.T. and A. JOSHI, ed. Development and change in India. New Delhi, Ashish Publishing House, 1988. 678 p. Rs. 400.00.

This book is an outcome of the seminar on 'Development and change in Uttar Pradesh' sponsored by the Planning Department of the State Government was organised at the Giri Institute of Development Studies, Lucknow during the period 27-29 March 1987. It aimed at analysing the changes and trends in the economy and its major sectors with respect to pace pattern and structure of development in Uttar Pradesh during the period 1960 onwards. The papers are arranged in five sections consisting of: (a) The State Economy in National Perspective, (b) Trends in overall Development, (c) Agriculture and Rural Development, (d) Urbanization and Industrial Development, and (e) Economic Infrastructure and Social Service. The focus of analysis is not only confining to only performance of the State economy but also extends to its comparison with the rest of India.

Findings of the Seminar reveal that performance of Uttar Pradesh up to the end of the Fourth Plan had been lagging behind the national average in terms of certain selected indicators of development. But there has been a definite improvement in its growth performance since 1974-75 and the State can no longer be blamed for exercising a dragging influence on the national economy although it continues to be backward in respect of the quality of life. Besides, the State is quite rich in natural endowments and resource potentials but extra care is needed to augment the level of their exploitation, through upgrading the quality of project administration.

Low levels of investment in previous plans have adversely affected the infrastructural development in the State. To catch up with the national levels of per capita income it would, therefore, be necessary to have much bigger size of the plan outlays. To mitigate it evasion of sales tax, road tax, property tax, irrigation charges, etc., which made the problem of resource constraints more serious should be dealt with precations. Finally, the growth strategy in Uttar Pradesh has to remain agriculture oriented. However, simultaneous efforts for effective implementation of rural industrialisation programme through promotion of agro-based and small scale industries would be *sine-qua-non* for reducing pressure of population on land and achieving all-round development in the state.

WILLIAMS, WALTER and others. Studying implementation: methodological and administrative issues. Bombay, Popular Prakashan, 1988. 184 p. Rs. 80.00.

The six essays in this volume stress overall conceptual design and field strategy issues far more than details of protocol development, field staffing and training, and interviewing techniques. Its essays are based on papers presented at two panels on implementation. The Nathan and Elmore essays come from a September 1979 American Political Science Association, the others from a March 1980 Western Political Science Association panel devoted exclusively to the questions of studying implementation.



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## ADMINISTRATIVE DECENTRALISATION

- 2491 UNIYAL, LALIT (Aau, Banda). A critique of democratic decentralisation. *Man & Development*, 11(2) Jun 89, p. 1-12.

It is believed that democratic decentralisation will resolve the problems of centralisation in planning and administration. The power structure obtaining in the rural society in our country, one can confidently predict that the Panchayati Raj institutions would normally reflect the present power equation. And if the power balance at the village, block or district level Panchayat is to be tilted in favour of the vast mass of our people, then it is essential that organised and honest political intervention would have to take place at the various levels of Panchayati Raj institutions. Only then these institutions would reflect the democratic aspirations of the landless, the scheduled castes and scheduled tribes, the harijans, women as well as small and marginal farmers.

*Administrative Decentralisation.*

## ADMINISTRATIVE REORGANISATION

- 2492 KITCHEN, RICHARD (Univ. of Bradford). Administrative reform in Jamaica: a component of structural adjustment. *Public Administration and Development*, 9(4) Sep-Oct 89, p. 339-55.

Jamaica is currently undergoing a major innovative administrative reform programme (ARP). The impetus for the ARP stems from the realization that weak public administration (as prevailed in Jamaica) is a major obstacle to the implementation of economic reforms. The ARP thus became a significant plank of the World Bank's structural adjustment lending to Jamaica. The Jamaican programme is probably the leading and most ambitious attempt at administrative reform in the Third World, and the experiences and lessons learnt can be applied to the many developing countries which are contemplating or implementing similar programmes. The Jamaican experience indicates that the most important ingredients for success are political commitment at the highest level, a determined external agency, a carefully designed but flexible participatory programme which learns as it progresses, and good communication of the reform proposals. Administrative reform is a long-term process and it would be dangerous to pitch expectations too high.

*Jamaica. Administrative Reorganisation. Public Administration. Public Sector*



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## BANKS

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## BUDGET—PROCEDURE

- 2531 OMOLEHINWA, EDDY. PPBS (Planning Programming Budgetary System) in Nigeria: its origin, progress and problems. *Public Administration and Development*, 9(4) Sep-Oct 89, p. 395-404.  
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## BUDGETARY CONTROL

- 2532 HARIBHAKTI, S.V. Administration and budgeting in an accounting firm. *Chartered Accountant*, 38(6) Dec 89, p. 485-6,88.  
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## BUILDING MANAGEMENT

- 2533 SAIGAL, D., M. DHANASEKAR, and T.S. NARAYANASWAMY. State of art of management practise of building projects in India. *SPACE*, 1(4) Oct 89, p. 151-4.  
**Building. Building Management. Construction. India. Project Management.**

## BUREAUCRACY

- 2534 BROWN, DAVID. (Univ. of Reading, U.K.) Bureaucracy as an issue in Third World Management: an African case study. *Public Administration and Development*, 9(4) Sep-Oct 89, p. 369-80.

Organizational theory has been of surprisingly limited value in illuminating the problems of public sector management in the Third World. One reason for this is the ideal typical bias of most studies of Third World management. This has led to an emphasis on assumed optional performance criteria to the detriment of an understanding of how Third World organizations actually perform. The case of public sector administration in Liberia is used to illustrate this theme. The major role of administrative incorporation in the stabilization of the Liberian State is established, and consideration given to the ways in which the span of administrative employment and the extent of its popular impact were maximized through the elaboration of an idiosyncratic bureaucratic ideology. Central features of the Liberian bureaucracy are discussed—the over definition of its external boundary; the weakness of its internal boundaries, the relative insignificance of specialized expert knowledge to bureaucratic roles; and the idiosyncratic nature of the bureaucratic career. While Weberian standards did not apply in the Liberian instance, it cannot be assumed that the latter was therefore a 'failed bureaucracy', for the Liberian administration was arguably effective in relation to certain goals, even if these were not ones which would have applied in the ideal-typical case. These goals were essentially political and must be understood in relation to political constraints, rather than—as is often suggested in studies of Third World management—as 'cultural phenomena'. Attempts to improve public sector managerial performance in the Third World need to give as much attention to operational issues as to conventional targets.

**Africa. Bureaucracy. Case Study. Management. Organisation. Third World.**

- 2535 FRANKS, TOM (Univ. of Bradford). Bureaucracy, organization culture and development. *Public Administration and Development*, 9(4) Sep-Oct 89, p. 357-68.

The first part of the paper discusses the concept of organizational culture and highlights its value as aid to understanding the way organizations work. Using four basic models of organization culture (power, role, task and person) the paper then goes on to describe a questionnaire survey of cultures in development organizations. The questionnaire required two sets of responses: firstly an indication of preferred organization culture and secondly; the respondents' prefer task-oriented cultures, most actually perceives a power (political) culture. These results demonstrate an inherent tension in many people's working lives. They also indicate the necessity of taking into account the political environment of work when designing training courses, few organizations appear to operate in the rational way upon which many development techniques and practices are posted. In the final part of the paper there is discussion of the need to make a modification to the basic cultural models in order to make them particularly relevant to developing countries.

**Bureaucracy. Developing Country. Development. Leadership. Organisation.**

## CAPITAL

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but rather a clearer distinction between the two. While civil servants have traditionally been the only political actors in the colony, recent developments have witnessed the rise of the non-civil servant politician, and the consequent decline in the political power of the Hong Kong civil service. This paper traces this development and, based on recent empirical research, explores the attitudes of Hong Kong civil servants towards this change. In addition, the research highlights the imperative need for a clearer delineation of the new role that Hong Kong civil servants must play in the policy process to ensure the smooth transition of political power in 1997.

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growth is valued, it is assumed that Western management models that stress this value can be exported, wholesale, to a far less organized Third World context—a perfect example of confusing techniques with goals. When projects are no longer run on rhetoric, and means confused with ends, the need to choose between management models (such as 'people-centred' versus 'blueprinting management') ends. Instead, actual field conditions can be focused on. Actual conditions often demand nuts—and bolts skill first. What is needed are straight forward, basic management skills to meet equally straight forward, basic weaknesses in organizational structure. Neither fancy nor fashionable, these basics are the forgotten backbone of development management.

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sanction for operations, especially preventive and punitive action, is very important. Equally important is the awareness of the people in this regard, and their access to legal and administrative machinery that has been provided by policy-makers. It may be mentioned that sane environmental enthusiasts in the legal world have already set up the Indian Council of Enviro-Legal Action (ICELA).

R.B. Jain and Kanchan Sharma take a look at the totality of the situation, describing the types of environmental problems encountered in India, and governmental response thereto, in the light of various enactments and the existing infrastructural support. They present a detailed survey in this regard, highlighting, in the concluding part, how Environmental Protection Boards at state level are not functioning properly due to perceptual variations inherent in our federal system. Though appreciative of NGOs role and occasional concern of the judiciary, they conclude that a much more vigorous approach needs to be adopted for dealing effectively with violations, reflecting on damages to environmental resources. According to the authors, while one must emphasise the role of NGOs in goading the Government into action, "yet carefully planned institutional response must emanate from the government". They further add that "the weakness of environmental management in India lies both with the institutional set-up and the people".

Mukul Sanwal assesses the training needs of civil servants in order to equal them for proper management of environmental affairs. He gives a detailed treatment to the issues—needs, objectives, and methodology—before laying down guidelines for designing a programme for such training. As regards operational constraints, he categorises them into technical and administrative constraints. It has to be realised that the interface of the machinery of government, with the people of varying levels of effluence and understanding, is complex, intensive and continuous. Training for skills and knowledge is important; but it must also concentrate equally on the need for right attitudes and social sensitivity within administration. Training for creating awareness and competence for dealing with emerging problems of the environment is thus of utmost importance and a ritualistic approach will not suffice.

Kamla Chowdhry's is a critique on social forestry programmes in India. She explores the "roots of failure". Analysing the reasons of its failure, she finds that the tradition and culture of the department, lack of involvement of local organisations, and land-use policies for afforestation were the factors responsible for the failure. She feels that building a people's movement—involving schools, colleges, mandis, municipal bodies, etc.—may help. To her, devolution of powers, envisaged in the recent Panchayati Raj Act, may be a very significant step towards the success of the programme, if it is appreciated and implemented in the right spirit. The programme and policy of social forestry in the country has had varying fortunes. Recently, a decision was taken to set up a Technology Mission in order to ensure its speedy and coordinated development.

B.B. Vohra discusses irrigation-related problems caused by large dams, and advocates the case of paying greater attention to ground water sources, which can be harnessed as a more viable, economical and accessible source of irrigation. He also discusses the problem of run-off and loss of top soil, and pleads for establishing a control mechanism. Though billions of tonnes of our precious top soil, an irreplaceable resource, has been finding its way to oceans through river courses since centuries, yet we have not taken even proper cognizance of this serious problem, let alone taking remedial measures.

Vora opines "the public in general and local communities in particular, must take a much greater interest in a matter which concerns their future, and the future of

their children and their children's children, than they have done in the past". Voluntary organisations and political parties have a great role to play in educating the people, and for that matter even the government managing these resources to the best possible advantage. He sums up with identifying six major tasks in the field of water and, therefore, of land management which merit sustained attention in practical terms on the part of policy-makers and programme managers.

M.A. Chitale discusses the problems relating to management of watersheds and basins in the country for the preservation of the environment. In this process, he covers their linkages with pollutants from mining activity, release of toxic chemicals and effluents from cities, the relationship between upstream and downstream areas, sedimentation, and waterlogging. He advocates the need for imparting education about the environment and hydrology to functionaries, along with promotion of research in the area, and devising of a sound system of monitoring. He also suggests setting up of river basin authorities to look after these activities.

W.A. Rodgers, an internationally known wildlife expert, exposes the gaps that exist in our wildlife policies, which account for conflicting situations. With land not available and wildlife population growing due to conservation efforts, a difficult situation was bound to emerge. He, therefore, pleads for the need for more rigorous planning and greater involvement of people in policy formulation for this purpose.

Udaya Bhaskara Reddy gives an analytical account of the costs—economic, social and environmental—involved in large river valley projects to illustrate, with marshalling of data, that large sized dams are, in fact, causing huge losses to the country. He, therefore, makes a case for smaller dams, as these would be relatively much more economical, in terms of the costs and yet render useful service. This is an area where much more scientific studies are necessary. Technical opinion seems to be sharply divided. Many social actions or activists groups and eminent environmentalists are busy in mobilising public opinion with a view to opposing construction of big dams because of their likely social, economic and ecological consequences in the long run.

Ashish Kothari, on the basis of his analysis of EIA documents, weighs the advantages and disadvantages of Narmada Sagar and Sardar Sarovar Projects, before concluding that they cannot attain the envisaged results despite the enormous costs—economic, social and ecological. He, as an environmental activist, argues for staying work on these projects, and for a thorough reassessment of their desirability.

N.C. Saxena examines utilisation of wastelands for social forestry purposes. In the light of provisions made in different forest policy announcements from time to time, he analyses how far this step has helped the poor in terms of access to the benefits from grass, minor forest products, fuelwood, etc. Not satisfied with the outcome of the programme, he makes some useful recommendations in this regard to remedy the situation.

While talking of political support and vested interests, he asserts that the contractors "have made good despite being condemned by all and sundry". He opines that the politicians really stand to gain widespread support from the electorate if they espouse and implement measures as he has suggested. He, however, dramatically puts it as follows: "The problem remains of the lower level staff who stand to lose. If anti-people policies still continue, the question arises, 'who rules the country?'" This problem of administrative management requires deep consideration.

Gautam Dey discusses the extent of wasteland crisis and the remedy thereof, and the need for afforestation of wastelands. His emphasis is on greater people's par-

participation for success of the programme. Among the measures suggested by him are greater involvement of people in the decision-making process, extending access to proper technology, the setting up of cooperatives, enlisting participation of women and NGOs, etc.

Jaya Chatterji's focus is on the social forestry programme. She first highlights the inconsistencies of forest policy of colonial masters and, in the changed post-independence context, the need to check the growing pressures of demands of industry (packaging and paper), and energy. She suggests plantation of trees on common lands through fuller participation of people, ensuring due returns to them. She wants this programme to be overseen by a village level institution and tries to outline its functions and powers. According to her, "absence of people's participation has been the bane of the government-managed social forestry programme".

M.N. Buch, while analysing the environmental impact of urbanisation, presents a rather distressing picture of environmental pollution caused by the seemingly all-inundating sillage of sewerage from cities, which are already bursting at the seams, infested with sprawling slums, and yet expanding at a maddening pace, consuming fertile agriculture lands. Rivers have become big nullahs of sewerage and industrial effluents. The figures and statistics that he quotes in support of his analysis are truly alarming. To retrieve the situation, he suggests planned development of small and intermediate towns and the use of uncultivable wastelands for industrial use, and sparing the shrinking fertile lands from the pressures of urbanisation and related activities. As he says, "An urban system based on an equitably dispersed settlement system would, by preventing excessive concentration in a few cities, greatly reduce the adverse impact of urbanisation".

Vinod Vyasulu examines the pressing problems of environment and industry. He focuses on environment pollution—air, water, thermal and noise—caused by steel plants in India. He presents the grim features of the damage that this pollution is causing to human beings living in steel plant townships, and raises issues relating to checking the nuisance caused by these. For effective pollution control and working out "social services management", he raises important issues, like the availability of institutional mechanisms that promote viable policies, investments for environmental protection, the role of R&D, the exchange of experience elsewhere, dissemination of information, etc.

Ashok Khosla raises in his article the important issue of linking technology with environment, instead of blind acceptance of what is offered or is available. Since taking technology from industrialised West (based on wasteful consumption) hardly suits the needs of a developing nation as it is bound to create problems, he pleads for creating a suitable organisation to assess the question of appropriateness of technology to suit local conditions. He lays down necessary guidelines for this purpose. Not convinced with the track record of private and public sector organisations in handling technology question—which must have proper linkage between innovation-production-marketing—he suggests creation of a new sector to handle all these questions independently and objectively. He speaks of the role of the "independent sector" in sustainable development.

Rajiv Agarwal and Praveen Pardeshi look at the problems that are posed by the expansion of industrial activity in Raigad district in Maharashtra. This case study looks into the problems of pollution through the location of chemical industries, deforestation, quarrying, and change in the life styles of tribals located in this forest covered territory, pollution of sea beach, etc. They emphasise devolving greater powers to the Collector and rigorous check on expansion of industrial activity in the region through insistence on Environment Impact Assessment (EIA) and preparation of

Environmental Impact Statement (EIS) in advance as a safeguard against environmental degradation. According to them, anticipatory action on these lines should facilitate development without destruction.

S.P. Ranga Rao and M.S. Prakasa Sastry present an interesting case study of Andhra Pradesh regarding environmental pollution control. They examine the structural and legal framework, and give detailed treatment to progress in this regard in order to give a picture of how state Pollution Control Board in Andhra Pradesh has been functioning. The experimentation with pooling resources to set up common industrial effluents treatment plants and transportation of effluents through tankers, in view of the constraint of financial resources with small scale industries, are innovations which can be tried out elsewhere also.

K.V. Ramesh Raju and K. Purushotham Reddy also deal with attempts made by district administration in controlling water pollution caused by industrial effluents flowing from Patancheru industrial area, located in close proximity to Hyderabad. Similar experiments, due to the pressing needs of the situation, have been initiated elsewhere, through mutual cooperation between industrial units or through promotional efforts of governmental agencies or social action groups. The real need is for a scientific study on a continuing basis of such scattered efforts for enduring results and wider diffusion of authentic information and knowledge.

Against the monolith of implementation failures of environmental conservation programmes at bureaucratic level. Ashok Pradhan gives an interesting case study of mobilising people's participation at the bureaucratic level in successfully completing a time-bound programme of creating a rowing course and also taking up massive operation of desilting Sukhna Lake in Chandigarh and other measures to promote forestry and preventing silting of the lake again.

This experiment evoked a lot of public interest and awareness, which needs to be institutionalised, to prevent the recurrence of such silting. The case study provides interesting glimpses as to how the administration can generate people's participation through openness, constructive approach, and sustaining the interest and support of various sections of the local community in a programme which is of importance to all.

R.K. Sapru discusses water pollution and management of wastewater in Chandigarh, a modern planned city. According to him, obviously, the indifference to disproportionate expansion of industries in the Union Territory is bound to create serious environmental problems. After analysing the causes, he presents his suggestions—legal and administrative—to tackle the situation. It is a matter of consideration if such problems, which have wider repercussions, can be effectively thought of in isolation for a small territory, which is not immune to outside influences of various kinds.

The most immediate targets of environmental pollution are the workers in hazardous industries producing DDT, BHC, blue asbestos, etc. Therefore, Binoy Acharya takes a look at the provisions under various enactments pertaining to occupational health and safety of industrial workers. Pointing to various inadequacies, he pleads for formulation of such laws, with workers' participation, for universal coverage, carrying with them a guarantee of implementation. The possibility of normal hazards and the accidental hazards, as in a gas leak or radiation, necessitate a complex network of safety, remedial and emergency measures. This aspect, apart from its scientific and legal sides, must be reinforced with the adequacy of organisational and administrative capability.

Renu Khator, with a comparative perspective, discusses the problems encountered in implementing laws relating to water pollution and refers to implementation

gaps. She compares and contrasts the Indian situation in this regard with that prevailing in the USA and Great Britain, as she finds several commonalities between the three models. She follows it up with an interesting discussion on the factors that cause enforcement gaps. The main cause, to her, in India is the variation in the rationality of the three main actors, i.e., the polluter, regulator, and the public. She concludes that the inconsistency of Indian pollution policy regulations, with what she calls "local policy culture", is the main cause of implementation failure which perhaps can be corrected through changing the policy culture. As she observes, "In India, the emphasis is on universal standards, but once again, the unfavourable local policy culture makes it impossible for local regulators to seek adherence. As a result, while hostility results, no enforcement is still achieved".

R. Goodland, in the last article, gives details about the policy of the World Bank, as he perceives it, relating to the funding of hydropower projects in Developing and Less Developed Countries, particularly in the context of environmental controversies.

As the international organisations have begun to take interest in national and global action required for environmental protection, it is worthwhile to have an idea of the approach of the most powerful international lending agency concerned with development. It is a matter of consideration as to how far the Less Developed and Developing countries can effectively and purposefully utilise the international finance as may be made available. The internal anticipating preparedness, as well as realistic planning backed by organisational adequacy, is bound to become a crucial factor.

In the various articles from our distinguished contributors, to whom we owe our gratitude, a host of issues have been thrown up. Some have also been further mentioned in other documents. But there is no finality in them. The dangers to ecology and environment are manifold. Their character or intensity continue to vary. Hence, there is need for continuing study, with long-range perspective, of the problems in a scientific manner. It is an area for simultaneous phased action too. The interdisciplinary nature of the problems and possible solutions have been repeatedly stressed. Research will have to cover both fundamental and applied aspects. The questions of legal authority, administrative adequacy, organisational effort, and monitoring mechanism are also vital. The immensity of the task of coordination, both vertical and horizontal, has to be kept in view. Vested interests have also to be taken note of. The political will and the effectiveness of governmental, legal or judicial and other institutional mechanisms also, therefore, assume importance. Social sensitivity of the administration at all levels is of utmost significance. The environmental problems underscore the rural and urban nexus as well as continuum.

Apart from their physical impact, they have many social facets which are accentuated in particular circumstances. The problem of Scheduled Tribes is linked with forests and social forestry. For developing countries, the dilemma of development versus ecology often comes to the front. It can be employed, according to some, to perpetuate backwardness. There is at the moment the controversy about the possible impact of construction of big dams. But the question of alternatives is also there to find more energy in view of the increasing needs of the population. The social justice and equity aspects also project themselves very acutely in certain situations. The role of social action groups, NGOs, voluntary organisations in mobilising public opinion, informing it and organising as well as involving the people and groups of people is very important. Youth and women can make significant contribution.

For policy measures and programme implementation, adequate financial investments are apt to become the determining factor. For the overall success, an integral view and

integrated approach by policy-makers, technologists, scientists, administrators and social/voluntary workers may be called for, apart from general consciousness of the need for environmental audit on the part of the people, as it is the common future which is at stake and that is why there is the need to work in common with goodwill, imagination and integrity of purposes the present.

In his note Maheshwar Prasad gives an outline of what has been done so far by the Government of India to prevent both environmental degradation as well as to promote environmental conservation at the governmental level. It provides, in brief, requisite information which is helpful in pursuing the matter further.

In another note, Pritee Shah discusses the problems caused by increasing use of detergents in our daily life, and the hazards that these pose to the unwitting consumers. She points out that in spite of potential dangers to babies, domestic servants, and housewives from detergents and their constituent chemicals, no legal provision exists to control and regulate detergents' marketing and usage.

In the next note, Miloon Kothari discusses the environmental context in meeting the housing needs in rural India, as has been reflected in the National Campaign for Housing Rights. The various issues highlighted include material for building houses, access to resources needed to sustain the dwelling needs of the rural communities and, of course, a critique on National Housing Policy in this regard.— *Reproduced from the Editorial.*

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Government Enterprise. Jordan. Privatization. Public Sector.

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The white paper recognises the need to evolve clear cut criteria for future expansion, diversification and starting new public sector companies. Such criteria could be: (a) Areas where new or high technologies come in; (b) Areas where there is a need to counter cartelisation in public sector and it is necessary to introduce competition; and (c) New financing areas like a venture capital corporation.

The white paper has also highlighted the necessity to form suitable criteria for: (a) liquidation and merger, (b) disinvestment, and (c) reorientation of the objectives of certain specific PSEs like Mineral Development Corporation, Tourism Corporation, Handicrafts Corporation, etc.

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- 2711 IYER, RAMASWAMY R. Red herring of privatisation. *Economic and Political Weekly*, 24(40)7 Oct 89, p. 2244-5.

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- 2715 SEETHARAM, G.N. Anatomy of a success in public sector. *Mainstream*, 27(54)7 Oct 89, p. 22-6.

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**Finance. Government Enterprise. India. Public Sector.**

- 2717 VENKATACHALAM, G. and D. DAKSHINAMURTHY. (Nagarjuna Univ.) Poor returns and low generation of funds in the Indian public sector. *Public Enterprise*, 9(1) Mar 89, p. 45-51.

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**Finance. Fund. Government Enterprise. India. Public Sector.**

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Fourth National Development Plan. Local Government. Nigeria.

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On the occasion of IULA's 29th World Congress, held in Perth, Australia, September 4-7, 1989, this special issue is devoted to current local's government issues in Asia and the Pacific. Siedentopf article has confirmed the necessity of grassroots participation in development policy-making and implementation. In Kopardekar paper defects of urban local bodies have been identified and remedies suggested. Can the government of a developing nation like South Korea successfully implement and sustain an effective nation-wide rural development movement in the absence of local self-government. Can it thereby reverse the trend of large scale migration from rural areas? The other contributions discuss a particular concern in a particular country: Financing Indonesian local governments; Training Australian civil servants; Privatising Japanese local services; Developing an effective urban policy for Bangladesh; Transferring power to the grass roots in Sri Lanka and in Saudi Arabia; Restructuring local government in Malaysia and in New Zealand; Integrating slum dwellers and squatters into the life of the private community of Thailand; and the institution of local government and the planning function in China.

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Outlining the origin and growth of local self-government in India, the author says that the work of urban government is developmental. In view of this, the old structure of local self-government definitely needs to be reviewed and adapted to the modern situation. The aim of bringing the local self-government closer to the people will have a wide appeal. In this context, the salient features of the proposed Nagarpalika Bill will give a proper shape to the local self-government in the country, says the author.

Ghose in his article opines that involvement of more people in the development scheme of the Nagarpalika will gradually eliminate the chances of corruption and will enable the urban local bodies to function more effectively.

Training of officials in local governments is as necessary as training in other fields. The All India Institute of Local Self-Government is one institution which provides such training to officers. In this article the author describes the origin and growth of the Institute coupled with its role in the training of officials through its various training programmes.

The complexity of urban problems and the limitations of internal resources have proved that taxes alone cannot provide sufficient finances to municipal bodies to enable them to perform their assigned functions adequately. It is in this context that the various committees have recommended supplementary support to municipal bodies by way of grants-in-aid and tax sharing of certain state levied duties. Though the structure and pattern of grants-in-aid vary from state to state, the author is of the firm opinion that grants-in-aid must supplement tax collection if the local bodies are to maintain their financial health and contribute their mite to the overall national regional development.

Provision of housing and basic services to the growing population in towns and cities in India poses a great problem. In short, the rate of growth of urbanisation was faster than the growth rate of the economy. In view of the inadequate resources available for urban development, in five year plans, various committees have proposed strengthening of local bodies to solve the problem of housing and basic services needed for the community. The present policy perspective is in favour of affordability in housing.

A professional and managerial solution is thus being proposed for tackling urban problem in the context of housing, devolution of funds from states to local bodies, community participation decentralised decision-making, two tier organisational system would definitely help in achieving parity between affordability of the community and quality of services.

After analysing the historical growth of the concept of local self-government, the author says that the municipal government has today become a synonym for mal-

administration in the whole political fabric of the country. The proposed amendment bills (64th and 65th) to the constitution are milestones in strengthening and development of the Panchayati Raj institutions and urban local bodies for democratic decentralisation and revival of democracy at the grassroot level in the country, says the author. The proposed amendment bills will solve the conflict claims of rural and urban development the author feels.

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There are various conceptual constructs, paradigms and theoretical formations in the discipline of public administration with no precise and universally accepted definition. An attempt is made in this paper to review different paradigms namely - politics, administration dichotomy, scientific management concept, rational decision making policy, science paradigm, comparative public administration, development administration, New Public Administration, etc. Third World academics on in search of indigenous morals to replace the Western paradigms. Now paradigm of public administration is necessary to inject vitality in this country-old discipline.

Assessment. Public Administration.

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their links with the related notions of paradigm and myth. It analyses the institutionalization of policy framework building and its impact on power relations within the French policymaking process.

**Policy. Public Policy.**

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**Calcutta. Development. Public Policy.**

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There are numerous, well-organized policy communities in France, based upon specialized corps of senior administrative officials in symbiosis with the environment they are responsible for regulating and managing. They also draw their strength from the integration of the groups concerned in the policy process, allowing them to compensate for the weakness of their organization and social base by the privileged access and legitimacy they acquire. Nevertheless, the traditional way in which the policy process is structured is modified by the territorial shift (both local and international) in the arenas in which public policies are made.

**France. Policy. Public Policy.**

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**Agriculture. Property Tax. Relief.**

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**China. Democracy. Representative. Government.**

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**Case Study. Ecology. Gumti River. River. Tripura.**

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Tanzania for a long time refused to reform its economic policies along the lines recommended by the World Bank and IMF. Eventually the foreign exchange crisis forced the government to make the changes advocated by its own pragmatic economists and the Western donor community. The reforms were necessary, but not a panacea for all the problems which had plagued rural development programmes over the past decade. Three big problems still face basic-needs programmes: the government administration has very little capacity to manage or back up programmes; neither the national nor district governments can afford them; and rural residents have not compensated for either of these deficiencies through their own participation and contributions. This article looks at two basic needs programmes in the rural water supply sector to illustrate how these long-standing problems continue to affect implementation. Both programmes are funded and implemented by donors. The conclusion is that donors have not been sufficiently self-conscious and innovative in grappling with the more intractable problems facing rural programmes assistance in Tanzania.

**Economic Policy. IMF. Policy. Reform. Rural Development. Tanzania. World Bank.**

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For effective monitoring and evaluation of rural development programmes all the procedures like Vikas Patrika, time-table for monitoring and evaluation perform for filling returns and key indicators have to be strengthened. The author opines that there is crucial need for change in attitudes and perceptions of the development functionaries towards monitoring and evaluation process. The M and E activities should not be treated as fault finding mechanisms. It should be treated as part and parcel programme planning and implementation to ensure that the fuller benefits of rural development programmes reach the poor people.

**Evaluation. IRDP. Monitoring. Rural Development.**

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**Rural Development.**

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**India. Planning. Rural Development.**

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BHEL. Innovation. Management. Technology Transfer.

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*Contents:* Note from the editor: panchayati raj, yes or no?, p. 3-8; The panchayat proposals: the political moment, by Neera Chandhoke, p. 9-13; Power to the people or over them, by S.K. Dey, p. 14-18; Are we really serious about panchayati raj?, by T.K. Tope, p. 19-24; Committee recommendations, p. 25-33; The fourth generation panchayati raj institution, by Nirmal Mukherjee, p. 34-9; The ideal approach towards local self-government, p. 40-5; Panchayati raj: two alternative approaches, by Jyoti Basu, p. 46-9; Power to the local prime ministers, by N.T. Rama Rao, p. 50-4; Panchayati raj perspective and prospect, by Binoy Krishna Chowdhury, p. 57-9; Education expansion will help strengthen panchayati raj, by P.V. Narasimha Rao, p. 61-2; Panchayati raj bill, by Rajiv Gandhi, p. 65-73; The Constitution (sixty fourth amendment) bill, 1989, p. 75-83.  
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**Bill. Panchayati Raj. Village Panchayat.**

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*Contents:* It's excellent, but needs touch up, by Kamta Prasad, p. 5-7; Will the package work, by S.M. Shah, p. 8-11; A commendable measure indeed, by D. Paul Chowdhry, p. 12-17; All party consultations was needed, by L.C. Jain, p. 18-21; Would it live up to expectations, by Girish K. Misra, p. 22-4; Nine steps to success for democratic devolution, by Bepin Behari, p. 25-9; It's remarkable but avoid centralisation, by Angsuman Basu, p. 30-3, 39; Beware of these danger signals, by Balraj Mehta, p. 34-5, 48; It was to be now or never, by S.N. Bhattacharyya, p. 36-9; Innocuous piece of legislation it is, by S.P. Ranga Rao, p. 40-5; Basic reforms should have preceded it, by Bharat Dogra, p. 46-8.

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## BOOK NOTES

AKBAR, M.J. *Nehru: the making of India*. London, Viking, 1988. 609p. \$17.95.

Jawaharlal Nehru India's first Prime Minister was the ideological and political heir of Gandhiji. Building on the Gandhiji's foundations as leader both of the Congress and of independent India from 1947. Nehru shaped the new state: his story is India's story.

Born in Allahabad on November 14, 1889. Nehru was a Kashmiri Brahmin. The author examines with great perception the social and cultural milieu in which Nehru grew up, giving a fascinating picture of the man behind the public figure. Drawing on a wealth of material only recently released from British Government records and on Nehru's own papers. The author also looks at Nehru's life against the background of volatile political forces that have dominated twentieth-century India, providing a unique insight into the years of struggle loss and ultimately achievements. The last hundred years have seen the growth of a new independent nation of vast complexity, both political and social—the architect of that nation was Nehru. There is a nine-page bibliography.

AWANA, RAM SINGH. *Pressure politics in Congress Party: a study of the Congress Forum for Socialist Action*. New Delhi, Northern Book Centre, 1988. 405p. Rs. 265.00.

The present volume attempts to study the Congress Forum for Socialist Action as a pressure group within the Congress Party for a period of little more than a decade between mid 1962 and early 1973. It has also touched upon the revival of the CPISA in 1977 and 1987. Explaining how non-implementation of party policies and programmes, authoritative attitude of the party elite towards the rank and file, and the emergence of ideological differences among them led to the formation of the pressure group. The structure, process and functions of the pressure group have also been analysed. The forum reiterated its faith in defining the concept of Socialism, its basic objective being to emphasize the establishment of socialistic society in the country. The forum achieved a good success as far as controlling monopolistic tendencies and expansion of public enterprise were concerned.

Nationalisation of 14 major banks, abolition of privy purses, ceiling of urban property and many other significant progressive and socialistic measures adopted by the government were the other major achievements of the pressure group. However withdrawal of the Prime Ministers support and intramural conflicts within the pressure group led to the disbandment of the pressure group in 1973. Thus, the major finding of the study is that it is not the political party or the leadership which takes decisions; rather the programmes and policies of the party are determined, to a large extent, by pressure groups in the party. There is a twenty three-page bibliography.

BHANDARI, KUSUMLATA. *India: electoral reforms*. New Delhi, Election Archives, 1988. 236p. Rs.180.00.

The present study is an analytical study of the working of election law and practice in India. There are seven chapters. The first chapter discusses in detail the various aspects of the Indian electoral system supporting various arguments by giving examples from election practices and different viewpoints of eminent politicians and political scientists. In chapter two, the author has discussed in length the present administrative set up and operations of the Election Commission. In chapter third, an humble effort has been made to give a bird's eye view of the Election Law. Chapter four is devoted to the question of reducing the voting age from 21 years to 18 years. In chapter five, the author has discussed the question of election expenses and highlighted the enormous

expenses that have to be incurred by candidates and political parties considering the size of parliamentary and state Assemblies constituencies and the growing number of voters, the present ceilings on expenditure fixed by the Election Commission look absurd. Chapter sixth concentrates on the need of the proportional representation. The concluding chapter gives summary and suggestions. There is a fifteen-page bibliography.

CHOWDHRY, D. PAUL. Training methodology and management. New Delhi, Sterling, 1986. 291p. Rs. 125.00.

This book deals with the management of training-objectives, approaches, planning, organisation, the trainer and physical arrangements. It also deals with a variety of methods of training and aids, both old and new. Through training (lesson) planes, an attempt has been made to demonstrate the use of particular methods/aids in dealing with particular topics. Evaluation, research and standards have also been dealt within the context of training. An annotated bibliography is presented at the end of the appendices.

DASS, DAYAL. Charles Metcalfe and British administration in India. New Delhi, Criterion, 1988. 212p. Rs. 170.00.

An attempt has been made in this study to present a comprehensive account of Sir Charles Metcalfe's administration. This study is organised as follows: From writer to Governor General; Relations with the Indian states; Relations with foreign countries; Revenue and financial administration; Judicial administration, Legislative reforms; Freedom of the press; Administrative and social reforms; Military administration and a sad episode. There is an eleven-page bibliography.

DREWRY, GAVIN and TONY BUTCHER. The civil service today. Oxford, Basil Blackwell, 1988. 259p. \$ 19.50.

The present publication is a critical survey of the British civil service. It outlines the history of the civil service, provides a statistical profile of the modern service and examines the wider context, organizational, constitutional and political, within which civil servants work. The book focuses on a number of key issues that have attracted attention in recent years, particularly since the election of the first Thatcher administration in 1979. These include the problems associated with excessive bureaucratic secrecy, the shortcomings of conventional devices for achieving ministerial accountability, accusations of ministerial 'politicization' of the civil service, the professional dilemmas that can afflict individual officials facing crises of conscience and how Whitehall has been affected by a succession of government campaigns aimed at improving efficiency and effectiveness. The authors discuss recent *causes celebres* — notably, the decision to ban trade unions at GCHQ, the Pointing affair, the Westland crisis and the government's desperate efforts to prevent publication of Peter Wright's *Spycatcher*. There is a seven-page bibliography.

GEHLAWAT, J.K. and K. KANT, eds. Strategies for rural development. New Delhi, Arnold, 1987. 337p. Rs. 150.00.

The present volume is based on the proceedings of the "National Seminar on Rural Development" held at IIT, Kanpur on May 3, 4, 1986. The problems of rural development affect the lives of three quarters of the world population. So far this vast section of society has remained poor and neglected in the process of economic and technological development. The publication presents the efforts being made in this direction by various agencies in India. Contributors discuss a wide range of topics of crucial importance to rural development. Subjects covered in this publication include the policies of the Government of India, the role of technical institutions in the development of appro-

appropriate technology and training of manpower, involvement of industrial and business houses in transfer of the skills for organisation and management, developments in the agriculture field including post-harvest technology and animal husbandry, formation of employment oriented small scale and cottage industries including traditional handicrafts, rural housing, health care, sanitation and the use of alternate energy sources.

GHADIALLY, REHANA, ed. *Women in Indian society: a reader*. New Delhi, Sage, 1988. 310p. Rs. 190.00.

The central mission of the book is to raise awareness, stimulate thinking, generate discussion and provide fuel for action in changing relevant aspects of women lives. There are five sections. Each section is preceded by an introduction which briefly described the papers included in it. Section one presents contextual, analytical, as well as theoretical ideas about women, their role and identity. Section two consists of recent empirical research organized around existing stereotypes about men and women, the socialization of the two sexes and the attitudes people hold towards women. Some forms of violence against women, where these originate from and what can be done to stop them are explored in section three. Section four deals with the portrayal of women in diverse kinds of media such as films and television. The papers on growing awareness in section five speak of the variety of efforts generated in this country regarding sensitizing people to inequalities between the sexes and a search for a personhood among women. There is a sixteen-page bibliography.

GOYAL, K.G. *Rural development and banks*. Jaipur, Prateeksha Publication, 1987. 292p. Rs. 250.00.

The present study has been carried out to review the functioning of the Lead Bank Scheme in Rajasthan with particular reference to the district of Ajmer—the spreading of banking habit the mobilisation of deposits, the extension of liberal credit facilities to the priority and neglected sectors of the economy and the preparation of district credit plan to ensure adequate supply of credit for the economic development of the district, and the suggestions to make the operation of the scheme more effective. There is a six-page bibliography.

HEYMANN, PHILIP B. *The politics of public management*. New Haven, Yale University Press, 1987. 196p. £20.00.

How do political appointees chosen to head government agencies deal with the powerful political forces that surround them? In this book, the author draws on his own experience and that of other government officials in order to explore the political context of high-level management. A combination of analysis and illustration, the book is filled with stories about the successes and failures of prominent figures such as Caspar Weinberger, Anne Gorsuch, Les Aspin, Ed Meese, and Joseph Califano; from those anecdotes the author draws generalization and provides useful guides for analyzing the problems he discusses.

The author explains that the politics of public management is unique: it is the technique of guiding an organization constructively and creatively while legislators executive leaders, and media and interest groups vie for control over the direction that will be set; it is the handling of policy choices in the light of electoral politics; it is the task of maintaining legislative and public support for the agency and for the goals of its leader. The authors' discussion of how managers choose and execute the goals of government while politics swirl about their heads and his prescriptions for effective high-level management are instructive.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. Rural development: World Bank experience, 1965-86. Washington, D.C. World Bank, 1988. 129p.

The report seeks, first, to examine the evolution of the Bank's thinking on Rural Development and reviews the objectives of the original Bank RD strategy. Second, it shows the extent to which those objectives were met by Bank lending and discusses the issues which arose. Third, conclusions and lessons from this experience provide ideas for the future. The report has six chapters plus a summary of the main conclusions. The first chapter outlines the evolution of the Bank's RD programme and details its objectives. The second shows how the strategy was implemented. Chapter three reviews area development projects, while chapters four to six, discuss issues arising from the Bank's RD programme. In addition, seven profiles highlight some of the programmes financed by the Bank while the boxes in the text give more detailed information. Two annexes, statistical data and a reference list conclude the report.

KULKARNI, V.B. Pakistan: its origin and relations with India. New Delhi, Sterling, 1988. 343p. Rs. 225.00.

This book is devoted almost entirely to a discussion of Pakistan's problems. The author analyses the developments in Pakistan which have adversely affected its relations with India. Among the subjects discussed are the present form of government in Pakistan, reasons for the failure of democracy in it, the periodic outbursts of religious fervor including the latest phase of Islamic fundamentalism, the country's foreign relations and defence and nuclear capabilities. There is an eleven-page bibliography.

LYNN, LAURENCE E. Managing public policy. Boston, Little, 1987. 282p. \$11.96.

The central premise of this book is that executive contributions to governmental performance are a product of the interaction between personality and circumstances. Drawing upon studies of cognition and personality, decision-making, organizations, and political and administrative processes, the book presents an original view of American politics and public management. In developing his arguments, the author provides a clear basis for systematically evaluating the performances of public executives and for identifying the skills and behaviours of effective public managers. Performance evaluations of five recent public executives are presented in a concluding chapter. Each chapter concludes with bibliographical references.

MUDLIAR, T.D. Property: a constitutional right. Meerut, Sarup, 1988. 248p. Rs. 125.00.

In this work, an attempt has been made to understand the nature of Right to Property in its original form legal and functional points of views. There are six chapters. Chapter one is a historical study of the various stages of development of Right to Property in India. Chapter two deals with a comparative study of Right to Property contained in articles 19(1)(f) and 31 of the Indian constitution and similar provisions in the constitutions of other established democracies of the world as well as communist countries like USSR and China. Chapter three deals with a brief discussion of the general causes of change in Right to Property in the Indian Constitution. Chapter four deals with judicial decisions in some important cases relating to Right to Property and the general approach of the courts underlying their respective decisions. Chapter five is devoted to the constitutional amendments to Right to Property. The concluding chapter gives a brief summary and conclusions. An attempt has also been made to suggest as to what should be the ideal nature of Right to Property in the Indian Constitution. There is a sixteen-page bibliography.



NARENDRA PRASAD. *The State Bank of India and rural development*. Delhi, Amar Prakashan, 1988. 278p. Rs. 220.00.

In the present dissertation the author discusses in detail the performance of the State Bank of India in all its dimensions from 1951 onward. There are 14 chapters. Chapter one is introductory and Chapter two deals with the role of bank finance in economic development. Chapter three studies the deposit growth of the State Bank of India. Chapter four deals with the credit expansion of the Bank. Chapter five is a study of State Bank's advance rate and differential interest rates scheme. Chapter six, the branch expansion of the Bank over the years. Chapter seven, the study of Lead Bank scheme and the relevant role of the State Bank of India in this scheme. Chapter eight concentrates on financing of agriculture of the State Bank. Chapter nine studies the financing of the small-scale industries and small business by the Bank. Chapter ten is devoted to the study of the employment oriented lending scheme. Chapter eleven deals with the financing of foreign trade by State Bank of India and its overseas operations. Chapter twelve highlights the Merchant Banking Division of the State Bank of India. Chapter thirteen gives an appraisal of the performance of nationalised commercial banks with special reference to the State Bank of India and Chapter fourteen gives the summary and conclusions. There are 125 references.

NONNEMAN, GERD. *Development, administration and aid in the Middle East*. London, Routledge, 1988. 203p. £25.00.

The book is a concise political economy of Middle Eastern development and its administration. A major focus is the nature and role of State and bureaucracy. Special attention is also paid to the relation between aid and development. In addition to providing an analytical framework, however, this book brings together a wealth of up-to-date information in easily accessible format about the region's economic development and the structure of the countries development 'machinery'. It encompasses most of the Arab countries plus Ethiopia. The Arab aid donors are also examined in detail. There is a fifteen-page bibliography.

SINGH, RAM YAGYA and ALOK KUMAR SINGH, eds. *Planning in integrated rural environment*. New Delhi, Deep and Deep, 1988. 475p. Rs. 375.00.

'Environment' has caught the attention of mankind and the mother 'earth' is being looked upon with a deep concern about human sustenance and survival. This edited volume incorporates articles in such a manner as to provide comprehensive insight into the core of the contents related to environmental planning as well as planning in rural environments. There are three sections. First section is devoted to environmental impact and planning. Section two is devoted to agricultural planning and rural development covers various empirical studies having experience and analysis based suggestions for future planning. Section three covers case studies ranging from micro-level to macro-level regarding planning in diversified activities in rural area. There is a seven-page bibliography.

SUBRAMANIAN, R., ed. *Rural development: an inside look at problems and prospects*. New Delhi, Yatan Publications, 1988. 249p. Rs. 180.00.

The present volume contains the papers submitted to a national seminar on 'People and Poverty: the Dilemma of Rural Development Transactions' organised by the Gandhigram Rural Institute, 2-4 September 1985. It seeks to identify the contextual elements, the operational loopholes and the implementational short-circuits that plague the action programme IRD. It focuses on certain dilemmas, drawbacks and related problems that emanate in the wake of developmental transactions, consequent to TRDP, between the village people, the beneficiaries, Government agencies, banks, rural institutions and



voluntary organisations. The papers including the policy-oriented review of concept, content and operation of IRDP presented in four slots, raise questions whether or not alternative strategies, a comprehensive organisational and administrative framework that will seek to involve other departments, institutions, etc., so as to achieve total system results by means of effective coordination and execution of IRDP. Each paper concludes with bibliographical references.

SURYA KANT. *Administrative geography of India*. Jaipur, Rawat Publications, 1988. 286p. Rs. 200.00.

The book is based primarily on author's doctoral thesis. It highlights the role of geographic contribution to the study of administrative processes and presents a geographic methodology.

In this volume, spatial dimensions of administrative areas in terms of their evolution, nature, spatial attributes public finances and structural quality vis-a-vis development in Indian context, are dealt with.

Some fundamental questions, such as at what stage and why in history did administrative areas emerge? How is the present Punjab organised in a variety of general purpose and special purpose administrative areas? How do administrative areas differ in their structural attributes of area/population size, shape, efficiency and location of headquarters? What are the geographic parameters of public finances and public policy? Is there any relationship between the spatial quality and development level of administrative areas have been raised and an attempt made to answer them. Policy implications of neatly drawn conclusions are spelt out clearly.

In addition, an agenda for future research in administrative geography and a model for conduct of such studies has been presented. There is a sixteen-page bibliography.

WILLIAMS, WALTER. *Washington, Westminster and Whitehall*. Cambridge, Cambridge University Press, 1988. 233p. £25.00.

The author draws on his extensive American experience of central government management and analysis to recommend critical structure changes in the organization of government in Britain. He sees such radical upheaval as the only solution to her besetting economic and social problems and calls for two interlocking revolutions—one in the structure of central government in Britain, and the other in the critical economic institutions of the nation. The latter can only succeed if the former has occurred, and writer focuses on the managerial and analytic changes necessary. He argues that only with wholesale modernization can any government, of whatever political hue, provide the institutional capacity to cope with the problems of a nation in deep social and economic decline. There are twentyfour-page references at the end of the text.

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